

SECOND REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
HOUSE BILL NO. 1690
97TH GENERAL ASSEMBLY

5662H.06C

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 407.925, 407.926, 407.927, 407.929, 407.931, 407.933, and 407.934, RSMo, and to enact in lieu thereof seven new sections relating to alternative nicotine or vapor products, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

- Section A. Sections 407.925, 407.926, 407.927, 407.929, 407.931, 407.933, and
2 407.934, RSMo, are repealed and seven new sections enacted in lieu thereof, to be known as
3 sections 407.925, 407.926, 407.927, 407.929, 407.931, 407.933, and 407.934, to read as follows:
407.925. As used in sections 407.925 to [407.932] **407.934**, the following terms mean:
- 2 (1) **"Alternative nicotine product", any non-combustible product containing**
3 **nicotine that is intended for human consumption, whether chewed, absorbed, dissolved,**
4 **or ingested by any other means. Alternative nicotine product does not include any vapor**
5 **product, tobacco product or any product regulated as a drug or device by the United States**
6 **Food and Drug Administration under Chapter V of the Food, Drug, and Cosmetic Act;**
- 7 (2) "Center of youth activities", any playground, school or other facility, when such
8 facility is being used primarily by persons under the age of eighteen for recreational, educational
9 or other purposes;
- 10 [(2)] (3) "Distribute", a conveyance to the public by sale, barter, gift or sample;
- 11 [(3)] (4) "Minor", a person under the age of eighteen;
- 12 [(4)] (5) "Municipality", the city, village or town within which tobacco products,
13 **alternative nicotine products or vapor products** are sold or distributed or, in the case of
14 tobacco products, **alternative nicotine products or vapor products** that are not sold or
15 distributed within a city, village or town, the county in which they are sold or distributed;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

16 [(5)] (6) "Person", an individual, partnership, copartnership, firm, company, public or
17 private corporation, association, joint stock company, trust, estate, political subdivision or any
18 agency, board, department or bureau of the state or federal government, or any other legal entity
19 which is recognized by law as the subject of rights and duties;

20 [(6)] (7) "Proof of age", a driver's license or other generally accepted means of
21 identification that contains a picture of the individual and appears on its face to be valid;

22 [(7)] (8) "Rolling papers", paper designed, manufactured, marketed, or sold for use
23 primarily as a wrapping or enclosure for tobacco, which enables a person to roll loose tobacco
24 into a smokable cigarette;

25 [(8)] (9) "Sample", a tobacco product, **alternative nicotine product, or vapor product**
26 distributed to members of the general public at no cost or at nominal cost for product
27 promotional purposes;

28 [(9)] (10) "Sampling", the distribution to members of the general public of tobacco
29 product, **alternative nicotine product or vapor product** samples;

30 [(10)] (11) "Tobacco products", any substance containing tobacco leaf, including, but
31 not limited to, cigarettes, cigars, pipe tobacco, snuff, chewing tobacco, or dipping tobacco **but**
32 **does not include alternative nicotine products, or vapor products**;

33 [(11)] (12) "Vapor product", **any non-combustible product containing nicotine that**
34 **employs a heating element, power source, electronic circuit, or other electronic, chemical**
35 **or mechanical means, regardless of shape or size, that can be used to produce vapor from**
36 **nicotine in a solution or other form. Vapor product includes any electronic cigarette,**
37 **electronic cigar, electronic cigarillo, electronic pipe, or similar product or device and any**
38 **vapor cartridge or other container of nicotine in a solution or other form that is intended**
39 **to be used with or in an electronic cigarette, electronic cigar, electronic cigarillo, electronic**
40 **pipe, or similar product or device. Vapor product does not include any alternative nicotine**
41 **product, tobacco product, or any product regulated as a drug or device by the United**
42 **States Food and Drug Administration under Chapter V of the Food, Drug, and Cosmetic**
43 **Act**;

44 (13) "Vending machine", any mechanical electric or electronic, self-service device
45 which, upon insertion of money, tokens or any other form of payment, dispenses tobacco
46 products, **alternative nicotine products, or vapor products**.

407.926. 1. Any person or entity who sells tobacco products, **alternative nicotine**
2 **products, or vapor products** shall deny the sale of such tobacco products to any person who
3 is less than eighteen years of age.

4 2. Any person or entity who sells or distributes tobacco products, **alternative nicotine**
5 **products, or vapor products** by mail or through the internet in this state in violation of

6 subsection 1 of this section shall be assessed a fine of two hundred fifty dollars for the first
7 violation and five hundred dollars for each subsequent violation.

