

FIRST REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
SENATE BILL NO. 187
93RD GENERAL ASSEMBLY

Reported from the Committee on Agriculture Policy April 22, 2005 with recommendation that House Committee Substitute for Senate Bill No. 187 Do Pass. Referred to the Committee on Rules pursuant to Rule 25(26)(f).

STEPHEN S. DAVIS, Chief Clerk

0447L.08C

AN ACT

To repeal sections 640.700, 640.703, 640.710, 640.715, 640.725, 640.730, 640.735, 640.745, 640.750, 640.755, and 644.016, RSMo, and to enact in lieu thereof ten new sections relating to concentrated animal feeding operations.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 640.700, 640.703, 640.710, 640.715, 640.725, 640.730, 640.735, 640.745, 640.750, 640.755, and 644.016, RSMo, are repealed and ten new sections enacted in lieu thereof, to be known as sections 640.703, 640.710, 640.715, 640.725, 640.730, 640.735, 640.745, 640.750, 640.755, and 644.016, to read as follows:

640.703. For the purposes of sections [640.700] **640.703** to 640.755, the following terms mean:

- (1) "Animal units", shall be defined by rules of the department [in effect as of January 30, 1996];
- (2) "Animal waste wet handling facility", includes all gravity outfall lines, recycle pump stations, recycle force mains and appurtenances;
- (3) "Class IA", any concentrated animal feeding operation with a capacity of seven thousand animal units or more;
- (4) "Class IB", any concentrated animal feeding operation with a capacity between three thousand animal units and six thousand nine hundred and ninety-nine animal units inclusive;
- (5) "Class IC", any concentrated animal feeding operation with a capacity between one

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

12 thousand animal units and two thousand nine hundred and ninety-nine animal units inclusive;

13 (6) "Class II", any concentrated animal feeding operation with a capacity of at least three
14 hundred animal units, but less than one thousand animal units;

15 (7) "Department", the department of natural resources;

16 (8) ["Facility", any class IA concentrated animal feeding operation which uses a flush
17 system;

18 (9) "Flush system", [a] **an automated** system of moving or removing manure utilizing
19 liquid as the primary agent as opposed to a primarily mechanical or [automatic device] **manually**
20 **operated system such as a pull plug or scraper system;**

21 [(10)] (9) "Sensitive areas", areas in the watershed located within five miles upstream
22 of any stream or river drinking water intake structure, other than those intake structures on the
23 Missouri and Mississippi rivers.

640.710. 1. The [department] **clean water commission** shall promulgate rules
2 regulating the establishment, permitting, design, construction, operation and management of
3 [class I facilities. The department shall have the authority and jurisdiction to regulate the
4 establishment, permitting, design, construction, operation and management of any class I facility]
5 **concentrated animal feeding operations in accordance with the Missouri clean water law,**
6 **sections 644.066 to 644.141, RSMo.** Such rules may require monitoring wells on a site-specific
7 basis when, in the determination of the division of [geology and land survey] **geological survey**
8 **and resource assessment**, class IA concentrated animal feeding operation lagoons are located
9 in hydrologically sensitive areas where the quality of groundwater may be compromised. Such
10 rules and regulations shall be designed to afford a prudent degree of environmental protection
11 while accommodating modern agricultural practices.

12 2. (1) **Regulatory or local controls imposed at any time by any county, township,**
13 **or other form of local government concerning the establishment, permitting, design,**
14 **construction, operation, and management of any animal feeding operation shall be**
15 **consistent with and not more restrictive than state laws and regulations, including the**
16 **provisions of sections 640.703 to 640.758. However, the regulatory or local controls may**
17 **be more restrictive than state laws and regulations if the county, township, or other form**
18 **of local government prepares a regulatory impact report.**

19 (2) **The regulatory impact report shall prove by clear and convincing evidence that,**
20 **based on local conditions unique to the area, federal and state laws and regulations are not**
21 **protective of human health and the environment within the county, township, or area**
22 **governed by other forms of local government. The regulatory impact report required by**
23 **this section shall also include:**

24 (a) **A report of published, peer-reviewed scientific data that proves state laws and**

25 regulations are not protective of human health and the environment within the county,
26 township, or area governed by other forms of local government;

27 (b) A description of the economic costs imposed on animal feeding operations by
28 the more restrictive regulatory or local controls;

29 (c) The probable costs to the county, township, or other form of local government
30 of the implementation and enforcement of the proposed rule and any anticipated effect on
31 local revenues;

32 (d) A determination whether there are less costly, less intrusive or alternative
33 regulatory approaches for achieving the purposes of the more restrictive regulatory or
34 local controls.

