#### SECOND REGULAR SESSION

# **HOUSE BILL NO. 2158**

## 93RD GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE COOPER (158).

Read 1st time March 31, 2006 and copies ordered printed.

STEPHEN S. DAVIS, Chief Clerk

5726L.01I

## AN ACT

To repeal sections 115.126, 115.159, 115.163, 115.223, 115.427, 115.430, 115.431, 115.631, and 115.637, RSMo, and to enact in lieu thereof twelve new sections relating to election administration, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 115.126, 115.159, 115.163, 115.223, 115.427, 115.430, 115.431,

- 2 115.631, and 115.637, RSMo, are repealed and twelve new sections enacted in lieu thereof, to
- 3 be known as sections 115.002, 115.159, 115.163, 115.203, 115.205, 115.219, 115.427, 115.430,
- 4 115.431, 115.456, 115.631, and 115.637, to read as follows:

115.002. Sections 115.002, 115.159, 115.163, 115.203, 115.205, 115.219, 115.427,

- 2 115.430, 115.431, 115.456, 115.631, and 115.637 may be cited as the "Missouri Voter
- 3 Protection Act".
  - 115.159. 1. Any person who is qualified to register in Missouri shall, upon application,
- 2 be entitled to register by mail. Upon request, application forms shall be furnished by the election
- 3 authority or the secretary of state.
- 4 2. [Notwithstanding any provision of law to the contrary, the election authority shall not
- 5 deliver any voter identification card to any person who registers to vote by mail until after such
- person has voted, in person, after presentation of a proper form of identification, for the first time
- 7 following registration at the new polling place designated by the election authority. An
- 8 individual who has registered to vote by mail and who desires to vote in person, but who does
- 9 not present a proper form of identification for the first time following registration, may cast a

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

provisional ballot. Such provisional ballot shall not be counted pursuant to this chapter, and the 11 individual shall be notified of the reason for not counting the ballot.

- 12 3.] Notwithstanding any provision of law to the contrary, the election authority shall not 13 deliver any absentee ballot to any person who registers to vote by mail until after such person 14 has:
  - (1) Voted, in person, after presentation of a proper form of identification set out in section 115.427, for the first time following registration; or
    - (2) Provided a copy of identification set out in section 115.427 to the election authority.

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- 19 This subsection shall not apply to those persons identified in section 115.283 who are exempted 20 from obtaining a notary seal or signature on their absentee ballots. An individual who has 21 registered to vote by mail but who does not meet the requirements of this subsection may cast a provisional ballot by mail. Such ballot shall not be counted pursuant to this chapter, and the
- individual shall be notified of the reason for not counting the ballot. 24 [4. Subsections 2 and 3] **3. Subsection 2** of this section shall not apply in the case of 25 a person:
- 26 (1) Who registers to vote by mail pursuant to Section 6 of the National Voter 27 Registration Act of 1993 and submits a copy of a current and valid photo identification as 28 part of such registration [either:
  - (a) A copy of a current and valid photo identification; or
- 30 (b) A copy of a current utility bill, bank statement, government check, paycheck, or 31 government document that shows the name and address of the voter];
- (2) Who registers to vote by mail pursuant to Section 6 of the National Voter 32 33 Registration Act of 1993 and:
- 34 (a) Submits with such registration either a driver's license number, or at least the last four 35 digits of the individual's Social Security number; and
  - (b) With respect to whom the secretary of state matches the information submitted pursuant to paragraph (a) of this subdivision with an existing state identification record bearing the same number, name, and date of birth as provided in such registration;
    - (3) Who is:
- 40 (a) Entitled to vote by absentee ballot pursuant to the Uniformed and Overseas Citizens 41 Absentee Voting Act;
  - (b) Provided the right to vote otherwise than in person pursuant to Section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act; or
- 44 (c) Entitled to vote otherwise than in person pursuant to any other federal law.
  - 115.163. 1. Each election authority shall [arrange one set of registration cards into permanent binders] use the "Missouri Voter Registration System" established by section

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115.158 to prepare a list of legally registered voters for each precinct[, or it may authorize the creation of computerized lists for each precinct]. The [computerized lists or binder] list shall be arranged alphabetically or by street address as the election authority determines and shall be known as the "precinct register". [At least one set of registration cards shall be arranged in a central file in such a manner as the election authority determines, and shall be known as the 8 "headquarters register". The election authority shall be the custodian of the registration records, and no cards or records shall be removed or handled except at its direction and under its supervision.] The precinct registers shall be kept by the election authority in a secure place, 10 11 except when given to election judges for use at an election. Except as provided in subsection 2 12 of section 115.157, all registration records shall be open to inspection by the public at all 13 reasonable times.

- 2. [In counties using computer printouts as precinct registers,] A new [computer printout] **precinct register** shall be [printed] **prepared by the election authority** prior to each election.
- 3. [In those counties using computer printouts as precinct registers,] The election authority shall send to each voter a voter [identification] **notification** card no later than ninety days prior to the date of a primary or general election for federal office, unless the voter has received such a card during the preceding six months. The voter [identification] notification card shall contain the voter's name, address, and precinct [and a signature line]. The card shall also inform the voter of the personal identification requirement in section 115.427, and may also contain other voting information at the discretion of the election authority. [The voter shall be instructed to sign the card for use as identification at the polls.] The voter [identification] **notification** card shall be sent to a voter after a new registration or a change of address. If any voter shall lose his voter [identification] **notification** card he may request a new one from the election authority. The voter [identification] **notification** card authorized pursuant to this section may be used as a canvass of voters in lieu of the provisions set out in sections 115.179 to 115.193. Except as provided in subsection 2 of section 115.157, anyone, upon request and payment of a reasonable fee, may obtain a printout, list and/or computer tape of those newly registered voters or voters deleted from the voting rolls, since the last canvass or updating of the rolls. The election authority may authorize the use of the postal service contractors under the federal National Change of Address program to identify those voters whose address is not correct on the voter registration records. The election authority shall not be required to mail a voter registration card to those voters whose addresses are incorrect. Confirmation notices to such voters required by section 115.193 shall be sent to the corrected address provided by the National Change of Address program.
- 115.203. 1. No person shall pay or otherwise compensate any other person for registering voters based on the number of:
- (1) Voters registered by the other person;

