SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 1888

91ST GENERAL ASSEMBLY

Reported from the Committee on Civil and Criminal Jurisprudence, April 25, 2002, with recommendation that the Senate Committee Substitute do pass.

4223S.06C TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 367.031, 367.044 and 367.055, RSMo, relating to stolen property, and to enact in lieu thereof three new sections relating to the same subject, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 367.031, 367.044 and 367.055, RSMo, are repealed and three

- 2 new sections enacted in lieu thereof, to be known as sections 367.031, 367.044 and
- 3 367.055, to read as follows:
 - 367.031. 1. At the time of making any secured personal credit loan, the lender
- 2 shall execute and deliver to the borrower a receipt for and describing the tangible
- 3 personal property subjected to the security interest to secure the payment of the
- 4 loan. The receipt shall contain the following:
- 5 (1) The name and address of the pawnshop;
- 6 (2) The name and address of the pledgor, the pledgor's description, and the
- 7 driver's license number, military identification number, identification certificate number,
- 8 or other official number capable of identifying the pledgor;
- 9 (3) The date of the transaction;
- 10 (4) An identification and description of the pledged goods, including serial
- 11 numbers if reasonably available;
- 12 (5) The amount of cash advanced or credit extended to the pledgor;
- 13 (6) The amount of the pawn service charge;

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- 14 (7) The total amount which must be paid to redeem the pledged goods on the 15 maturity date;
 - (8) The maturity date of the pawn transaction; and
- 17 (9) A statement to the effect that the pledgor is not obligated to redeem the 18 pledged goods, and that the pledged goods may be forfeited to the pawnbroker sixty days 19 after the specified maturity date.
- 20 2. The pawnbroker may be required, in accordance with local ordinances, to furnish [local] appropriate law enforcement authorities with copies of information contained in subdivisions (1) to (4) of subsection 1 of this section and information contained in subdivision (6) of subsection 4 of section 367.040. The pawnbroker may satisfy such requirements by transmitting such information electronically to a database in accordance with this section.
 - 3. As used in this section, the following terms mean:
 - (1) "Database", a computer database established and maintained by a third party engaged in the business of establishing and maintaining one or more databases;
 - (2) "Reportable data", the information required to be recorded by pawnbrokers for pawn transactions pursuant to subdivisions (1) to (4) of subsection 1 of this section and the information required to be recorded by pawnbrokers for purchase transactions pursuant to subdivision (6) of subsection 4 of section 367.040;
 - (3) "Reporting pawnbroker", a pawnbroker who chooses to transmit reportable data electronically to the database;
 - (4) "Search", the accessing of a single database record;
- 38 (5) "User", law enforcement personnel specifically authorized to access 39 the database.
 - 4. The database shall provide appropriate law enforcement officials with useful information to facilitate the investigation of alleged property crimes while protecting the privacy rights of pawnbrokers and pawnshop customers with regard to their transactions.
 - 5. The database shall contain the pawn and purchase transaction information recorded by reporting pawnbrokers pursuant to this section and section 367.040 and shall be updated daily. The database shall also contain such security features and protections as may be necessary to ensure that the reportable data maintained in the database can only be accessed by permitted users in accordance with the provisions of this section.
 - 6. The third party's charge for the database shall be based on the

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51 number of authorized database users. Law enforcement agencies shall be charged directly for access to the database, and the charge shall be 52 reasonable in relation to the costs of the third party in establishing and 53 maintaining the database. No reporting pawnbroker or customer of a reporting pawnbroker shall be charged any costs for the creation or 55 utilization of the database. 56

