

FIRST REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
SENATE COMMITTEE SUBSTITUTE FOR
SENATE BILL NO. 500
93RD GENERAL ASSEMBLY

Reported from the Special Committee on General Laws April 27, 2005, with recommendation that the House Committee Substitute for Senate Committee Substitute for Senate Bill No. 500 Do Pass. Referred to the Committee on Rules pursuant to Rule 25(26)(f).

STEPHEN S. DAVIS, Chief Clerk

1821L.09C

AN ACT

To repeal section 162.700, RSMo, and to enact in lieu thereof nine new sections relating to family cost participation in the Missouri Part C early intervention system.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 162.700, RSMo, is repealed and nine new sections enacted in lieu thereof, to be known as sections 160.900, 160.905, 160.910, 160.915, 160.920, 160.922, 160.925, 162.700, and 1, to read as follows:

160.900. 1. The state of Missouri shall participate in the federal Infant and Toddler Program, Part C of the Individuals with Disabilities Education Act (IDEA), 20 U.S.C. Section 1431, et seq., and provide early intervention services to infants and toddlers determined eligible under state regulations.

2. The state agency designated by the governor as the lead agency shall be responsible for the administration and implementation of Part C of IDEA through a regional Part C early intervention system and shall promulgate rules implementing the requirements of Part C of IDEA consistent with federal regulations, 34 C.F.R. 303, et seq.

3. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in sections 160.900 to 160.925 shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. Sections 160.900 to 160.925 and chapter

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

13 **536, RSMo, are nonseverable and if any of the powers vested with the general assembly**
14 **pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and**
15 **annul a rule are subsequently held unconstitutional, then the grant of rulemaking**
16 **authority and any rule proposed or adopted after July 1, 2005, shall be invalid and void.**

2 **160.905. 1. The lead agency shall establish a "State Interagency Coordinating**
3 **Council" for the state Part C early intervention system. The composition of the council**
4 **shall include the members required under Part C of the IDEA consistent with federal**
5 **regulations, 34 C.F.R.303.601, appointed by the governor.**

6 **2. The state interagency coordinating council shall meet at least quarterly and shall**
7 **comply with chapter 610, RSMo.**

8 **3. The state interagency coordinating council shall advise and assist the lead agency**
9 **pursuant to IDEA requirements, 34 C.F.R. 303.650 to 303.654.**

10 **4. The state interagency coordinating council shall assist the lead agency in the**
11 **preparation and submission of an annual report to the governor and to the secretary of the**
12 **United States Department of Education on the status of infant and toddler early**
13 **intervention programs in the state and report any recommendations for improvements to**
14 **such programs.**

15 **5. The lead agency, in consultation with any other state agencies involved in the**
16 **Part C early intervention system, shall submit rules and regulations, other than emergency**
17 **rules and regulations, to the council for review prior to the lead agency's final approval.**
18 **The council shall review all proposed rules and regulations and report its**
19 **recommendations thereon to the lead agency within thirty days. The lead agency shall**
20 **respond to the council's recommendations providing reasons for proposed rules and**
regulations that are not consistent with the council's recommendations.

2 **160.910. 1. The lead agency shall maintain a state Part C early intervention system**
3 **under Part C of the Individuals with Disabilities Education Act, 20 U.S.C. Section 1431,**
4 **et seq., for eligible children and families of such children which shall be administered**
5 **through the regional Part C early intervention system.**

6 **2. The lead agency shall compile data in the system on the number of eligible**
7 **children in the state in need of early intervention services, the number of eligible children**
8 **and their families served, the types of services provided, and other information as deemed**
9 **necessary by the agency.**

10 **3. The state Part C early intervention system shall include a comprehensive child-**
11 **find system and public awareness program to ensure that eligible children are identified,**
12 **located, referred to the system, and evaluated for eligibility.**

4. The lead agency shall monitor system expenditures for administrative services

13 and regional offices to ensure maximum utilization of state funds for all children
14 determined to be eligible for early intervention services. The lead agency or its designee
15 shall provide regional offices with the necessary financial data to assist regional offices in
16 monitoring their expenditures and the cost of direct services. Such data shall include the
17 number of children eligible from the most recent child count from that region and monthly
18 data reports on the costs spent by providers in their network.

19 **5. The lead agency shall establish a bidding process for determining regional offices**
20 **across the state. The bidding process shall establish criteria for allowing regions to**
21 **implement models that will serve the unique needs of their community. Such process shall**
22 **encourage organizations bidding for a center to demonstrate agreements:**

23 **(1) With other state and local government entities that provide services to infants**
24 **and toddlers with developmental disabilities including regional centers as defined in section**
25 **633.005, RSMo, and boards established under sections 205.968 to 205.973, RSMo; and**

26 **(2) To collaborate with established, quality early intervention providers in the**
27 **region to establish a network for early intervention services.**

28 **6. The lead agency shall establish a centralized system of provider enrollment to**
29 **assure that all Part C early intervention system providers meet requirements of Part C**
30 **regulations and the Missouri state plan.**

160.915. 1. Each regional office shall include in their proposal the following
2 **assurances and documentation of their plan to:**