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- 4 (2) Voter registration applications collected by the other person; or
- 5 (3) Voter registration applications submitted to election officials by the other 6 person.
- 7 2. No person shall receive or accept payment or any other compensation from any other person for registering voters based on the number of: 8
- 9 (1) Voters registered by the person receiving or accepting payment or other 10 compensation;
- 11 (2) Voter registration applications collected by the person receiving or accepting payment or other compensation; 12
  - (3) Voter registration applications submitted to election officials by the person receiving or accepting payment or other compensation.
  - 3. No person who agrees or offers to submit a voter registration application for another person shall knowingly destroy, deface, or conceal such voter registration application.
  - 4. Any person who accepts or receives a voter registration application from another person and agrees or offers to submit such application to the election authority for the registrant shall deliver the application to the election authority within seven days of accepting or receiving the application.
    - 5. A violation of this section is a class four election offense.
- 115.205. 1. Any person who is paid or otherwise compensated for soliciting more than ten voter registration applications, other than a governmental entity or a person who is paid or compensated by a governmental entity for such solicitation, shall be registered 4 with the secretary of state as a voter registration solicitor. A voter registration solicitor shall register for every election cycle that begins on the day after the general election and ends on the day of the general election two years later. A voter registration solicitor shall be at least eighteen years of age and shall be a registered voter in the state of Missouri.
  - 2. Each voter registration solicitor shall provide the following information in writing to the secretary of state's office:
    - (1) The name of the voter registration solicitor;
- (2) The residential address, including street number, city, state, and zip code; 11
- 12 (3) The mailing address, if different from the residential address;
- 13 (4) Whether the voter registration solicitor expects to be paid for soliciting voter 14 registrations;
- 15 (5) If the voter registration solicitor expects to be paid, the identity of the payor; 16 or
- 17 (6) The signature of the voter registration solicitor.

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3. The solicitor information required in subsection 2 of this section shall be submitted to the secretary of state's office with the following oath and affirmation:

- 20 "I HEREBY SWEAR OR AFFIRM UNDER PENALTY OF PERJURY THAT ALL STATEMENTS MADE BY ME ARE TRUE AND CORRECT.".
  - 4. Any voter registration solicitor who knowingly fails to register with the secretary of state is guilty of a class three election offense. Voter registration applications shall be accepted by the election authority if such applications are otherwise valid, even if the voter registration solicitor who procured the applications fails to register with or submits false information to the secretary of state.
  - 115.219. 1. Any person who believes a violation of any provision of Title III of the Help America Vote Act of 2002 (HAVA), 42 U.S.C. Sections 15481 to 15485, has occurred, is occurring, or is about to occur may file a complaint with the elections division of the secretary of state's office.
    - 2. Any complaint filed under this section shall:
- 6 (1) Be in writing, signed, and sworn to before a notary public commissioned by the 7 state of Missouri;
  - (2) Be filed within thirty days of the certification of the election in which the violation is alleged to have occurred and state the following:
- 10 (a) The name and mailing address of the person or persons alleged to have committed the violation of Title III of HAVA described in the complaint;
  - (b) A description of the act or acts that the person filing the complaint believes is a violation of Title III of HAVA; and
  - (c) The nature of the injury suffered or about to be suffered by the person filing the complaint.
- 3. The elections division shall promptly provide a copy of the complaint by certified mail to:
- 18 (1) All persons identified in the complaint as possible violators of Title III of 19 HAVA; and
- 20 (2) The election authority in whose jurisdiction the violation is alleged to have 21 occurred or is about to occur.
  - 4. The elections division may consolidate complaints filed under this section.
  - 5. Upon the proper filing of a complaint under this section, the secretary of state shall appoint a presiding officer who shall conduct an investigation of the complaint.
  - 6. At the request of the person filing the complaint or if the presiding officer believes that the circumstances so dictate, the presiding officer shall conduct a hearing on the complaint and prepare a record on the hearing, such hearing to be conducted within ten days of the request of the person filing the complaint.

7. Upon completion of the investigation, the presiding officer shall submit the results to the elections division, which shall then issue a written report. The elections division shall provide a copy of the report by certified mail to:

- (1) The person who filed the complaint;
- (2) The person or persons alleged to have committed the violation; and
- (3) The election authority in whose jurisdiction the violation is alleged to have occurred.
  - 8. The report described in subsection 7 of this section shall:
  - (1) Indicate the date when the complaint was received by the elections division;
- 38 (2) Contain findings of fact regarding the alleged violation and state whether a violation of Title III of HAVA has occurred;
  - (3) State what steps, if any, the person or persons alleged to have committed a violation have taken to correct or prevent any recurrence;
    - (4) Suggest any additional measures that could be taken to correct the violation;
    - (5) Indicate the date a violation was corrected or is expected to be corrected;
  - (6) Provide any additional information or recommendations useful in resolving the complaint.
  - 9. If the elections division determines that there is a violation of Title III of HAVA, the elections division shall determine and provide the appropriate remedy, as authorized by law to do so. If the elections division determines that it is not authorized by law to provide an appropriate remedy, the elections division shall, if possible, refer the matter to the appropriate agency or office that has jurisdiction.
  - 115.427. 1. Before receiving a ballot, voters shall [identify themselves] **establish their identity and eligibility to vote at the polling place** by presenting a form of personal identification [from the following list:
- 4 (1) Identification issued by the state of Missouri, an agency of the state, or a local 5 election authority of the state;
  - (2) Identification issued by the United States government or agency thereof;
  - (3) Identification issued by an institution of higher education, including a university, college, vocational and technical school, located within the state of Missouri;
- 9 (4) A copy of a current utility bill, bank statement, government check, paycheck or other government document that contains the name and address of the voter;
  - (5) Driver's license or state identification card issued by another state; or
- 12 (6) Other identification approved by the secretary of state under rules promulgated 13 pursuant to subsection 3 of this section other identification approved by federal law.