8 **3. Notwithstanding any provision of law or rule to the contrary, alternative nicotine**
9 **products and vapor products shall only be sold to persons eighteen years of age or older,**
10 **but shall not be taxed or otherwise regulated as tobacco products.**

407.927. The owner of an establishment at which tobacco products, **alternative nicotine**
2 **products, vapor products**, or rolling papers are sold at retail or through vending machines shall
3 cause to be prominently displayed in a conspicuous place at every display from which tobacco
4 products, **alternative nicotine products, or vapor products** are sold and on every vending
5 machine where tobacco products are purchased a sign that shall:

6 (1) Contain in red lettering at least one-half inch high on a white background the
7 following: "It is a violation of state law for cigarettes [or] , other tobacco products, **alternative**
8 **nicotine products, or vapor products** to be sold or otherwise provided to any person under the
9 age of eighteen or for such person to purchase, attempt to purchase or possess cigarettes [or] ,
10 other tobacco products, **alternative nicotine products or vapor products**."; and

11 (2) Include a depiction of a pack of cigarettes at least two inches high defaced by a red
12 diagonal diameter of a surrounding red circle, and the words "Under 18".

407.929. 1. A person or entity selling tobacco products, **alternative nicotine products,**
2 **or vapor products** or rolling papers or distributing tobacco product, **alternative nicotine**
3 **product, or vapor product** samples shall require proof of age from a prospective purchaser or
4 recipient if an ordinary person would conclude on the basis of appearance that such prospective
5 purchaser or recipient may be under the age of eighteen.

6 2. The operator's or chauffeur's license issued pursuant to the provisions of section
7 302.177, or the operator's or chauffeur's license issued pursuant to the laws of any state or
8 possession of the United States to residents of those states or possessions, or an identification
9 card as provided for in section 302.181, or the identification card issued by any uniformed
10 service of the United States, or a valid passport shall be presented by the holder thereof upon
11 request of any agent of the division of liquor control or any owner or employee of an
12 establishment that sells tobacco, **alternative nicotine products, or vapor products**, for the
13 purpose of aiding the registrant, agent or employee to determine whether or not the person is at
14 least eighteen years of age when such person desires to purchase or possess tobacco products,
15 **alternative nicotine products, or vapor products** procured from a registrant. Upon such
16 presentation, the owner or employee of the establishment shall compare the photograph and
17 physical characteristics noted on the license, identification card or passport with the physical
18 characteristics of the person presenting the license, identification card or passport.

19 3. Any person who shall, without authorization from the department of revenue,
20 reproduce, alter, modify or misrepresent any chauffeur's license, motor vehicle operator's license
21 or identification card shall be deemed guilty of a misdemeanor and upon conviction shall be
22 subject to a fine of not more than one thousand dollars, and confinement for not more than one
23 year, or by both such fine and imprisonment.

24 4. Reasonable reliance on proof of age or on the appearance of the purchaser or recipient
25 shall be a defense to any action for a violation of subsections 1, 2 and 3 of section 407.931. No
26 person shall be liable for more than one violation of subsections 2 and 3 of section 407.931 on
27 any single day.

 407.931. 1. It shall be unlawful for any person to sell, provide or distribute tobacco
2 products, **alternative nicotine products, or vapor products** to persons under eighteen years of
3 age.

4 2. [By January 1, 2002,] All vending machines that dispense tobacco products,
5 **alternative nicotine products, or vapor products** shall be located within the unobstructed line
6 of sight and under the direct supervision of an adult responsible for preventing persons less than
7 eighteen years of age from purchasing any tobacco product, **alternative nicotine product, or**
8 **vapor product** from such machine or shall be equipped with a lock-out device to prevent the
9 machines from being operated until the person responsible for monitoring sales from the
10 machines disables the lock. Such locking device shall be of a design that prevents it from being
11 left in an unlocked condition and which will allow only a single sale when activated. A locking
12 device shall not be required on machines that are located in areas where persons less than
13 eighteen years of age are not permitted or prohibited by law. An owner of an establishment
14 whose vending machine is not in compliance with the provisions of this subsection shall be
15 subject to the penalties contained in subsection 5 of this section. A determination of
16 noncompliance may be made by a local law enforcement agency or the division of liquor control.
17 Nothing in this section shall apply to a vending machine if located in a factory, private club or
18 other location not generally accessible to the general public.

19 3. No person or entity shall sell, provide or distribute any tobacco product, **alternative**
20 **nicotine product, or vapor product** or rolling papers to any minor, or sell any individual
21 cigarettes to any person in this state. This subsection shall not apply to the distribution by family
22 members on property that is not open to the public.

