# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

<u>L.R. No.</u>: 0353-01 <u>Bill No.</u>: HB 100

Subject: Consumer Protection: Banks and Financial Institutions

<u>Type</u>: Original

<u>Date</u>: March 9, 2009

Bill Summary: Changes the laws regarding the release of personal information to

unauthorized persons

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
Total Estimated Net Effect on General Revenue Fund	<b>\$0</b>	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 8 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
Total Estimated Net Effect on FTE	0	0	0	

- □ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- □ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
<b>Local Government</b>	\$0	\$0	\$0	

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#### FISCAL ANALYSIS

#### **ASSUMPTION**

The following agencies indicate this proposal will have no fiscal impact on their respective agencies or divisions: Department of Public Safety - Office of the Director, Missouri Capitol Police, Missouri State Highway Patrol, Division of Fire Safety, State Emergency Management; Missouri Gaming Commission, Missouri Veterans Commission; State Tax Commission; Office of Administration - Administrative Hearing Commission, Division of Budget and Planning; Missouri Consolidated Health Care Plan; Missouri House of Representatives; Office of State Auditor; Department of Economic Development; Department of Social Services; Office of Secretary of State; Missouri Ethics Commission; Department of Revenue; Department of Conservation; Department of Insurance, Financial Institutions and Professional Registration; Department of Health and Senior Services; Department of Agriculture; Office of State Treasurer; Department of Natural Resources; MoDot and Patrol Employees' Retirement System; Department of Mental Health; and Missouri Senate.

Officials from the **Office of State Courts Administrator** state this proposal will have no fiscal impact on the Courts.

Officials from the **Joint Committee on Public Employee Retirement** state the their review of this proposed legislation indicates that such legislation would not create a "substantial proposed change" in future plan benefits as defined in §105.660(5); therefore, an actuarial cost statement is not required.

Officials from the **Department of Labor and Industrial Relations (DOLIR)** state this proposal will have no fiscal impact on their agency; however, the Division of Employment Security pays unemployment benefits by direct deposit and debit card. DOLIR has contracted with a financial institution to perform these functions for the Division of Employment Security. This legislation may prevent the Division from obtaining information from the contractor financial institution regarding claimant's unemployment debit card accounts and the direct deposit of unemployment benefits into unemployment claimants' accounts in financial institutions. As a result, the state's unemployment insurance program could be negatively impacted.

**Oversight** assumes the necessary consent from claimants will be obtained during the application process and will assign no additional fiscal impact.

Officials from the Office of Administration - Division of Purchasing and Materials

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#### <u>ASSUMPTION</u> (continued)

**Management (DPMM)** assume §407.1402 would require DPMM to develop bid language that would state a contractor that has computerized personal information data due to a contract with the State must disclose any breach of the security of their system following discovery or notification of the breach. Notification would have to be made to any resident of the state whose encrypted personal information was or is believed to have been acquired by an unauthorized person. Currently, DPMM has a contract that requires the contractor to immediately suspend contract performance and notify the contract administrator if there has been a breach of security, fraud, or misrepresentation in connection with the services being provided under the contract.

Oversight assumes costs to comply with this section could be absorbed with existing resources.

Officials from the **Department of Higher Education (DHE)** state their agency operates a student loan guaranty program that is treated as a "financial institution" by federal law. As such, the student loan program would have to comply with §§407.1400 - 1404. DHE assumes that implementing this proposal could require expenditures and possibly additional staff. DHE assumes that these expenses would be paid by non-general revenue sources. DHE further states that the federal Gramm-Leach-Bliley Act requires financial institutions to protect the confidentiality of consumers' "non-public information" through a variety of measures.

**Oversight** assumes since the loan program is a "financial institution", DHE would already be in compliance with this proposed legislation.