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Personal knowledge of the voter by two supervising election judges, one from each major political party, shall be acceptable voter identification upon the completion of a secretary of state-approved affidavit that is signed by both supervisory election judges and the voter that attests to the personal knowledge of the voter by the two supervisory election judges. The secretary of state may provide by rule for a sample affidavit to be used for such purpose]. "Personal identification" shall only mean one of the following:

- (1) Non-expired Missouri driver's license showing the name and a photograph or digital image of the individual; or
- (2) Non-expired or non-expiring Missouri nondriver's license showing the name and a photographic or digital image of the individual; or
  - (3) A document that satisfies all of the following requirements:
- (a) The document contains the name of the individual to whom the document was issued, and the name conforms to the name in the individual's voter registration record;
  - (b) The document shows a photographic or digital image of the individual;
- (c) The document includes an expiration date, and the document is not expired, or if expired, expired not before the date of the most recent general election; and
  - (d) The document was issued by the United States or the state of Missouri.
- 2. The election judges shall notify a voter who presents at the polling place without a form of personal identification that satisfies the requirements of subsection 1 of this section that the voter may return to the polling place with a proper form of personal identification and vote a regular ballot after election judges have verified the voter's identity and eligibility under subsection 1 of this section. Voters who return to the polling place during the uniform polling hours established by section 115.407 with a current and valid form of personal identification shall be given priority in any voting lines.
- 3. An individual who appears at a polling place without identification in the form described in subsection 1 of this section and who is otherwise qualified to vote at that polling place may execute an affidavit averring that the voter is the person listed in the precinct register and that the voter does not possess a form of identification specified in this section and is unable to obtain a current and valid form of personal identification because of:
- (1) A physical or mental disability or handicap of the voter, if the voter is otherwise competent to vote under Missouri law;
- (2) A sincerely held religious belief against the forms of personal identification described in subsection 1 of this section;
  - (3) A voter being sixty-five years of age or older.

Upon executing such affidavit, the individual may cast a provisional ballot. Such 52 provisional ballot shall be entitled to be counted, provided the election authority verifies 53 the identity of the individual and determines that the individual was eligible to cast a ballot 54 at the polling place where the ballot was cast. 55 4. The affidavit to be used for voting under subsection 3 of this section shall be substantially in the following form: 56 57 "State of ...... County of ...... 58 I do solemnly swear (or affirm) that my name is .....; that I reside at .....; and 59 that I am the person listed in the precinct register under this name and at this address. I further swear (or affirm) that I am unable to obtain a current and valid form of personal 61 identification because of: 62 63 □ A physical or mental disability or handicap; 64 □ A sincerely held religious belief; ☐ My being sixty-five years of age or older. 66 I understand that knowingly providing false information is a violation of law and subjects 67 me to possible criminal prosecution. 68 ••••• 69 Signature of voter 70 71 •••••

72 Signature of election official"

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- 5. A voter shall be allowed to cast a provisional ballot under section 115.430 even if the election judges cannot establish the voter's identity under subsection 1 of this section. The election judges shall make a notation on the provisional ballot to indicate that the voter's identity was not verified. The provisional ballot cast by such voter shall not be counted unless:
- (1) The voter returns to the polling place during the uniform polling hours established by section 115.407 and provides a form of personal identification that allows the election judges to verify the voter's identity as provided in subsection 1 of this section; and
- 82 (2) The provisional ballot otherwise qualifies to be counted under section 115.430.
  - 6. The secretary of state shall provide advance notice of the personal identification requirements of subsection 1 of this section in a manner calculated to inform the public generally of the requirement for photographic personal identification as provided in this section.

- 87 The provisions of section 136.055, RSMo, and section 302.181, RSMo, 88 notwithstanding, any applicant who requests a nondriver's license with a photograph or 89 digital image for the purpose of voting shall not be required to pay a fee if the applicant 90 executes an affidavit averring that the applicant does not have any other form of photographic personal identification that meets the requirements of subsection 1 of section 91 115.427. The state of Missouri shall pay the legally required fees for any such applicant. 92 93 The director shall design an affidavit to be used for this purpose. However, any person 94 residing in a facility licensed under chapter 198, RSMo, otherwise competent to vote, shall 95 be issued a nondriver's license photo identification through a mobile processing system operated by the Missouri department of revenue upon request if the resident is physically 96 97 unable to otherwise obtain a nondriver's license photo identification. The total cost 98 associated with nondriver's license photo identification under this subsection shall be borne by the state of Missouri from funds appropriated to the department of revenue for 100 that specific purpose. The department of revenue and a local election authority may enter into a contract that allows the local election authority to assist the department in issuing nondriver's license photo identifications. 102
  - [2.] 8. The precinct register shall serve as the voter identification certificate. The following form shall be printed at the top of each page of the precinct register:

### **VOTER'S IDENTIFICATION CERTIFICATE**

106 Warning: It is against the law for anyone to vote, or attempt to vote, without having a lawful 107 right to vote.

108 **PRECINCT** 

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109 WARD OR TOWNSHIP .....

#### 110 GENERAL (SPECIAL, PRIMARY) ELECTION Held ....., 20.... 111

112 Date

113 I hereby certify that I am qualified to vote at this election by signing my name and verifying my 114 address by signing my initials next to my address.

- [3.] **9.** The secretary of state shall promulgate rules to effectuate the provisions of this 116 section.
- 117 [4.] 10. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, 118 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, 120 section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of 121 the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay 122 the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then

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the grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be invalid and void.