3 **(1) Provide those functions that are specifically identified under federal and state**
4 **regulations implementing Part C of IDEA, 20 U.S.C. Section 1431, as functions to be**
5 **provided at public expense, with no cost to the parent;**

6 **(2) Contract with established community early intervention providers or hire**
7 **providers as geographic necessity requires to ensure all services are available and**
8 **accessible within the region;**

9 **(3) Implement a system of provider oversight to ensure:**

10 **(a) That all services are available and accessible within that region including the**
11 **use of providers hired by the regional office where geographic necessity requires this**
12 **practice; and**

13 **(b) Compliance by all providers in the regional office's provider network, including**
14 **but not limited to upholding the requirements of Part C of IDEA;**

15 **(4) Include in each child's individual family service plan family oriented**
16 **approaches to support the child's developmental goals;**

17 **(5) Incorporate as the focus of the individualized family service plan best available**
18 **practices and coaching approaches that support the family's capacity to meet the**

19 developmental needs of their child;

20 (6) Develop or maintain resources or utilize multiple funding sources for providing
21 early intervention services for children with disabilities in the region for which they are
22 bidding; and

23 (7) Implement a system for reutilization of assistive technology devices and
24 oversight of assistive technology authorizations.

25 2. The lead agency may determine other assurances and request additional
26 documentation they deem to be necessary and reasonable to achieve the purpose of this
27 section and to comply with applicable federal law and regulation.

160.920. 1. No funds appropriated to the lead agency for the implementation and
2 administration of sections 160.900 to 160.925 shall be used to satisfy a financial
3 commitment for services that should have been paid from another public or private source.
4 Federal funds available under Part C of the IDEA, 20 U.S.C. Section 1431, et seq., shall be
5 used whenever necessary to prevent the delay of early intervention services to the eligible
6 child or family. When funds are used to reimburse the service provider to prevent a delay
7 of the provision of services, the funds shall be recovered from the public or private source
8 that has ultimate responsibility for the payment.

9 2. Nothing in this section shall be construed to permit any other state agency
10 providing medically related services to reduce medical assistance to eligible children.

11 3. Payments for the provision of direct early intervention services to children and
12 families shall be paid in the manner prescribed by the lead agency.

13 4. The lead agency shall promulgate rules for the reimbursement of services from
14 all third-party payers, both private and public.

15 5. The lead agency or its designee shall, in the first instance and where applicable,
16 seek payment from all third-party payers prior to claiming payment from the state Part
17 C early intervention system for services rendered to eligible children.

18 6. The lead agency or its designee may pay required deductibles, copayments,
19 coinsurance or other out-of-pocket expenses for a Part C early intervention program
20 eligible child directly to a provider.

21 7. The lead agency shall promulgate rules that establish a schedule of monthly cost
22 participation fees for early intervention services per qualifying family regardless of the
23 number of children participating or the amount of services provided. Such fees shall not
24 include services to be provided to the family at no cost as established in Part C of IDEA,
25 20 U.S.C. Section 1431, et seq. Fees shall be based on a sliding scale to become effective
26 October 1, 2005, that contemplates the following elements:

27 (1) Adjusted gross income, family size, financial hardship and Medicaid eligibility

28 with the fee implementation beginning at two hundred percent of the federal poverty
29 guidelines;

30 (2) A minimum fee amount of five dollars to the maximum amount of one hundred
31 dollars monthly, with the lead agency retaining the right to revise the fee schedule no
32 earlier than the third year after the family cost participation effective date;

33 (3) An increased fee schedule for parents who have insurance and elect not to
34 assign such right of recovery or indemnification to the lead agency;

35 (4) Procedures for notifying the regional office that a family is not complying with
36 the cost participation fee and procedures for suspending services.

37 8. All amounts generated by family cost participation, insurance reimbursements,
38 and Medicaid reimbursement shall be deposited to the fund created in section 160.925.

39 9. The lead agency may assign the collection of early intervention participation fees,
40 payments, and public or private insurance to a designee, contractor, provider, third-party
41 agent, or designated clearinghouse participating in the Part C early intervention system.
42 Such fees, payments, or insurance amounts shall be paid to the department, its designee,
43 contractor, provider, third-party agent, or designated clearinghouse in a timely manner.
44 Notice of collection procedures, schedule of fees or payments, and guidelines for inability
45 to pay shall be made available to parents of eligible children.

160.922. 1. There is hereby established the "Part C Early Intervention System
2 Review Commission" to examine the operation and implementation of the state Part C
3 early intervention system under sections 160.900 to 160.925 and the funding for such
4 system. The commission shall be comprised of the following members:

5 (1) Three individuals appointed by the governor, with the advice and consent of the
6 senate;

7 (2) Three members of the Missouri house of representatives appointed by the
8 speaker of the house of representatives, with not more than two members from the same
9 political party;

10 (3) Three members of the Missouri senate appointed by the president pro tem of
11 the senate, with not more than two members from the same political party.

12 2. Members of the commission appointed by the governor shall serve a three-year
13 term. Legislative members shall serve during their current term of office but may be
14 reappointed. Any vacancy in the commission shall be filled in the same manner as the
15 original appointment.