23 4. Any person including, but not limited to, a sales clerk, owner or operator who violates
24 subsection 1, 2 or 3 of this section or section 407.927 shall be penalized as follows:

- 25 (1) For the first offense, twenty-five dollars;
26 (2) For the second offense, one hundred dollars;
27 (3) For a third and subsequent offense, two hundred fifty dollars.

28 5. Any owner of the establishment where tobacco products, **alternative nicotine**
29 **products, or vapor products** are available for sale who violates subsection 3 of this section, in
30 addition to the penalties established in subsection 4 of this section, shall be penalized in the
31 following manner:

32 (1) For the first violation per location within two years, a reprimand shall be issued by
33 the division of liquor control;

34 (2) For the second violation per location within two years, the division of liquor control
35 shall issue a citation prohibiting the outlet from selling tobacco products, **alternative nicotine**
36 **products, or vapor products** for a twenty-four-hour period;

37 (3) For the third violation per location within two years, the division of liquor control
38 shall issue a citation prohibiting the outlet from selling tobacco products, **alternative nicotine**
39 **products, or vapor products** for a forty-eight-hour period;

40 (4) For the fourth and any subsequent violations per location within two years, the
41 division of liquor control shall issue a citation prohibiting the outlet from selling tobacco
42 products for a five-day period.

43 6. Any owner of the establishment where tobacco products are available for sale who
44 violates subsection 3 of this section shall not be penalized pursuant to this section if such person
45 documents the following:

46 (1) An in-house or other tobacco compliance employee training program was in place
47 to provide the employee with information on the state and federal regulations regarding [tobacco]
48 sales of **tobacco products, alternative nicotine products, or vapor products** to minors. Such
49 training program must be attended by all employees who sell tobacco products, **alternative**
50 **nicotine products, or vapor products** to the general public;

51 (2) A signed statement by the employee stating that the employee has been trained and
52 understands the state laws and federal regulations regarding the sale of tobacco **products,**
53 **alternative nicotine products, or vapor products** to minors; and

54 (3) Such in-house or other tobacco compliance training meets the minimum training
55 criteria, which shall not exceed a total of ninety minutes in length, established by the division
56 of liquor control.

57 7. The exemption in subsection 6 of this section shall not apply to any person who is
58 considered the general owner or operator of the outlet where tobacco products, **alternative**
59 **nicotine products, or vapor products** are available for sale if:

60 (1) Four or more violations per location of subsection 3 of this section occur within a
61 one-year period; or

62 (2) Such person knowingly violates or knowingly allows his or her employees to violate
63 subsection 3 of this section.

64 8. If a sale is made by an employee of the owner of an establishment in violation of
65 sections 407.925 to 407.934, the employee shall be guilty of an offense established in
66 subsections 1, 2 and 3 of this section. If a vending machine is in violation of section 407.927,
67 the owner of the establishment shall be guilty of an offense established in subsections 3 and 4
68 of this section. If a sample is distributed by an employee of a company conducting the sampling,
69 such employee shall be guilty of an offense established in subsections 3 and 4 of this section.

70 9. A person cited for selling, providing or distributing any tobacco product, **alternative**
71 **nicotine product, or vapor product** to any individual less than eighteen years of age in
72 violation of subsection 1, 2 or 3 of this section shall conclusively be presumed to have
73 reasonably relied on proof of age of the purchaser or recipient, and such person shall not be
74 found guilty of such violation if such person raises and proves as an affirmative defense that such
75 individual presented a driver's license or other government-issued photo identification purporting
76 to establish that such individual was eighteen years of age or older.

77 10. Any person adversely affected by this section may file an appeal with the
78 administrative hearing commission which shall be adjudicated pursuant to the procedures
79 established in chapter 621.

 407.933. 1. No person less than eighteen years of age shall purchase, attempt to
2 purchase or possess cigarettes [or] , other tobacco products, **alternative nicotine products, or**
3 **vapor products** unless such person is an employee of a seller of cigarettes [or] , tobacco
4 products, **alternative nicotine products, or vapor products** and is in such possession to effect
5 a sale in the course of employment, or an employee of the division of liquor control for
6 enforcement purposes pursuant to subsection 5 of section 407.934.

7 2. Any person less than eighteen years of age shall not misrepresent his or her age to
8 purchase cigarettes [or] , tobacco products, **alternative nicotine products, or vapor products.**

9 3. Any person who violates the provisions of this section shall be penalized as follows:

10 (1) For the first violation, the person is guilty of an infraction and shall have any
11 cigarettes [or] , tobacco products, **alternative nicotine products, or vapor products**
12 confiscated;

13 (2) For a second violation and any subsequent violations, the person is guilty of an
14 infraction, shall have any cigarettes [or] , tobacco products, **alternative nicotine products, or**
15 **vapor products** confiscated and shall complete a tobacco education or smoking cessation
16 program, if available.