- [5.] 11. If any voter is unable to sign his name at the appropriate place on the certificate or computer printout, an election judge shall print the name and address of the voter in the appropriate place on the precinct register, the voter shall make his mark in lieu of signature, and the voter's mark shall be witnessed by the signature of an election judge.
- 115.430. 1. This section shall apply to primary and general elections where candidates for federal or statewide offices are nominated or elected and any election where statewide issue or issues are submitted to the voters.
- 4 2. (1) A voter claiming to be properly registered in the jurisdiction of the election authority and eligible to vote in an election, but whose eligibility at that precinct cannot be immediately established upon examination of the precinct register [or upon examination of the records on file with the election authority], shall be entitled to vote a provisional ballot after providing a form of personal identification required pursuant to section 115.427, or may vote at a central polling place as established in section 115.115 where they may vote their appropriate ballot for their precinct of residence upon verification of eligibility or vote a provisional ballot 10 if eligibility cannot be determined. The provisional ballot [contained in] provided to a voter 11 under this section shall [contain the statewide candidates and issues, and federal candidates. The congressional district on the provisional ballot shall be for the address contained on **be the** 13 ballot provided to a resident of the voter's precinct determined by reference to the affidavit 14 15 provided for in this section. If the voter declares that the voter is eligible to vote and the election authority determines that the voter is eligible to vote at another polling place, the voter shall be 16 directed to the correct polling place or a central polling place as established by the election 17 authority pursuant to subsection 5 of section 115.115. If the voter refuses to go to the correct 18 19 polling place or a central polling place, the voter shall be permitted to vote a provisional ballot 20 at the incorrect polling place, but such ballot shall not be counted if the voter was not eligible 21 to vote at that polling place.
  - (2) The following steps shall be taken to establish a voter's eligibility to vote at a polling place:
  - (a) The election judge shall examine the precinct register as provided in section 115.425. If the voter is registered and eligible to vote at the polling place, the voter shall receive a regular ballot;
  - (b) If the voter's eligibility cannot be immediately established by examining the precinct register, the election judge shall contact the election authority. If the election authority cannot immediately establish that the voter is registered and eligible to vote at the polling place upon examination of the Missouri voter registration system, or if the

election judge is unable to make contact with the election authority immediately, the voter shall be notified that the voter is entitled to a provisional ballot.

- (3) The voter shall have the duty to appear and vote at the correct polling place. If an election judge determines that the voter is not eligible to vote at the polling place at which a voter presents himself or herself, and if the voter appears to be eligible to vote at another polling place, the voter shall be informed that he or she may cast a provisional ballot at the current polling place or may travel to the correct polling place or a central polling place, as established by the election authority under subsection 5 of section 115.115, where the voter may cast a regular ballot or provisional ballot if the voter's eligibility still cannot be determined. Provisional ballots cast at a polling place shall be counted only if the voter was eligible to vote at such polling place as provided in subsection 5 of this section.
- (4) For a voter requesting an absentee ballot in person, such voter shall be entitled to cast a provisional ballot when the voter's eligibility cannot be immediately established upon examination of the precinct registers or the Missouri voter registration system.
- (5) Prior to accepting any provisional ballot at the polling place, the election judges shall determine that the information provided on the provisional ballot envelope by the provisional voter is consistent with the identification provided by such person under section 115.427.
- 3. (1) No person shall be entitled to receive a provisional ballot until such person has completed a provisional ballot affidavit on the provisional ballot envelope.
- (2) The secretary of state shall produce appropriate sizes of provisional ballot envelopes and distribute them to each election authority according to their tabulating system. All provisional ballot envelopes shall be printed on a distinguishable color of paper that is different from the color of the regular ballot. The provisional ballot envelope shall be in the form required by subsection 4 of this section. All provisional ballots shall be marked with a conspicuous stamp or other distinguishing mark that makes them readily distinguishable from the regular ballots.
- (3) Once voted, the provisional ballot shall be placed and sealed in a provisional ballot envelope.
- 4. The provisional ballot in its envelope shall be deposited in the ballot box. The provisional ballot envelope shall be completed by the voter for use in determining eligibility. The provisional ballot envelope specified in this section shall contain a voter's certificate which shall be in substantially the following form:
- 65 STATE OF .....
- 66 COUNTY OF .. .....

<b>)</b> /	I do solemnly swear (or affirm) that my name is; that my date of birth is
58	; that the last four digits of my Social Security Number are; that I am
59	registered to vote in
70	am a qualified voter of said County (or City not within a County); that I am eligible to vote at
71	this polling place; and that I have not voted in this election.
72	I understand that if the above-provided information is not correct and the election
73	authority determines that I am not registered and eligible to vote, my vote will not be counted.
74	I further understand that knowingly providing false information is a violation of law and subjects
75	me to possible criminal prosecution.
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77	(Signature of Voter)
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79	(Current Address)
30	Subscribed and affirmed before me this day of, 20
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32	(Signature of Election Official)
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The voter may provide additional information to further assist the election authority in determining eligibility, including the place and date the voter registered to vote, if known.

- [4.] 5. (1) Prior to [certification of the election] counting any provisional ballot, the election authority shall determine if the voter is registered and [entitled] eligible to vote and if the vote was properly cast. The eligibility of provisional votes shall be determined according to the requirements for a voter to cast a ballot in the election as set forth in sections 115.133 and 115.135. A provisional voter ballot shall not be eligible to be counted until the election authority has determined that:
- (a) The voter cast such provisional ballot at a polling place established for the voter or the central polling place established by the election authority under subsection 5 of section 115.115;
- (b) The individual who cast the provisional ballot is an individual registered to vote in the respective election at the polling place where the ballot was cast;
- 97 (c) The voter did not otherwise vote in the same election by regular ballot, absentee 98 ballot, or otherwise; and
  - (d) The information on the provisional ballot envelope is found to be correct, complete, and accurate.
  - (2) When the ballot boxes are delivered to the election authority from the polling places, the receiving teams shall separate the provisional ballots from the rest of the ballots and place the sealed provisional ballot envelopes in a separate container. Teams of election

authority employees or teams of election judges with each team consisting of one member of each major political party shall photocopy each provisional ballot envelope, such photocopy to be used by the election authority to determine provisional voter eligibility. The sealed provisional ballot envelopes shall be placed by the team in a sealed container and shall remain therein until tabulation.

