

HCS SS SB 718 -- SMALL BUSINESS REGULATORY FAIRNESS BOARD

SPONSOR: Yeckel (Baker)

COMMITTEE ACTION: Voted "do pass" by the Committee on Small Business by a vote of 15 to 0.

This substitute establishes the Small Business Regulatory Fairness Board, which will work with agencies, small businesses, and minority small businesses on issues concerning the impact of agency rules and regulations on small businesses. The substitute outlines the membership of the board. All members of the board, except for the chair of the minority business advocacy committee, must be current or former small business owners.

The board is specifically prohibited from interfering with, modifying, preventing, or delaying an agency's enforcement action; intervening in legal actions; and subpoenaing witnesses to testify or produce documents at hearings held by the board.

The substitute defines "small business" as a for-profit enterprise with fewer than 50 full- or part-time employees. The substitute requires state agencies to determine whether proposed rules affect small businesses prior to submitting or filing proposed rules with the Secretary of State's office. For proposed rules that affect small businesses, the agency must consider creative, innovative, or flexible methods of compliance for small businesses and prepare a small business impact statement which will be submitted with the proposed rules to the board on the day the proposed order of rulemaking is filed with the Secretary of State's office. The substitute outlines the requirements of the impact statement. Rules that are required to have a small business impact statement but do not are invalid, and the Secretary of State cannot publish the rule.

The board is allowed to file a written petition with the agency that has adopted rules, objecting to or requesting the adoption, amendment, or repeal of all or part of any rule affecting small business. Any small business may ask the board to file a petition for the adoption, amendment, or repeal of a rule; and the board may hold a hearing or solicit testimony to assist in making its determination of whether to file a petition. Within 60 days of receipt of the petition, the agency will determine whether the rule should be adopted, amended, or repealed based on specific factors.

The substitute requires the board to provide to the head of each agency a list of any rules adopted by the agency that affect small business and have generated complaints or concerns.

Forty-five days after being notified by the board of these rules, the agency is required to submit a written report to the board in response to the complaints or concerns. The substitute requires the board to submit an evaluation report to the Governor and the General Assembly regarding these issues.

The substitute outlines occasions when an agency will waive or reduce any administrative penalty or fine for violation of any statute, ordinance, or rule by a small business.

Small businesses claiming a material violation of the small business impact statement requirement are allowed to bring a declaratory judgment action after the filing of the final order of rulemaking, without exhausting their administrative remedies.

FISCAL NOTE: Not available at time of printing.

PROPOSERS: Supporters say that the goal of the bill is to facilitate communication between small businesses and state agencies during the rulemaking process. Small business owners say that agency rules sometimes create a burden and that the bill will allow them to have a voice in the process.

Testifying for the bill were Senator Yeckel; National Federation of Independent Businesses; and Associated Industries of Missouri.

OPPOSERS: There was no opposition voiced to the committee.

Karla Strobel, Legislative Analyst