 407.934. 1. No person shall sell cigarettes [or] , tobacco products, **alternative nicotine**
2 **products, or vapor products** unless the person has a retail sales tax license.

3 2. [Beginning January 1, 2002,] The department of revenue shall permit persons to
4 designate through the internet or by including a place on all sales tax license applications for the

5 applicant to designate himself or herself as a seller of tobacco products, **alternative nicotine**
6 **products, or vapor products** and to provide a list of all locations where the applicant sells such
7 products.

8 3. On or before July first of each year, the department of revenue shall make available
9 to the division of liquor control and the department of mental health a complete list of every
10 establishment which sells cigarettes [and] , other tobacco products, **alternative nicotine**
11 **products, or vapor products** in this state.

12 4. The division of liquor control shall have the authority to inspect stores and tobacco
13 outlets for compliance with all laws related to access of tobacco products, **alternative nicotine**
14 **products, or vapor products** to minors. The division may employ a person seventeen years of
15 age, with parental consent, to attempt to purchase tobacco for the purpose of inspection or
16 enforcement of tobacco laws.

17 5. The supervisor of the division of liquor control shall not use minors to enforce the
18 provisions of this chapter unless the supervisor promulgates rules that establish standards for the
19 use of minors. The supervisor shall establish mandatory guidelines for the use of minors in
20 investigations by a state, county, municipal or other local law enforcement authority which shall
21 be followed by such authority and which shall, at a minimum, provide for the following:

22 (1) The minor shall be seventeen years of age;

23 (2) The minor shall have a youthful appearance, and the minor, if a male, shall not have
24 facial hair or a receding hairline and if a female, shall not wear excessive makeup or excessive
25 jewelry;

26 (3) The state, county, municipal or other local law enforcement agency shall obtain the
27 consent of the minor's parent or legal guardian before the use of such minor on a form approved
28 by the supervisor;

29 (4) The state, county, municipal or other local law enforcement agency shall make a
30 photocopy of the minor's valid identification showing the minor's correct date of birth;

31 (5) Any attempt by such minor to purchase tobacco products, **alternative nicotine**
32 **products, or vapor products** shall be videotaped or audiotaped with equipment sufficient to
33 record all statements made by the minor and the seller of the tobacco product;

34 (6) The minor shall carry his or her own identification showing the minor's correct date
35 of birth and shall, upon request, produce such identification to the seller of the tobacco product,
36 **alternative nicotine product, or vapor product**;

37 (7) The minor shall answer truthfully any questions about his or her age and shall not
38 remain silent when asked questions regarding his or her age;

39 (8) The minor shall not lie to the seller of the tobacco product, **alternative nicotine**
40 **product, or vapor product** to induce a sale of tobacco products;

41 (9) The minor shall not be employed by the state, county, municipal or other local law
42 enforcement agency on an incentive or quota basis;

43 (10) The state, county, municipal or other local law enforcement agency shall, within
44 forty-eight hours, contact or take all reasonable steps to contact the owner or manager of the
45 establishment if a violation occurs;

46 (11) The state, county, municipal or other local law enforcement agency shall maintain
47 records of each visit to an establishment where a minor is used by the state, county, municipal
48 or other local law enforcement agency for a period of at least one year following the incident,
49 regardless of whether a violation occurs at each visit, and such records shall, at a minimum,
50 include the following information:

51 (a) The signed consent form of the minor's parent or legal guardian;

52 (b) A Polaroid photograph of the minor;

53 (c) A photocopy of the minor's valid identification, showing the minor's correct date of
54 birth;

55 (d) An information sheet completed by the minor on a form approved by the supervisor;
56 and

57 (e) The name of each establishment visited by the minor, and the date and time of each
58 visit.

59 6. If the state, county, municipal or other local law enforcement authority uses minors
60 in investigations or in enforcing or determining violations of this chapter or any local ordinance
61 and does not comply with the mandatory guidelines established by the supervisor of liquor
62 control in subsection 5 of this section, the supervisor of liquor control shall not take any
63 disciplinary action against the establishment or seller pursuant to this chapter based on an alleged
64 violation discovered when using a minor and shall not cooperate in any way with the state,
65 county, municipal or other local law enforcement authority in prosecuting any alleged violation
66 discovered when using a minor.

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