- (3) To determine whether a provisional ballot is valid and entitled to be counted, the election authority shall examine its records and verify that the provisional voter is properly registered and eligible to vote in the election. If the provisional voter has provided information regarding the registration agency where the provisional voter registered to vote, the election authority shall make an inquiry of the registration agency to determine whether the provisional voter is properly registered and eligible to vote in the election.
- (4) If the election authority determines that the provisional voter is registered and eligible to vote in the election, the election authority shall provide documentation verifying the voter's eligibility. Such documentation shall be noted on the copy of the provisional ballot envelope and shall contain substantially the following information:
  - (a) The name of the provisional voter;
- 121 **(b)** The name of the reviewer;

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- (c) The date and time; and
  - (d) A description of evidence found that supports the voter's eligibility.
- 124 (5) The local election authority shall record on a provisional ballot 125 acceptance/rejection list the provisional ballot identification number and a notation 126 marking it as accepted.
  - (6) If the election authority determines that the provisional voter is not registered or eligible to vote in the election, the election authority shall provide documentation verifying the voter's ineligibility. Such documentation shall be noted on the copy of the provisional ballot envelope and shall contain substantially the following information:
  - (a) The name of the provisional voter;
- 132 **(b)** The name of the reviewer;
  - (c) The date and time:
  - (d) A description of why the voter is ineligible.
- 135 (7) The local election authority shall record on a provisional ballot acceptance/rejection list the provisional ballot identification number and notation marking 137 it as rejected.
- 138 **(8)** If rejected, a photocopy of the envelope shall be made and used by the election authority as a mail-in voter registration. The actual provisional ballot envelope shall be

kept as ballot material, and the copy of the envelope shall be used by the election authority
for registration record keeping.

- 6. All provisional ballots cast by voters whose eligibility has been verified as provided in this section shall be counted in accordance with the rules governing ballot tabulation. Provisional ballots shall not be counted until all provisional ballots are determined either eligible or ineligible. The provisional ballot shall be counted only if the election authority determines that the voter is registered and [entitled] eligible to vote. Provisional ballots voted in the wrong polling place shall not be counted. If the voter is not registered but is qualified to register for future elections, the affidavit shall be considered a [mail] mail-in application to register to vote pursuant to this chapter.
- 7. (1) After the election authority completes its review of the provisional voter's eligibility under subsection 5 of this section, the election authority shall deliver the provisional ballots and copies of the provisional ballot envelopes that include eligibility information to bipartisan counting teams, which may be the board of verification, for review and tabulation. The election authority shall maintain a record of such delivery. The record shall include the number of ballots delivered to each team and shall include a signed receipt from two judges, one from each major political party. The election authority shall provide each team with a ballot box and material necessary for tabulation.
- (2) If the person named on the provisional ballot affidavit is found to have been properly qualified and registered to cast a ballot in the election and the provisional ballot otherwise qualifies to be counted under the provisions of this section, the envelope shall be opened, and the ballot shall be placed in a ballot box to be counted.
- (3) If the person named on the provisional ballot affidavit is found not to have been properly qualified and registered to cast a ballot in the election or if the election authority is unable to determine such person's right to vote, the envelope containing the provisional ballot shall not be opened, and the person's vote shall not be counted. The members of the team shall follow the procedures set forth in subsection 5 of this section for rejected provisional ballots.
- (4) The votes shall be tallied and the returns made as provided in sections 115.447 to 115.525 for paper ballots. After the vote on all ballots assigned to a team have been counted, the ballots, ballot envelopes, and copies of ballot envelopes with the eligibility information provided by the election authority shall be enclosed in sealed containers marked "Voted provisional ballots and ballot envelopes from the election held ......, 20...". All rejected provisional ballots, ballot envelopes, and copies of ballot envelopes with the eligibility information provided by the election authority shall be enclosed in sealed containers marked "Rejected provisional ballots and ballot envelopes from the election held ......., 20...". On the outside of each voted ballot and rejected ballot container, each

member of the team shall write their name and all such containers shall be returned to the election authority. Upon receipt of the returns and ballots, the election authority shall tabulate the provisional votes.

- 8. Challengers and watchers, as provided by sections 115.105 and 115.107, may be present during all times that the bipartisan counting teams are reviewing or counting the provisional ballots, the provisional ballot envelopes, or copies of the provisional ballot envelopes that include eligibility information provided by the election authority. Challengers and watchers shall be permitted to observe the determination of the eligibility of all provisional ballots. The election authority shall notify the county chair of each major political party of the time and location when bipartisan counting teams will be reviewing or counting the provisional ballots, the provisional ballot envelopes, or the copies of the provisional ballot envelopes that include the eligibility information provided by the election authority.
  - 9. The certificate of ballot cards shall:
  - (1) Reflect the number of provisional envelopes delivered; and
- (2) Reflect the number of sealed provisional envelopes with voted ballots deposited in the ballot box.
- [5.] **10.** In counties where the voting system does not utilize a paper ballot, the election authority shall provide the appropriate provisional ballots to each polling place.
- [6.] 11. The secretary of state may promulgate rules for purposes of ensuring the uniform application of this section. No rule or portion of a rule promulgated pursuant to the authority of this section shall become effective unless it has been promulgated pursuant to chapter 536, RSMo.
- [7.] **12.** The secretary of state shall design and provide to the election authorities the envelopes and forms necessary to carry out the provisions of this section.
- [8.] 13. Pursuant to the Help America Vote Act of 2002, the secretary of state shall ensure a free access system is established, such as a toll-free number or an Internet web site, that any individual who casts a provisional ballot may access to discover whether the vote of that individual was counted, and, if the vote was not counted, the reason that the vote was not counted. At the time an individual casts a provisional ballot, the election authority shall give the voter written information that states that any individual who casts a provisional ballot will be able to ascertain under such free access system whether the vote was counted, and if the vote was not counted, the reason that the vote was not counted.
- [9.] **14.** In accordance with the Help America Vote Act of 2002, any individual who votes in an election as a result of a court order or any other order extending the time established for closing the polls in section 115.407 may vote only by using a provisional ballot, and such provisional ballot shall be separated and held apart from other provisional ballots cast by those