Officials from the **Department of Elementary and Secondary Education (DESE)** state there is no state cost to the foundation formula associated with this proposal. Should the new crimes and amendments to current law result in additional fines or penalties, DESE cannot know how much additional money might be collected by local governments or the DOR to distribute to schools. To the extent fine revenues exceed 2004-2005 collections, any increase in this money distributed to schools increases the deduction in the foundation formula the following year. Therefore, the affected districts will see an equal decrease in the amount of funding received through the formula the following year, unless the affected districts are hold-harmless, in which case the districts will not see a decrease in the amount of funding received through the formula (any increase in fine money distributed to the hold-harmless districts will simply be additional money). An increase in the deduction (all other factors remaining constant) reduces the cost to the state of funding the formula.

Officials from the **Department of Corrections (DOC)** state that, currently, the DOC cannot predict the number of new commitments which may result from the creation of the offense(s) <u>ASSUMPTION</u> (continued)

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outlined in this proposal. An increase in commitments depends on the utilization by prosecutors and the actual sentences imposed by the court.

If additional persons are sentenced to the custody of the DOC due to the provisions of this legislation, the DOC will incur a corresponding increase in operational cost through supervision provided by the Board of Probation and Parole (FY08 average of \$2.47 per offender, per day or an annual cost of \$902 per offender).

In summary, supervision by the DOC through probation would result in some additional costs, but it is assumed the impact would be \$0 or a minimal amount that could be absorbed within existing resources.

Officials from the **Office of the State Public Defender (SPD)** cannot assume existing staff will provide competent, effective representation for any new cases arising where indigent persons are charged with the proposed new crime of releasing personal information to unauthorized persons. While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional appropriations for this specific bill, the SPD will continue to request sufficient appropriations to provide competent and effective representation in all its cases.

**Oversight** assumes the Office of the State Public Defender (SPD) could absorb the costs of the proposed legislation within existing resources. Oversight assumes any significant increase in the workload of the SPD would be reflected in future budget requests.

Officials from the cities of West Plains, Centralia, and Cape Girardeau and St Louis County and Cass County indicated no fiscal cost to their respective political subdivisions.

Officials from the **Springfield Police Department** stated this proposal would have no fiscal impact on their department.

Officials from the **Boone County Sheriff's Department** state there are costs associated with this proposal. An actual figure amount cannot be projected, but it is now, and will continue to be ongoing. Financial institutions currently charge fees to law enforcement agencies for documents prepared under subpoena. The amount charged by the financial institution is based on the volume of documents subpoenaed and the rate of pay for their employee(s) preparing them. Costs will fluctuate per investigation and annually according to the number of investigations requiring the department to subpoena such records. These are costs the department currently experiences anyway.

ASSUMPTION (continued)

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**Oversight** assumes these are ongoing, current costs and no additional fiscal impact will be shown.

FISCAL IMPACT - State Government	FY 2010 (10 Mo.)	FY 2011	FY 2012
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2010 (10 Mo.)	FY 2011	FY 2012
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

## FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

The proposed legislation appears to have no fiscal impact.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

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#### Department of Public Safety

Office of the Director

Missouri Capitol Police

Missouri State Highway Patrol

Division of Fire Safety

State Emergency Management

Missouri Gaming Commission

Missouri Veterans Commission

State Tax Commission

Office of Administration

Administrative Hearing Commission

Division of Budget and Planning

Division of Purchasing and Materials Management

MoDOT and Patrol Employees' Retirement System

Department of Higher Education

Missouri Consolidated Health Care Plan

Missouri House of Representatives

Office of State Auditor

Department of Economic Development

Department of Social Services

Office of Secretary of State

Missouri Ethics Commission

Department of Revenue

Department of Conservation

Department of Insurance, Financial Institutions and Professional Registration

Department of Health and Senior Services

Department of Agriculture

Office of State Treasurer

Department of Natural Resources

Missouri Senate

Department of Labor and Industrial Relations

Office of State Courts Administrator

Joint Committee on Public Employee Retirement

Department of Mental Health

Department of Elementary and Secondary Education

Department of Corrections

Office of State Public Defender

## SOURCES OF INFORMATION (continued)

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#### Cities

West Plains Centralia Cape Girardeau

## Counties

St Louis County

Cass

Local Law Enforcement

Springfield Police Department Boone County Sheriff's Department

Mickey Wilson, CPA

Mickey Wilen

Director

March 9, 2009