35 (3) The county, township, or other form of local government shall post the
36 regulatory impact statement on an Internet web site and publish in at least one newspaper
37 of general circulation notice of availability of the regulatory impact report at a local
38 repository and also publish the Internet URL or site at which the report may be viewed in
39 its entirety. The county, township, or other form of local government shall allow at least
40 sixty days for the public to submit comments and shall post all comments and respond to
41 all significant and technical comments prior to promulgating the rule.

42 (4) The county, township, or other form of local government shall file a copy of the
43 regulatory impact report with the director of the Missouri department of natural
44 resources. The department of natural resources may within sixty days of receipt of the
45 report file comments on the regulatory impact on whether the state laws and regulations
46 are not sufficiently restrictive to protect human health and the environment in the area
47 governed by the county, township, or other form of local government.

48 (5) If the local governing body fails to conduct the regulatory impact report as
49 required for each proposed rule under this section, the more restrictive regulatory or local
50 controls shall be void.

51 (6) This section is not intended to grant any county, township, or other form of local
52 government additional powers than those described in other sections of state law.

53 3. Except as provided in subsections [3 and] 4 and 5 of this section, the department shall
54 require at least but not more than the following buffer distances between the nearest confinement
55 building or lagoon and any public building or occupied residence, except a residence which is
56 owned by the concentrated animal feeding operation or a residence from which a written
57 agreement for operation is obtained:

58 (1) For **class IC** concentrated animal feeding operations [with at least one thousand
59 animal units], one thousand feet;

60 (2) For **class IB** concentrated animal feeding operations [with between three thousand

61 and six thousand nine hundred ninety-nine animal units inclusive], two thousand feet; and

62 (3) For **class IA** concentrated animal feeding operations [of seven thousand or more
63 animal units], three thousand feet.

64 [3.] **4.** All concentrated animal feeding operations in existence as of June 25, 1996, shall
65 be exempt from the buffer distances prescribed in subsection [2] **3** of this section. Such
66 distances shall not apply to concentrated animal feeding operations which have received a written
67 agreement which has been signed by all affected property owners within the buffer distance.

68 [4.] **5.** The department may, upon review of the information contained in the site plan
69 including, but not limited to, the prevailing winds, topography and other local environmental
70 factors, authorize a distance which is less than the distance prescribed in subsection [2] **3** of this
71 section. The department's recommendation shall be sent to the governing body of the county in
72 which such site is proposed. The department's authorized buffer distance shall become effective
73 unless the county governing body rejects the department's recommendation by a majority vote
74 at the next meeting of the governing body after the recommendation is received.

75 [5. Nothing in this section shall be construed as restricting local controls.]

76 **6. The provisions of subsection 2 of this section shall become effective January 1,**
77 **2007, for any county of the third classification with a township form of government and**
78 **with more than thirteen thousand seven hundred but fewer than thirteen thousand eight**
79 **hundred inhabitants, any county of the third classification with a township form of**
80 **government and with more than fourteen thousand five hundred but fewer than fourteen**
81 **thousand six hundred inhabitants, any county of the third classification without a township**
82 **form of government and with more than four thousand nine hundred but fewer than five**
83 **thousand inhabitants, any county of the second classification with more than thirty-nine**
84 **thousand four hundred but fewer than thirty-nine thousand five hundred inhabitants, any**
85 **county of the third classification with a township form of government and with more than**
86 **twenty-one thousand nine hundred fifty but fewer than twenty-two thousand nine hundred**
87 **fifty inhabitants, any county of the third classification with a township form of government**
88 **and with more than eight thousand nine hundred but fewer than nine thousand**
89 **inhabitants, any county of the first classification with more than thirty-seven thousand but**
90 **fewer than thirty-seven thousand one hundred inhabitants, any county of the third**
91 **classification with a township form of government and with more than eight thousand eight**
92 **hundred but fewer than eight thousand nine hundred inhabitants, and any county of the**
93 **first classification with more than seventy-three thousand seven hundred but fewer than**
94 **seventy-three thousand eight hundred inhabitants, and shall become effective August 28,**
95 **2005, for all other counties in this state.**

640.715. 1. Prior to filing an application to acquire a construction permit from the