214 not affected by the order. Such ballots shall not be counted until such time as the ballots are 215 determined to be valid. No state court shall have jurisdiction to extend the polling hours

established by law, including section 115.407. 216

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- 115.431. [1. In counties using binders as the precinct register, upon satisfactory 2 identification of the voter, two judges of different political parties shall initial the voter's 3 identification certificate. All identification certificates shall be numbered consecutively by an 4 election judge in the order received, starting with the number "1". The signed identification certificates shall constitute the poll list and shall be securely fastened together in the order received. 6
- 7 2. In counties using computer printouts for precinct registers,] Upon satisfactory identification of the voter, two judges of different political parties shall place their initials on the line where the voter signed the [printout] **precinct register**. All voters' names on the [printout] 10 precinct register shall be numbered consecutively in the order in which they have signed, starting with the number "1". The computer [printout] **precinct register** shall then constitute the 11 poll list. 12
  - 115.456. 1. The election authority shall be responsible for ensuring that the standards provided for in this subsection are followed when counting ballots cast using punch card voting systems.
  - (1) Prior to tabulating ballots, all ballot cards shall be inspected by the election authority for hanging chad and damaged ballots. Inspection of ballot cards shall be conducted using the following guidelines:
  - (a) The election authority shall appoint a bipartisan team to inspect all ballots where a question exists about the condition of a ballot or existence of a hanging chad;
  - (b) All ballot card inspections conducted under this section shall be conducted by examining the ballot card from the back of the card;
  - (c) If a ballot is determined to be damaged, the bipartisan team shall spoil the original ballot and duplicate the voter's intent on the new ballot, provided that there is an undisputed method of matching the duplicate card with its original after it has been placed with the remainder of the ballot cards from the precinct; and
  - (d) If a chad is determined to be hanging by two or less corners, it shall be removed prior to being tabulated.
- 17 (2) In jurisdictions using punch card systems, a valid vote for a write-in candidate 18 shall include the following:
- 19 (a) A distinguishing mark in the square immediately preceding the name of the 20 candidate;
- (b) The name of the candidate. If the name of the candidate as written by the voter 22 is substantially as declared by the candidate it shall be counted, or in those circumstances

where the names of candidates are similar, the names of candidates as shown on voter registration records shall be counted; and

- (c) The name of the office for which the candidate is to be elected.
- 26 (3) Whenever a hand recount of votes is ordered of punch card ballots, the provisions of this subsection shall be used to determine voter intent.
  - 2. The election authority shall be responsible for ensuring that the standards provided for in this subsection are followed when counting ballots cast using optical scan voting systems.
  - (1) Prior to tabulating ballots, all machines shall be programmed to reject blank ballots where no votes are recorded or where an overvote is registered in any race.
  - (2) In jurisdictions using precinct-based tabulators, the voter who cast the ballot shall review the ballot if rejected, if the voter wishes to make any changes to the ballot, or if the voter would like to spoil the ballot and receive another ballot.
  - (3) In jurisdictions using centrally based tabulators, if a ballot is so rejected it shall be reviewed by a bipartisan team using the following criteria:
  - (a) If a ballot is determined to be damaged, the bipartisan team shall spoil the original ballot and duplicate the voter's intent on the new ballot, provided that there is an undisputed method of matching the duplicate card with its original after it has been placed with the remainder of the ballot cards from such precinct; and
    - (b) Voter intent shall be determined using the following criteria:
  - a. There is a distinguishing mark in the printed oval adjacent to the name of the candidate or issue preference;
  - b. There is a distinguishing mark adjacent to the name of the candidate or issue preference; or
    - c. The name of the candidate or issue preference is circled.
  - (4) In jurisdictions using optical scan systems, a valid vote for a write-in candidate shall include the following:
  - (a) A distinguishing mark in the designated location preceding the name of the candidate;
  - (b) The name of the candidate. If the name of the candidate as written by the voter is substantially as declared by the candidate it shall be counted, or in those circumstances where the names of candidates are similar, the names of candidates as shown on voter registration records shall be counted; and
    - (c) The name of the office for which the candidate is to be elected.
- 57 (5) Whenever a hand recount of votes of optical scan ballots is ordered, the provisions of this subsection shall be used to determine voter intent.

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3. The election authority shall be responsible for ensuring that the standards provided for in this subsection are followed when counting ballots cast using paper ballots.

- (1) Voter intent shall be determined using the following criteria:
- (a) There is a distinguishing mark in the square adjacent to the name of the candidate or issue preference;
- (b) There is a distinguishing mark adjacent to the name of the candidate or issue preference; or
  - (c) The name of the candidate or issue preference is circled.
- 67 (2) In jurisdictions using paper ballots, a valid vote for a write-in candidate shall 68 include the following:
- 69 (a) A distinguishing mark in the square immediately preceding the name of the 70 candidate;
  - (b) The name of the candidate. If the name of the candidate as written by the voter is substantially as declared by the candidate it shall be counted, or in those circumstances where the names of candidates are similar, the names of candidates as shown on voter registration records shall be counted; and
    - (c) The name of the office for which the candidate is to be elected.
  - (3) Whenever a hand recount of votes of paper ballots is ordered, the provisions of this subsection shall be used to determine voter intent.
  - 4. When write-in stickers are used, the sticker shall contain the name of a candidate, the office sought, and a distinguishing mark in the square immediately preceding the name of the candidate and shall be approximately one inch by three inches in size with black print on a white background. The sticker shall be placed by the voter on the write-in line designating the office sought or the sticker shall be placed by the voter on the write-in line on the secrecy envelope.
  - 115.631. The following offenses, and any others specifically so described by law, shall be class one election offenses and are deemed felonies connected with the exercise of the right of suffrage. Conviction for any of these offenses shall be punished by imprisonment of not more than five years or by fine of not less than two thousand five hundred dollars but not more than ten thousand dollars or by both such imprisonment and fine:
- (1) Willfully and falsely making any certificate, affidavit, or statement required to be made pursuant to any provision of sections 115.001 to 115.641 and sections 51.450 and 51.460, RSMo, including but not limited to statements specifically required to be made "under penalty of perjury"; or in any other manner knowingly furnishing false information to an election authority or election official engaged in any lawful duty or action in such a way as to hinder or mislead the authority or official in the performance of official duties. If an individual willfully and falsely makes any certificate, affidavit, or statement required to be made under section

