

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0770-01
Bill No.: HJR 9
Subject: Constitutional Amendments; Elections; Secretary of State
Type: Original
Date: February 16, 2009

Bill Summary: This proposes a constitutional amendment authorizing the General Assembly to require photo identification to vote in elections.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
General Revenue	\$0	\$0	\$0 or (Unknown)
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0 or (Unknown)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2010	FY 2011	FY 2012
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of the Secretary of State (SOS)** assume many joint resolutions are considered by the General Assembly that would require the SOS to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.6 million historically appropriated in even numbered fiscal years and \$100,000 appropriated in odd numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2009 in the November election there were 5 statewide Constitutional Amendments or ballot propositions that cost \$1.35 million to publish (an average of \$270,000 per issue). Therefore, the SOS assumes, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. However, because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly change the amount or eliminate the estimated nature of our appropriation.

Oversight assumes the SOS could absorb the costs of advertising the statewide ballot measure related to this proposal within their current appropriation level. If multiple bills pass or if multiple ballot initiatives are validated which require similar advertising at substantial costs, the SOS could request funding through the appropriation process.

Oversight assumes this proposal will be voted on at the next regularly scheduled general election in November 2010, rather than at a special election. Therefore costs could begin in FY 2012.

Officials at the **Office of the State Auditor** and the **Budget and Planning** assume that there is no fiscal impact from this proposal.

Officials at the **Department of Revenue** assume no fiscal impact on the Department unless this proposal is passed by the voters.

Officials at the **Office of the Attorney General (AGO)** assumes costs can be absorbed with existing resources. Because the AGO is responsible for defending such legislation in

constitutionality claims, AGO assumes nature of provisions could create fiscal impact. Therefore, AGO assumes costs unknown.

Officials of the **Platte County Board of Election Commissioners** assume no fiscal impact.

Officials at the **Department of Health and Senior Services - Bureau of Vital Records** assume this resolution would increase certain state funds due to the sale of birth certificates. Health officials stated that birth certificate fee, which is \$15.00 per certified copy, is shared by the following state funds; General Revenue Fund, Children's Trust Fund, Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. Officials are unable to estimate the number of additional birth certificates to be issued and therefore are unable to determine the amount of income to those funds.

Oversight assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown."

Oversight assumes the resolution states that "the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

Oversight assumes there would be costs associated with the issuance of voter identification cards; however, the costs would be determined by the system that the legislature would establish of providing identification cards to those voters that requested one.

Oversight assumes no cost to local governments from this proposal.

<u>FISCAL IMPACT - State Government</u>	FY 2010 (10 Mo.)	FY 2011	FY 2012
GENERAL REVENUE			
<u>Cost - Dept. of Revenue</u>			
issuance of photo identification	<u>\$0</u>	<u>\$0</u>	<u>\$0 or</u> <u>(Unknown)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>\$0</u>	<u>\$0</u>	<u>\$0 or</u> <u>(Unknown)</u>

FISCAL IMPACT - Local Government

FY 2010
(10 Mo.)

FY 2011

FY 2012

\$0

\$0

\$0

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

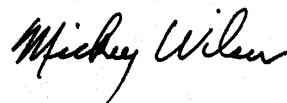
FISCAL DESCRIPTION

Upon voter approval, this proposed constitutional amendment authorizes the General Assembly to require any person seeking to vote in a public election to provide election officials a form of identification that may be prescribed by law, including a government-issued photo identification, in order to show that he or she is a United States citizen lawfully residing in this state. The State of Missouri will provide at no cost at least one form of the identification required to vote to any otherwise qualified citizen without proper identification who desires one in order to vote.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the State Auditor
Department of Revenue
Office of the Secretary of State
Department of Health and Senior Services
Office of the Attorney General
Budget and Planning



Mickey Wilson, CPA
Director

L.R. No. 0770-01
Bill No. HJR 9
Page 6 of 6
February 16, 2009

February 16, 2009

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