16 3. Members of the commission shall not be compensated for their services, but shall
17 be reimbursed for actual and necessary expenses incurred in the performance of their
18 duties.

19 **4. The members of the commission shall select a chairperson from among their**
20 **membership. The commission shall meet at the call of the chairperson, but shall be**
21 **appointed by October 1, 2005.**

22 **5. The commission shall report to the general assembly not later than March 1,**
23 **2006, and annually thereafter on the status, operations, and recommendations for changes**
24 **to the Part C early intervention system. In performing the requirements of this section, the**
25 **commission shall solicit and consider the input of organizations, state agencies, and**
26 **individuals who participate in the system.**

160.925. There is hereby created in the state treasury the "Part C Early
2 **Intervention System Fund" for implementing the provisions of sections 160.900 to 160.925.**
3 **Moneys deposited in the fund shall be considered state funds under article IV, section 15**
4 **of the Missouri Constitution. The state treasurer shall be custodian of the fund and shall**
5 **disburse moneys from the fund in accordance with sections 30.170 and 30.180, RSMo.**
6 **Upon appropriation, money in the fund shall be used solely for the administration of**
7 **sections 160.900 to 160.925. Notwithstanding the provisions of section 33.080, RSMo, to**
8 **the contrary, any moneys remaining in the fund at the end of the biennium shall not revert**
9 **to the credit of the general revenue fund. The state treasurer shall invest moneys in the**
10 **fund in the same manner as other funds are invested. Any interest and moneys earned on**
11 **such investments shall be credited to the fund.**

 162.700. 1. The board of education of each school district in this state, except school
2 districts which are part of a special school district, and the board of education of each special
3 school district shall provide special educational services for handicapped children three years of
4 age or more residing in the district as required by P.L. 99-457, as codified and as may be
5 amended. Any child, determined to be handicapped, shall be eligible for such services upon
6 reaching his or her third birthday and state school funds shall be apportioned accordingly. This
7 subsection shall apply to each full school year beginning on or after July 1, 1991. In the event
8 that federal funding fails to be appropriated at the authorized level as described in 20 U.S.C.
9 1419(b)(2), the implementation of this subsection relating to services for handicapped children
10 three and four years of age may be delayed until such time as funds are appropriated to meet such
11 level. Each local school district and each special school district shall be responsible to engage
12 in a planning process to design the service delivery system necessary to provide special education
13 and related services for children three and four years of age with handicaps. The planning
14 process [may] **shall** include public, private and private not-for-profit agencies which have
15 provided such services for this population. The school district, or school districts, or special
16 school district, shall be responsible for designing an efficient service delivery system which uses
17 the present resources of the local community which may be funded by the department of

18 elementary and secondary education or the department of mental health. School districts may
19 coordinate with public, private and private not-for-profit agencies presently in existence. The
20 service delivery system shall be consistent with the requirements of the department of elementary
21 and secondary education to provide appropriate special education services in the least restrictive
22 environment.

23 2. Every local school district or, if a special district is in operation, every special school
24 district shall obtain current appropriate diagnostic reports for each handicapped child prior to
25 assignment in a special program. These records may be obtained with parental permission from
26 previous medical or psychological evaluation, may be provided by competent personnel of such
27 district or special district, or may be secured by such district from competent and qualified
28 medical, psychological or other professional personnel.

29 3. Where special districts have been formed to serve handicapped children under the
30 provisions of sections 162.670 to 162.995, such children shall be educated in programs of the
31 special district, except that component districts may provide education programs for handicapped
32 children ages three and four inclusive in accordance with regulations and standards adopted by
33 the state board of education.

34 4. For the purposes of this act, remedial reading programs are not a special education
35 service as defined by subdivision (4) of section 162.675 but shall be funded in accordance with
36 the provisions of section 162.975.

37 5. Any and all state costs required to fund special education services for three- and
38 four-year-old children pursuant to this section shall be provided for by a specific, separate
39 appropriation and shall not be funded by a reallocation of money appropriated for the public
40 school foundation program.

41 6. School districts providing early childhood special education shall give [preference]
42 **consideration to the value of continuing services with Part C early intervention system**
43 **providers for the remainder of the school year** when developing an individualized education
44 program for a student who [had] **has** received services pursuant to Part C of the Individuals With
45 Disabilities Education Act[, to continue services with the student's Part C provider, unless this
46 would result in a cost which exceeds the average cost per student in early childhood special
47 education for the district responsible for educating the student] **and reaches the age of three**
48 **years during a regular school year**. Services provided shall be only those permissible
49 according to Section 619 of the Individuals with Disabilities Education Act.

50 7. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that
51 is created under the authority delegated in this section shall become effective only if it complies
52 with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section
53 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers

54 vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the
55 effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the
56 grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be
57 invalid and void.

**Section 1. Notwithstanding the provisions of section 374.150, RSMo, to the
2 contrary, two million dollars shall be subject to an immediate transfer from the
3 department of insurance dedicated fund to the state Part C early intervention system fund
4 established in section 160.925, RSMo.**