2 department **for a new operation, new lagoon, or for an increase of the capacity to house or**
3 **grow animals at an existing operation**, the owner or operator of any class IA, class IB, or class
4 IC concentrated animal feeding operation shall provide the following information to the
5 department, to the county governing body and to all adjoining property owners of property
6 located within one and one-half times the buffer distance as specified in subsection [2] **3** of
7 section 640.710 for the size of the proposed facility:

8 (1) The number of animals anticipated at such facility;

9 (2) **A general description** of the waste handling plan and [general] layout of the facility;

10 (3) The location and number of acres of such facility;

11 (4) Name, address, **and** telephone number [and registered agent] **of a contact person**
12 for further information as it relates to subdivisions (1) to (3) of this subsection;

13 (5) Notice that the department will accept written comments from the public for a period
14 of thirty days **after the department places the draft permit on public notice**; and

15 (6) The address of the [regional or] state office of the department.

16

17 The department shall require proof of such notification [upon accepting] **prior to approving** an
18 application for a construction permit. [The department shall accept written comments from the
19 public for thirty days after receipt of application for construction permit.] **Proof of notification**
20 **shall consist of a statement certifying that such notification was accomplished by mailing**
21 **a letter to the department, county governing body, and the last known addresses as kept**
22 **by the county assessor's office of all adjoining property owners described above.**

23 2. The department shall not issue a permit to [a facility] **the class of concentrated**
24 **animal feeding operation** described in subsection 1 of this section to engage in any activity
25 regulated by the department unless the applicant is in compliance with sections [640.700]
26 **640.703** to 640.755.

27 3. The department shall issue a permit or respond with a letter of comment to the owner
28 or operator of [such facility] **class IA concentrated animal feeding operation** within forty-five
29 days of receiving a completed permit application and verification of compliance with subsection
30 1 of this section.

640.725. 1. The owner or operator of any [flush system animal waste wet handling
2 facility] **class IA facility that utilizes a flush system** shall employ one or more persons who
3 shall visually inspect the [animal waste wet handling facility and] **gravity outfall lines, recycle**
4 **pump stations, and recycle force mains appurtenant to its animal manure** lagoons for
5 unauthorized [discharge and] **discharges and shall inspect the structural integrity of any lagoon**
6 **whose water level is less than eighteen inches below the emergency spillway** at least every
7 twelve hours with a deviation of not to exceed three hours. The owner or operator [of the

8 facility] shall keep records of each inspection. Such records shall be retained for three years.
9 The department shall provide or approve a form provided by the owner or operator [for each
10 facility] for such inspections.

11 2. All new construction permits for [flush system animal waste wet handling facilities]
12 **class IA facilities that utilize a flush system** shall have an electronic or mechanical shutoff of
13 the system in the event of pipe stoppage. As of July 1, 1997, all existing [flush system animal
14 waste wet handling facilities] **class IA facilities that utilize a flush system** shall have, at a
15 minimum, an electronic or mechanical shutoff of the system in the event of pipe stoppage or
16 backflow.

640.730. [1.] The owner or operator of every [facility, with a flush system animal waste
2 wet handling facility] **class IA facility that utilizes a flush system** that poses a risk as
3 determined by the department to any public drinking water supply or any aquatic life, or lies
4 within a drainage basin and is within three hundred feet of any adjacent landowner, shall have
5 a failsafe containment structure or earthen dam that will contain, in the event of an unauthorized
6 discharge, a minimum volume equal to the maximum capacity of flushing in any twenty-four
7 hour period from all gravity outfall lines, recycle pump station, and recycle force mains.

8 [2. Construction of such structure or dam, as provided in subsection 1 of this section,
9 shall commence within ninety days of June 25, 1996.]

640.735. Within twenty-four hours, any unauthorized discharge by a [flush system
2 animal waste wet handling facility] **class IA concentrated animal feeding operation that**
3 **utilizes a flush system** that has crossed the property line of the [facility or any unauthorized
4 discharge by a flush system animal waste wet handling facility of which the failsafe containment
5 structure or earthen dam has failed to contain and has crossed the property line of the facility,]
6 **operation** or enters waters of the state shall be reported to the department and to all adjoining
7 property owners of the facility [as listed on the site-specific permit] **onto whose property the**
8 **unauthorized discharge flowed and any affected downstream property owners within one**
9 **stream mile.**

640.745. 1. The owner or operator of each class IA concentrated animal feeding
2 operation utilizing flush systems shall remit to the department of natural resources a fee of ten
3 cents per animal unit permitted to be deposited in the fund. The fee is due and payable to the
4 department on the first anniversary of issuance of each owner or operator permit to operate such
5 a facility and for nine years thereafter on the same date. The department of natural resources
6 shall provide forms which such owner or operator shall use to file and pay this fee.

