

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 3319-01  
Bill No.: HB 1104  
Subject: Economic Development; Taxation and Revenue.  
Type: Original  
Date: January 30, 2006

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
General Revenue	\$0 to (Unknown - could exceed \$4,200,000)	\$0 to (Unknown - could exceed \$4,200,000)	\$0 to (Unknown - could exceed \$4,200,000)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>\$0 to (Unknown - could exceed \$4,200,000)</b>	<b>\$0 to (Unknown - could exceed \$4,200,000)</b>	<b>\$0 to (Unknown - could exceed \$4,200,000)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2007	FY 2008	FY 2009
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 5 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**FISCAL ANALYSIS**

**ASSUMPTION**

Officials from the **Department of Revenue** assume the proposal would not fiscally impact their agency.

Officials from the **Department of Economic Development (DED)** state income tax exemptions are authorized for businesses located in designated rural empowerment zones that hire specific numbers of new employees. This exemption could reduce Total State Revenue but the reduction could be offset by individual income tax paid by new employees hired. DED states the impact is unknown and unpredictable. DED states it is also unknown how many new zones will be designated or the number of businesses in any newly created zones.

DED states that currently there are only two rural empowerment zones authorized by statute. The bill could create an additional 80+ empowerment zones. Zone applications would have to be reviewed and approved or denied by DED. Staffing needs would be dependent upon the number of applications and how quickly they are received. DED may potentially need to pay existing staff to work overtime to approve the applications. An unknown amount is projected for overtime and any equipment or expense costs to accomplish review and approval/denial of the applications plus correspond with applicants.

ASSUMPTION (confidential)

Officials from **Ralls County** state there would be unknown costs associated with this proposal.

Officials from **Hickory County** state the proposal would not impact their county.

Officials from **Sullivan County** state the proposal should increase county revenues if fully utilized.

Officials from **Grundy, Dade** and **St. Clair** counties did not respond to or request for fiscal impact.

In a similar proposal from 2004 (HB 1597), the Department of Economic Development assumed that the new rural empowerment zones would be similar in cost to satellite enterprise zones. The estimated cost of each satellite enterprise zone at the time was \$60,000 to unknown. DED stated they are currently no longer able to provide **Oversight** an estimated cost of additional satellite enterprise zones in the state since the old program was replaced. Therefore, Oversight will assume a \$60,000 to unknown cost for each of the potential empowerment zones. There are 36 counties with a population of 12,500 or fewer. Therefore, taking out Hickory county because it already qualified for the program under current law, this totals \$4.2 million to Unknown of lost revenue for the state (35 counties x 2 zones per county x \$60,000 to unknown cost). Obviously, there will be some positive financial benefit to the state for companies that create ten new full-time jobs within one year from the date the tax abatement begins. However, this potential positive benefit is considered an indirect benefit, and Oversight will only reflect the direct fiscal impact of the proposal.

**Oversight** will reflect the fiscal impact of this proposal from as a range from \$0 (no qualifying counties will apply for the status or no businesses will qualify under the program) to a negative Unknown - could exceed \$4.2 million in costs. Oversight will also range DED's expenses to \$0 (few counties apply for status) to their estimated (unknown) amount.

**Oversight** assumes the proposal will not fiscally impact the counties, since it is permissive in nature.

**This proposal could reduce Total State Revenues.**

<u>FISCAL IMPACT - State Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
<b>GENERAL REVENUE</b>			
<u>Cost</u> - Department of Economic Development - to administer expanded program	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Loss</u> - exempted income tax from potential new rural empowerment zones	\$0 to (Unknown - could exceed <u>\$4,200,000</u> )	(\$0 to (Unknown - could exceed <u>\$4,200,000</u> )	\$0 to (Unknown - could exceed <u>\$4,200,000</u> )
<b>ESTIMATED NET EFFECT TO GENERAL REVENUE</b>	<b>\$0 to (Unknown - could exceed <u>\$4,200,000</u>)</b>	<b>\$0 to (Unknown - could exceed <u>\$4,200,000</u>)</b>	<b>\$0 to (Unknown - could exceed <u>\$4,200,000</u>)</b>

<u>FISCAL IMPACT - Local Government</u>	FY 2007 (10 Mo.)	FY 2008	FY 2009
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

Small businesses within the rural empowerment zones could experience an abatement of their state income taxes.

DESCRIPTION

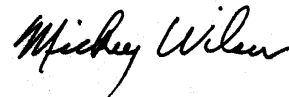
Currently, rural empowerment zones are only allowed to exist in Hickory County, which has a population of 8,940 residents. This bill allows these zones to exist in any county with 12,500 or fewer residents, which includes 36 counties.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Revenue  
Department of Economic Development  
Ralls County  
Hickory County  
Sullivan County

**NOT RESPONDING: Counties of Grundy, Dade and St. Clair**



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Director  
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