13 115.155, including but not limited to statements specifically required to be made "under penalty of perjury", such individual shall be guilty of a class C felony;

- (2) Voting more than once or voting at any election knowing that the person is not entitled to vote or that the person has already voted on the same day at another location inside or outside the state of Missouri;
- (3) Procuring any person to vote knowing the person is not lawfully entitled to vote or knowingly procuring an illegal vote to be cast at any election;
- (4) Applying for a ballot in the name of any other person, whether the name be that of a person living or dead or of a fictitious person, or applying for a ballot in his own or any other name after having once voted at the election inside or outside the state of Missouri;
- (5) Aiding, abetting or advising another person to vote knowing the person is not legally entitled to vote or knowingly aiding, abetting or advising another person to cast an illegal vote;
- (6) An election judge knowingly causing or permitting any ballot to be in the ballot box at the opening of the polls and before the voting commences;
- (7) Knowingly furnishing any voter with a false or fraudulent or bogus ballot, or knowingly practicing any fraud upon a voter to induce him to cast a vote which will be rejected, or otherwise defrauding him of his vote;
- (8) An election judge knowingly placing or attempting to place or permitting any ballot, or paper having the semblance of a ballot, to be placed in a ballot box at any election unless the ballot is offered by a qualified voter as provided by law;
- (9) Knowingly placing or attempting to place or causing to be placed any false or fraudulent or bogus ballot in a ballot box at any election;
- (10) Knowingly removing any legal ballot from a ballot box for the purpose of changing the true and lawful count of any election or in any other manner knowingly changing the true and lawful count of any election;
- (11) Knowingly altering, defacing, damaging, destroying or concealing any ballot after it has been voted for the purpose of changing the lawful count of any election;
- (12) Knowingly altering, defacing, damaging, destroying or concealing any poll list, report, affidavit, return or certificate for the purpose of changing the lawful count of any election;
- (13) On the part of any person authorized to receive, tally or count a poll list, tally sheet or election return, receiving, tallying or counting a poll list, tally sheet or election return the person knows is fraudulent, forged or counterfeit, or knowingly making an incorrect account of any election;
- (14) On the part of any person whose duty it is to grant certificates of election, or in any manner declare the result of an election, granting a certificate to a person the person knows is not entitled to receive the certificate, or declaring any election result the person knows is based upon fraudulent, fictitious or illegal votes or returns;

- 50 (15) Willfully destroying or damaging any official ballots, whether marked or unmarked, 51 after the ballots have been prepared for use at an election and during the time they are required 52 by law to be preserved in the custody of the election judges or the election authority;
  - (16) Willfully tampering with, disarranging, altering the information on, defacing, impairing or destroying any voting machine or marking device after the machine or marking device has been prepared for use at an election and during the time it is required by law to remain locked and sealed with intent to impair the functioning of the machine or marking device at an election, mislead any voter at the election, or to destroy or change the count or record of votes on such machine;
  - (17) Registering to vote knowing the person is not legally entitled to register or registering in the name of another person, whether the name be that of a person living or dead or of a fictitious person;
  - (18) Procuring any other person to register knowing the person is not legally entitled to register, or aiding, abetting or advising another person to register knowing the person is not legally entitled to register;
  - (19) Knowingly preparing, altering or substituting any computer program or other counting equipment to give an untrue or unlawful result of an election;
  - (20) On the part of any person assisting a blind or disabled person to vote, knowingly failing to cast such person's vote as such person directs;
  - (21) On the part of any registration or election official, permitting any person to register to vote or to vote when such official knows the person is not legally entitled to register or not legally entitled to vote;
  - (22) On the part of a notary public acting in his official capacity, knowingly violating any of the provisions of sections 115.001 to 115.627 or any provision of law pertaining to elections;
  - (23) Violation of any of the provisions of sections 115.275 to 115.303, or of any provision of law pertaining to absentee voting;
  - (24) Assisting a person to vote knowing such person is not legally entitled to such assistance, or while assisting a person to vote who is legally entitled to such assistance, in any manner coercing, requesting or suggesting that the voter vote for or against, or refrain from voting on any question, ticket or candidate;
  - (25) Engaging in any act of violence, destruction of property having a value of five hundred dollars or more, or threatened act of violence with the intent of denying a person's lawful right to vote or to participate in the election process; and
  - (26) Knowingly provide false information about election procedures for the purpose of preventing any person from going to the polls.

115.637. The following offenses, and any others specifically so described by law, shall be class four election offenses and are deemed misdemeanors not connected with the exercise of the right of suffrage. Conviction for any of these offenses shall be punished by imprisonment of not more than one year or by a fine of not more than two thousand five hundred dollars or by both such imprisonment and fine:

- (1) Stealing or willfully concealing, defacing, mutilating, or destroying any sample ballots that may be furnished by an organization or individual at or near any voting place on election day, except that this subdivision shall not be construed so as to interfere with the right of an individual voter to erase or cause to be erased on a sample ballot the name of any candidate and substituting the name of the person for whom he intends to vote; or to dispose of the received sample ballot;
- (2) Printing, circulating, or causing to be printed or circulated, any false and fraudulent sample ballots which appear on their face to be designed as a fraud upon voters;
- (3) Purposefully giving a printed or written sample ballot to any qualified voter which is intended to mislead the voter;
- (4) On the part of any candidate for election to any office of honor, trust, or profit, offering or promising to discharge the duties of such office for a less sum than the salary, fees, or emoluments as fixed by law or promising to pay back or donate to any public or private interest any portion of such salary, fees, or emolument as an inducement to voters;
- (5) On the part of any canvasser appointed to canvass any registration list, willfully failing to appear, refusing to continue, or abandoning such canvass or willfully neglecting to perform his duties in making such canvass or willfully neglecting any duties lawfully assigned to him;
- (6) On the part of any employer, making, enforcing, or attempting to enforce any order, rule, or regulation or adopting any other device or method to prevent an employee from engaging in political activities, accepting candidacy for nomination to, election to, or the holding of, political office, holding a position as a member of a political committee, soliciting or receiving funds for political purpose, acting as chairman or participating in a political convention, assuming the conduct of any political campaign, signing, or subscribing his name to any initiative, referendum, or recall petition, or any other petition circulated pursuant to law;
- (7) On the part of any person authorized or employed to print official ballots, or any person employed in printing ballots, giving, delivering, or knowingly permitting to be taken any ballot to or by any person other than the official under whose direction the ballots are being printed, any ballot in any form other than that prescribed by law, or with unauthorized names, with names misspelled, or with the names of candidates arranged in any way other than that authorized by law;

37 (8) On the part of any election authority or official charged by law with the duty of 38 distributing the printed ballots, or any person acting on his behalf, knowingly distributing or 39 causing to be distributed any ballot in any manner other than that prescribed by law;

- (9) Any person having in his possession any official ballot, except in the performance of his duty as an election authority or official, or in the act of exercising his individual voting privilege;
  - (10) Willfully mutilating, defacing, or altering any ballot before it is delivered to a voter;
- (11) On the part of any election judge, willfully absenting himself from the polls on election day without good cause or willfully detaining any election material or equipment and not causing it to be produced at the voting place at the opening of the polls or within fifteen minutes thereafter;
- (12) On the part of any election authority or official, willfully neglecting, refusing, or omitting to perform any duty required of him by law with respect to holding and conducting an election, receiving and counting out the ballots, or making proper returns;
- (13) On the part of any election judge, or party watcher or challenger, furnishing any information tending in any way to show the state of the count to any other person prior to the closing of the polls;
- (14) On the part of any voter, except as otherwise provided by law, allowing his ballot to be seen by any person with the intent of letting it be known how he is about to vote or has voted, or knowingly making a false statement as to his inability to mark his ballot;
- (15) On the part of any election judge, disclosing to any person the name of any candidate for whom a voter has voted;
  - (16) Interfering, or attempting to interfere, with any voter inside a polling place;
- (17) On the part of any person at any registration site, polling place, counting location or verification location, causing any breach of the peace or engaging in disorderly conduct, violence, or threats of violence whereby such registration, election, count or verification is impeded or interfered with;
- (18) Exit polling, surveying, sampling, electioneering, distributing election literature, posting signs or placing vehicles bearing signs with respect to any candidate or question to be voted on at an election on election day inside the building in which a polling place is located or within [twenty-five] **fifty** feet of the building's outer door closest to the polling place, or, on the part of any person, refusing to remove or permit removal from property owned or controlled by him, any such election sign or literature located within such distance on such day after request for removal by any person;
- (19) Stealing or willfully defacing, mutilating, or destroying any campaign yard sign on private property, except that this subdivision shall not be construed to interfere with the right of any private property owner to take any action with regard to campaign yard signs on the owner's

property and this subdivision shall not be construed to interfere with the right of any candidate, or the candidate's designee, to remove the candidate's campaign yard sign from the owner's private property after the election day.

- [115.126. 1. Notwithstanding any provision of this chapter to the contrary, election authorities shall establish a plan to implement an advance voting period when eligible registered voters may vote before any general election in presidential election years at the office of the election authority and up to four other polling places designated by and under the control of the election authority. Such plan shall provide that the permissible advance voting period shall begin fourteen days prior to such election and end at 5:00 p.m. on the Wednesday before the day of such election.
- 2. Election authorities shall, pursuant to subsection 1 of this section, establish in their plans the hours and locations for advance voting. The election authority shall have all advance voting locations open on all business days during the advance voting period, and may have all advance voting locations open on Saturdays, Sundays and holidays during the advance voting period.
- 3. Except as provided in this section, advance voting procedures shall be conducted pursuant to sections 115.407 to 115.445. The secretary of state shall design the necessary application for use in an advance voting program pursuant to this section. All election authorities in this state shall submit to the secretary of state a plan to implement the advance voting period by December 31, 2002. The secretary of state shall assist election authorities in developing a plan for the implementation of an advance voting program.
- 4. The plans established pursuant to this section shall also require that before the precinct registers are delivered to the polling places for an election, the election authority shall record in the precinct registers the names of all voters who have submitted an advance voting ballot. The election judge shall not allow any person who has voted an advance voting ballot in the election to vote at the polls on election day. If it is determined that any voter submitted an advance voting ballot and voted at the polls on election day, such person, having voted more than once, is guilty of a class one election offense pursuant to subdivision (2) of section 115.631.
- 5. The secretary of state may promulgate rules to effectuate the provisions of this section.
- 6. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be invalid and void.]

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Whenever a voter's name has been removed from the [115.223. registration records by an election authority, the voter may appeal the removal to the circuit court. Unless prohibited by court rule, the petition may be filed in an associate circuit court division. No formal pleading shall be required, and it shall be sufficient for the voter to present to the court an application verified by affidavit setting forth that his name has been removed from the registration records, the date of such removal, and any other information showing his qualification to vote. The application shall first be presented to the election authority, which shall either restore the voter's name to the registration records or furnish a statement showing the reason the voter's name was removed from the The court shall hear and dispose of such application forthwith. Evidence may be introduced for and against the application. If the court sustains the application, the court shall notify the election authority of its action, and the election authority shall restore the applicant's name to the registration records and note that it was restored by order of the court. No person whose name is restored to the registration records by order of the court shall be protected by such order if he is challenged or prosecuted for false registration or false voting. If a voter's name is restored to the registration records by the election authority or by order of the court on election day, the voter shall be permitted to vote in the office of the election authority.]

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