7 2. The fund shall be administered by the department for the purpose of carrying out the
8 provisions of sections [640.700] **640.703** to 640.755, relating to closure of class IA, class IB,
9 class IC and class II concentrated animal feeding operation wastewater lagoons.

10 3. The fund administrators may only expend moneys for animal waste lagoon closure
11 activities on real property which:

12 (1) Has been placed in the control of the state, a county, or municipal government, or an
13 agency thereof, through donation, purchase, tax delinquency, foreclosure, default or settlement,
14 including conveyance by deed in lieu of foreclosure, and pose a threat to human health, the
15 environment, or a threat to groundwater; and

16 (2) The state, county, or municipal government, or an agency thereof, has made
17 reasonable and prudent efforts to sell said property to a qualifying purchaser.

18 4. The fund administrators shall expend no more than one hundred thousand dollars per
19 lagoon for animal waste lagoon closure activities. The fund administrators shall only expend
20 those moneys necessary to achieve a minimum level of closure and still protect human health and
21 the environment. Closure activities shall include lagoon dewatering and removal of animal
22 waste sludge, if any, both of which shall be land applied at a nutrient management application
23 rate [based on the most limiting nutrient as determined by Missouri clean water commission
24 regulation] **designed to minimize phosphorus and nitrogen transport from fields to surface**
25 **waters in compliance with the technical standards for nutrient management established**
26 **by the Natural Resources Conservation Service, or otherwise used or disposed of in a**
27 **manner approved by the director.** After dewatering, lagoons which are located in a drainage
28 basin and are capable of meeting all applicable pond requirements of the Natural Resources
29 Conservation Service (NRCS) with minimal additional expense should be maintained as a pond.
30 Otherwise, the lagoon berms should be breached and graded in such a manner to reasonably
31 conform to the surrounding land contours.

 640.750. The department shall conduct [at least one on-site inspection] **quarterly**
2 **inspections** of each [facility quarterly] **class IA concentrated animal feeding operation that**
3 **utilizes a flush system.**

 640.755. 1. No rule or portion of a rule promulgated under the authority of sections
2 [640.700] **640.703** to 640.755 shall become effective unless it has been promulgated pursuant
3 to the provisions of section 536.024, RSMo.

4 2. Sections [640.700] **640.703** to 640.755 shall be administered by the clean water
5 commission pursuant to the provisions and requirements of chapter 644, RSMo.

 644.016. When used in sections 644.006 to 644.141 and in standards, rules and
2 regulations promulgated pursuant to sections 644.006 to 644.141, the following words and
3 phrases mean:

4 (1) "Aquaculture facility", a hatchery, fish farm, or other facility used for the production
5 of aquatic animals that is required to have a permit pursuant to the federal Clean Water Act, as
6 amended, 33 U.S.C. 1251 et seq.;

7 (2) "Commission", the clean water commission of the state of Missouri created in section
8 644.021;

9 (3) "Conference, conciliation and persuasion", a process of verbal or written
10 communications consisting of meetings, reports, correspondence or telephone conferences
11 between authorized representatives of the department and the alleged violator. The process shall,
12 at a minimum, consist of one offer to meet with the alleged violator tendered by the department.
13 During any such meeting, the department and the alleged violator shall negotiate in good faith
14 to eliminate the alleged violation and shall attempt to agree upon a plan to achieve compliance;

15 (4) "Department", the department of natural resources;

16 (5) "Director", the director of the department of natural resources;

17 (6) "Discharge", the causing or permitting of one or more water contaminants to enter
18 the waters of the state;

19 (7) "Effluent control regulations", limitations on the discharge of water contaminants;

20 (8) "General permit", a permit written with a standard group of conditions and with
21 applicability intended for a designated category of water contaminant sources that have the same
22 or similar operations, discharges and geographical locations, and that require the same or similar
23 monitoring, and that would be more appropriately controlled pursuant to a general permit rather
24 than pursuant to a site-specific permit;

25 (9) "Human sewage", human excreta and wastewater, including bath and toilet waste,
26 residential laundry waste, residential kitchen waste, and other similar waste from household or
27 establishment appurtenances;

28 (10) "Income" includes retirement benefits, consultant fees, and stock dividends;

29 (11) "Minor violation", a violation which possesses a small potential to harm the
30 environment or human health or cause pollution, was not knowingly committed, and is not
31 defined by the United States Environmental Protection Agency as other than minor;