- 7. (1) The information in the database shall only be accessible through the Internet to appropriate users who have provided a secure identification or access code to the database but shall allow such users to access database information from any jurisdiction transmitting such information to that database. Such users shall provide the database with a case number of a criminal action for which the identity of the pawn or purchase transaction customer is needed and a representation that the information is connected to the investigation of a crime involving goods delivered by that customer in that transaction. The database shall record, for each search, the identity of the user, the pawn or purchase transaction involved in the search, and the 67 identity of any customer accessed through the search. Each search record shall be made available to other users regardless of their jurisdiction. The database shall enable reporting pawnbrokers to transmit to the database through the Internet reportable data for each pawn and purchase transaction.
- 71 (2) Any person who gains access to information in the database through 72 fraud or false pretenses shall be guilty of a class C felony.
 - 8. Any pawnbroker licensed after August 28, 2002, shall meet the following requirements:
- 75 Provide all reportable data to appropriate users by transmitting it 76 through the Internet to the database;
- 77 (2) Transmit all reportable data for one business day to the database 78 prior to the end of the following business day;
 - (3) Make available for on-site inspection to any appropriate law enforcement official, upon request, paper copies of any pawn or purchase transaction documents.
- 82 9. If a reporting pawnbroker or user discovers any error in the reportable data, notice of such error shall be given to the database, which 83 84 shall have a period of at least thirty but no more than sixty days in which to correct the error. Any reporting pawnbroker experiencing a computer 85 malfunction preventing the transmission of reportable data or receipt of 86 search requests shall be allowed a period of at least thirty but no more than 87

sixty days to repair such malfunction, and during such period such pawnbroker shall not be deemed to be in violation of this section if good faith efforts are made to correct the malfunction. During the periods specified in this subsection, the reporting pawnbroker and user shall arrange an alternative method or methods by which the reportable data shall be made available.

- 10. No reporting pawnbroker shall be obligated to incur any cost, other than Internet service costs, in preparing, converting, or delivering its reportable data to the database.
- [3.] 11. If the pawn ticket is lost, destroyed, or stolen, the pledgor may so notify the pawnbroker in writing, and receipt of such notice shall invalidate such pawn ticket, if the pledged goods have not previously been redeemed. Before delivering the pledged goods or issuing a new pawn ticket, the pawnbroker shall require the pledgor to make a written affidavit of the loss, destruction or theft of the ticket. The pawnbroker shall record on the written statement the identifying information required, the date the statement is given, and the number of the pawn ticket lost, destroyed, or stolen. The affidavit shall be signed by a notary public appointed by the secretary of state pursuant to section 486.205, RSMo, to perform notarial acts in this state.
- 2 367.044. 1. As used in sections 367.044 to 367.055, the following terms mean:
 - (1) "Claimant", a person who claims that property in the possession of a pawnbroker is misappropriated from the claimant and fraudulently pledged or sold to the pawnbroker;
 - (2) "Conveying customer", a person who delivers property into the possession of a pawnbroker, either through a pawn transaction, a sale or trade, which property is later claimed to be misappropriated;
 - (3) "Designee", any person or entity designated by a claimant to present proof of ownership to a pawnbroker and to demand return of misappropriated property from a pawnbroker, including, but not limited to, law enforcement officers;
 - [(3)] **(4)** "Hold order", a written legal instrument issued to a pawnbroker by a law enforcement officer commissioned by the law enforcement agency of the municipality or county that licenses and regulates the pawnbroker, ordering the pawnbroker to retain physical possession of pledged goods in the possession of a pawnbroker or property purchased by and in the possession of a pawnbroker and not to return, sell or otherwise dispose of such property as such property is believed to be misappropriated goods;
 - [(4)] (5) "Law enforcement officer", the sheriff or sheriff's deputy designated by

- the sheriff of the county in which the pawnbroker's pawnshop is located, or when the pawnbroker's pawnshop is located within a municipality, the police chief or police officer designated by the police chief of the municipality in which the pawnbroker's pawnshop is located;
- [(5)] (6) "Misappropriated", stolen, embezzled, converted, or otherwise wrongfully appropriated or pledged against the will of the rightful owner or party holding a perfected security interest;
 - [(6)] (7) "Pledgor", a person who pledges property to the pawnbroker;
 - (8) "Proof of ownership", a bill of sale or other proper evidence of ownership;
 - [(7)] **(9)** "Purchaser", a person who purchases property from a pawnbroker; and
- 31 [(8)] (10) "Seller", a person who sells property to a pawnbroker.
- A pawnbroker shall have no recourse against the pledgor for payment on a
 pawn transaction except the pledged goods themselves, unless the goods are found to
 have been misappropriated.
 - 3. [To obtain possession of tangible personal property held by a pawnbroker which a claimant claims to be misappropriated, the claimant may file a petition in a court of competent jurisdiction in the county where the theft occurred or where the pawnbroker's pawnshop is located, requesting the return of the property, naming the pawnbroker as a defendant and serving the pawnbroker with the petition. The provisions of section 482.305, RSMo, to the contrary notwithstanding, a court of competent jurisdiction shall include a small claims court, even if the value of the property named in the petition is greater than three thousand dollars. Upon receiving notice that a petition has been filed by a claimant for the return of property in the pawnbroker's possession, the pawnbroker shall hold the property identified in the claimant's petition until the right to possession is resolved by the parties or by a court of competent jurisdiction.
 - 4. Upon being served notice that a petition has been filed pursuant to this section, the pawnbroker may, after determining the validity of the claimant's claim, return the property to the claimant prior to a decision being rendered on the claimant's petition by the court. The pawnbroker shall return the property to the claimant free of any principal, interest and service charges, conditioned only upon the claimant withdrawing the petition filed with a court of competent jurisdiction seeking the disposition of said property. Property voluntarily returned by a pawnbroker to a claimant subject to this subsection shall be returned:
 - (1) Immediately when the property is not subject to a pawn transaction contract;