32 (12) "Permit by rule", a permit granted by rule, not by a paper certificate, and
33 conditioned by the permit holder's compliance with commission rules;

34 (13) "Permit holders or applicants for a permit" shall not include officials or employees
35 who work full time for any department or agency of the state of Missouri;

36 (14) "Person", any individual, partnership, copartnership, firm, company, public or
37 private corporation, association, joint stock company, trust, estate, political subdivision, or any
38 agency, board, department, or bureau of the state or federal government, or any other legal entity
39 whatever which is recognized by law as the subject of rights and duties;

40 (15) "Point source", any discernible, confined and discrete conveyance, including but not
41 limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock,
42 concentrated animal feeding operation, or vessel or other floating craft, from which pollutants

43 are or may be discharged. **Point source does not include agricultural stormwater discharges**
44 **and return flows from irrigated agriculture;**

45 (16) "Pollution", such contamination or other alteration of the physical, chemical or
46 biological properties of any waters of the state, including change in temperature, taste, color,
47 turbidity, or odor of the waters, or such discharge of any liquid, gaseous, solid, radioactive, or
48 other substance into any waters of the state as will or is reasonably certain to create a nuisance
49 or render such waters harmful, detrimental or injurious to public health, safety or welfare, or to
50 domestic, industrial, agricultural, recreational, or other legitimate beneficial uses, or to wild
51 animals, birds, fish or other aquatic life;

52 (17) "Pretreatment regulations", limitations on the introduction of pollutants or water
53 contaminants into publicly owned treatment works or facilities which the commission determines
54 are not susceptible to treatment by such works or facilities or which would interfere with their
55 operation, except that wastes as determined compatible for treatment pursuant to any federal
56 water pollution control act or guidelines shall be limited or treated pursuant to this chapter only
57 as required by such act or guidelines;

58 (18) "Residential housing development", any land which is divided or proposed to be
59 divided into three or more lots, whether contiguous or not, for the purpose of sale or lease as part
60 of a common promotional plan for residential housing;

61 (19) "Sewer system", pipelines or conduits, pumping stations, and force mains, and all
62 other structures, devices, appurtenances and facilities used for collecting or conducting wastes
63 to an ultimate point for treatment or handling;

64 (20) "Significant portion of his or her income" shall mean ten percent of gross personal
65 income for a calendar year, except that it shall mean fifty percent of gross personal income for
66 a calendar year if the recipient is over sixty years of age, and is receiving such portion pursuant
67 to retirement, pension, or similar arrangement;

68 (21) "Site-specific permit", a permit written for discharges emitted from a single water
69 contaminant source and containing specific conditions, monitoring requirements and effluent
70 limits to control such discharges;

71 (22) "Treatment facilities", any method, process, or equipment which removes, reduces,
72 or renders less obnoxious water contaminants released from any source;

73 (23) "Water contaminant", any particulate matter or solid matter or liquid or any gas or
74 vapor or any combination thereof, or any temperature change which is in or enters any waters of
75 the state either directly or indirectly by surface runoff, by sewer, by subsurface seepage or
76 otherwise, which causes or would cause pollution upon entering waters of the state, or which
77 violates or exceeds any of the standards, regulations or limitations set forth in sections 644.006
78 to 644.141 or any federal water pollution control act, or is included in the definition of pollutant

79 in such federal act;

80 (24) "Water contaminant source", the point or points of discharge from a single tract of
81 property on which is located any installation, operation or condition which includes any point
82 source defined in sections 644.006 to 644.141 and nonpoint source pursuant to any federal water
83 pollution control act, which causes or permits a water contaminant therefrom to enter waters of
84 the state either directly or indirectly. **Water contaminant source does not include agricultural**
85 **stormwater discharges and return flows from irrigated agriculture;**

86 (25) "Water quality standards", specified concentrations and durations of water
87 contaminants which reflect the relationship of the intensity and composition of water
88 contaminants to potential undesirable effects;

89 (26) "Waters of the state", all rivers, streams, lakes and other bodies of surface and
90 subsurface water lying within or forming a part of the boundaries of the state which are not
91 entirely confined and located completely upon lands owned, leased or otherwise controlled by
92 a single person or by two or more persons jointly or as tenants in common and includes waters
93 of the United States lying within the state.

[640.700. Sections 640.700, 640.725, 640.730, 640.735 and 640.750
2 shall only apply to class IA facilities as defined by the department rules in effect
3 as of January 30, 1996, which use a flush system.]