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- 57 (2) When the property is subject to a pawn transaction contract, the pawnbroker 58 shall deliver the property to the claimant immediately upon the termination of the pawn 59 transaction contract, except that if the pledgor of the property subject to a claimant's 60 claim attempts to redeem the property as provided for by the pawn transaction contract, 61 the pawnbroker may collect any principal, interest or service charges due and shall hold 62 the property until the right to possession is resolved by the parties or by a court of 63 competent jurisdiction.
- The provisions of this section to the contrary notwithstanding, the pawnbroker shall not be required to pay any costs incurred by the claimant and the claimant shall not be required to pay any costs incurred by the pawnbroker when the property subject to the claimant's petition is returned to the claimant pursuant to this subsection.
 - 5. When a claimant files a petition pursuant to this section, the pawnbroker may bring the conveying customer of the alleged misappropriated property into that action as a third-party defendant. When a claimant files a petition pursuant to this section, the pawnbroker shall bring the conveying customer of the alleged misappropriated property into that action as a third-party defendant if the pawnbroker has collected any principal, interest or service charges pursuant to subdivision (2) of subsection 4 of this section. If after notice to the pawnbroker and an opportunity to add the conveying customer as a defendant, the property in the possession of the pawnbroker is found by a court of competent jurisdiction to be the claimant's property and the property is awarded to the claimant by the court, then:
 - (1) The prevailing claimant may recover from the pawnbroker the cost of the action, including attorney's fees;
 - (2) The conveying customer shall be liable to repay the pawnbroker the full amount received from the pawnbroker from the pawn or sales transaction, including all applicable fees and interest charged and the costs incurred by the pawnbroker in pursuing the procedure described in this section, including attorney's fees.] A pawnbroker shall require of every person from whom the pawnbroker receives sold or pledged property the following:
 - (1) Proof of identification; and
 - (2) A signed statement that the seller or pledgor is the legal owner of the property and stating when, where, and in what manner such property was acquired by the seller or pledgor.
 - 4. If any seller or pledgor fails to provide a pawnbroker with proof of ownership of the property sold or pledged to the pawnbroker, the pawnbroker

92 shall hold such property for a period of ninety days prior to selling or 93 otherwise transferring such property, provided, a pledgor may redeem the 94 pledged property at any time upon performance of the contract with the 95 pawnbroker.

- 5. Any claimant whose property was misappropriated and subsequently pledged or sold to a pawnbroker may, personally or by designee, demand return of the misappropriated property upon proof of ownership, and the production of a police or sheriff report indicating said property was stolen.
- 6. If a pawnbroker refuses to deliver property to a claimant or designee upon proof of ownership, and the production of a police or sheriff report indicating said property was stolen, or if a pawnbroker relinquishes possession but still claims an ownership interest in the property, either the claimant or the pawnbroker may file a petition in a court of competent jurisdiction requesting return of the property, provided, the non-prevailing party shall be responsible for costs of the action and the reasonable attorney's fees of the prevailing party.
- 7. The filing of a petition pursuant to the provisions of this section shall be in the county where the theft occurred or where the pawnbroker's pawnshop is located. The provisions of section 482.305, RSMo, to the contrary notwithstanding, a court of competent jurisdiction shall include a small claims court, even if the value of the property named in the petition is greater than three thousand dollars. Upon receiving notice that a petition has been filed, the party with possession of the property shall hold the property identified in the petition until the right to possession is resolved by the parties or the court.
- 8. Nothing contained in this section shall limit a pawnbroker from bringing the conveying customer into a suit as a third-party, nor limit a pawnbroker from recovering from a conveying customer repayment of the full amount received from the pawnbroker from the pawn or sales transaction, including all applicable fees and interest charged, attorney's fees and the cost of the action.

367.055. 1. Upon request of a law enforcement officer to inspect property that is described in information furnished by the pawnbroker pursuant to subdivisions (1) to (4) of subsection 1 of section 367.031, the law enforcement officer shall be entitled to inspect the property described, without prior notice or the necessity of obtaining a search warrant during regular business hours in a manner so as to minimize interference with or delay to the pawnbroker's business operation. When a law enforcement officer has

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- 7 probable cause to believe that goods or property in the possession of a pawnbroker are
- 8 misappropriated, the officer may place a hold order on the property. The hold order
- 9 shall contain the following:
- 10 (1) The name of the pawnbroker;
 - (2) The name and mailing address of the pawnshop where the property is held;
- 12 (3) The name, title and identification number of the law enforcement officer 13 placing the hold order;
- 14 (4) The name and address of the agency to which the law enforcement officer is 15 attached and the claim or case number, if any, assigned by the agency to the claim 16 regarding the property;
- 17 (5) A complete description of the property to be held including model and serial numbers;
- 19 (6) The expiration date of the holding period.
 - The hold order shall be signed and dated by the issuing officer and signed and dated by the pawnbroker or the pawnbroker's designee as evidence of the hold order's issuance by the officer, receipt by the pawnbroker and the beginning of the initial holding period. The officer issuing the hold order shall provide an executed copy of the hold order to the pawnbroker for the pawnbroker's record-keeping purposes at no cost to the pawnbroker.
 - 2. Upon receiving the hold order, and subject to the provisions of section 367.047, the pawnbroker shall retain physical possession of the property subject to the order in a secured area. The initial holding period of the hold order shall not exceed two months, except that the hold order may be extended for up to two successive one-month holding periods upon written notification prior to the expiration of the immediately preceding holding period. A hold order may be released prior to the expiration of any holding period or extension thereof by written release from the agency placing the initial hold order. The initial hold order shall be deemed expired upon the expiration date if the holding period is not extended pursuant to this subsection.
 - 3. Upon the expiration of the initial holding period or any extension thereof, the pawnbroker shall deliver written notice to the law enforcement officer issuing the hold order that such order has expired and that title to the property subject to the hold order will vest in the pawnbroker in ten business days. Ownership shall only vest in the pawnbroker upon the expiration of the ten-day waiting period subject to any restriction contained in the pawn contract and subject to the provisions of sections 367.044 to 367.053.
 - 4. In addition to the penalty provisions contained in section 367.050, gross

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- 43 negligence or willful noncompliance with the provisions of this section by a pawnbroker shall be cause for the licensing authority to suspend or revoke the pawnbroker's 44 license. Any imposed suspensions or revocation provided for by this subsection may be 45 appealed by the pawnbroker to the licensing authority or to a court of competent 46 47 jurisdiction.
 - 5. A county or municipality may enact orders or ordinances to license or regulate the operations of pawnbrokers which are consistent with and not more restrictive than the provisions of sections [367.044] 367.011 to 367.055, except that municipalities located in any county with a charter form of government having a population greater than one million inhabitants may regulate the number of pawn shop licensees.
 - 6. All records and information that relate to a pawnbroker's pawn, purchase or trade transactions and that are delivered to or otherwise obtained by an appropriate law enforcement officer pursuant to sections 367.031 and 367.040 are confidential and may be used only by such appropriate law enforcement officer and only for the following official law enforcement purposes:
- (1) The investigation of a crime specifically involving the item of property delivered to the pawnbroker in a pawn, purchase or trade transaction; 60
 - (2) The investigation of a pawnbroker's possible specific violation of the record-keeping or reporting requirements of sections 367.031 and 367.040, but only when the appropriate law enforcement officer, based on a review of the records and the information received, has probable cause to believe that such a violation occurred; and
 - (3) The notification of property crime victims of where property that has been reported misappropriated can be located.

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