

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4372-01  
Bill No.: HB 1073  
Subject: Elections  
Type: Original  
Date: February 7 2014

Bill Summary: This proposal requires a person to submit a specified form of photo identification in order to vote in a public election with specified exemptions.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
General Revenue	\$0 or Unknown to (\$6,448,671)	\$0 or Unknown to (\$4,366,364)	\$0 or Unknown to (\$6,402,146)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>\$0 or Unknown to (\$6,448,671)</b>	<b>\$0 or Unknown to (\$4,366,364)</b>	<b>\$0 or Unknown to (\$6,402,146)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
Children's Trust	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
Endowed Care Cemetery Audit	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
Missouri Public Health Service	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

Numbers within parentheses: ( ) indicate costs or losses. This fiscal note contains 16 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2015</b>	<b>FY 2016</b>	<b>FY 2017</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2015</b>	<b>FY 2016</b>	<b>FY 2017</b>
General Revenue	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>0 or 5 FTE</b>	<b>0 or 5 FTE</b>	<b>0 or 5 FTE</b>

- Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2015</b>	<b>FY 2016</b>	<b>FY 2017</b>
<b>Local Government</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials at the **Office of Administration's Division of Budget and Planning (BAP)** assume no fiscal impact from this proposal to BAP. However, two provisions in this proposal may result in additional General Revenue expenditures. BAP defers to the Department of Revenue and the Department of Health and Senior Services for the estimate of these General Revenue expenses.

Officials at the **Department of Health and Senior Services (DOH)** assume \$115.427 of the proposed legislation requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The proposed legislation also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. The proposed legislation does not appear to exempt the DOH from collecting the necessary fees for copies of certified birth certificates as set forth in §193.265.1, RSMo. The proposed legislation could result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Care Cemetery Audit Fund, and the Missouri Public Health Service Fund. The proposed legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

Officials at the **Department of Revenue (DOR)** assume, for the purpose of the fiscal note, all costs would be appropriated from the General Revenue Fund. DOR assumes the administrative impact of this proposal is as follows:

#### Driver License Bureau (DLB)

The proposed changes will require drafting updates to web site information related to nondriver licenses for voting purposes, updating office procedures, developing a format for nondriver license for voting purposes affidavit and developing a reporting form. Additionally, the Missouri Electronic Driver License system would need changing to define changes to issuance periods for a no cost driver license or nondriver license for voting and completion of end-user testing by our internal staff. This will require overtime from existing staff in order to perform the testing. See below:

ASSUMPTION (continued)

FY 15

Update Web Page - Administrative Analyst III	10 hrs @ \$23.00 = \$ 230
Develop Affidavit - Management Analysis Spec I	40 hrs @ \$21.00 = \$ 840
Develop Procedures - Management Analysis Spec I	40 hrs @ \$21.00 = <u>\$ 840</u>
	Total = \$1,910

Requirements and procedures development and end user testing by DLB:

Administrative Analyst -	160 hrs @ \$25.00(1 1/2) per hr = \$4,000
Management Analyst Specialist II -	240 hrs @ \$24.00 per hr = \$5,760
Revenue Band Manager II -	40 hrs @ \$31.00 per hr = <u>\$1,240</u>
	Total = \$11,000

**Oversight** assumes OA-ITSD (DOR) is provided with core funding to handle a certain amount of procedure updating activity each year and will not reflect these costs in the fiscal note.

To determine an estimated number of potential applicants who may be eligible for a nondriver (photo identification) at no cost, DOR compared the voter records on file with SOS to the current document holders on record with DOR. This comparison was completed in March 2009. According to SOS on January 6, 2012, the 2009 numbers have not statistically changed. The next major change is estimated to occur in 2013. Updates statistics are not available at this time.

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
125,795	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
<b>379,291</b>	<b>Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.</b>
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).
<b>189,645</b>	<b>Potential nondriver license applicants in the first year of implementation FY 15</b>
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
<b>94,823</b>	Estimated number of registered voters who may apply during subsequent fiscal years (FY2016).

ASSUMPTION (continued)

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

219,283 Total new, renewal and duplicate nondriver licenses issued in FY 2013  
x 25% Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.  
**54,821** Estimated annual nondriver license applicants with prior document on file.

Licensing Cost

**FY 2015**

189,645 Potential nondriver license applicants first year of implementation FY2015  
54,821 Estimated annual nondriver license applicants (previous document)  
**244,466** **Total**  
x \$2.22 Cost per card of \$1.81 and mailing cost of \$.41 per card  
**\$542,715** **Total estimated vendor cost FY 2015 for licensing material and mailing costs**

**FY 2016**

94,823 Estimated number of current registered voters who may apply during subsequent fiscal years FY 2016  
54,821 Estimated annual nondriver license applicants (previous document)  
**149,644** **Total**  
x \$2.22 Cost per card of \$1.81 and mailing cost of \$.41 per card  
**\$332,210** **Total estimated vendor cost FY 2016 and 2017 for license document materials and mailings costs**

Direct Public Inquiries

While SOS is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to the DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 122,233 (21,439 + 94,823) inquiries through the central office will be received during the first implementation year and approximately 68,851 (21,439 + 47,412) calls in subsequent years. To provide the best call-in service for Missouri citizens DOR will need to add 5 FTE to handle the additional

ASSUMPTION (continued)

telephone inquiries. Since the next general election is to be held in November 2014, additional FTE required by the fiscal note will be calculated to begin in November 2014 (FY 2015).

122,233	Total potential applicants/inquiries first year of implementation.
÷ 264	Total days of service per annual period
463	
÷ 100	Estimated # of calls expected to be handled per FTE
5	Estimated # of FTEs required to handle increased call volume FY 2015

\$26,388 annual salary x 5 = \$131,940 total salary FY 16 and FY 17  
 \$131,940/12= \$10,995 x 10 = \$109,950 FY15 (additional equipment and expenses associated with additional staffing requirements which is assumed to be required in FY 15 with staffing to be acquired in FY 16).

**Oversight** has, for fiscal note purposes only, changed the starting salary for the five Revenue Processing Technicians I (\$25,884) to correspond to the second step above minimum for comparable positions in the state’s merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

**Oversight** assumes the election will occur in November 2014 (FY 2015) and therefore, Oversight will show the FTE costs starting in Fiscal Year 2015, to allow the Department of Revenue to begin the implementation of this proposal.

Officials at the **OA- Information Technology Services Division** assume modifications will need to be made in the amount of 840 hours at a cost of \$27.30 per hour for a total of \$22,932.

Missouri Electronic Driver License CI	\$27.30 x 320 hours = \$8,736
Central Driver Information System	\$27.30 x 80 hours = 2,184
Missouri Driver License System	\$27.30 x 440 hours = <u>\$12,012</u>
TOTAL	\$22,932

**Note:** OA ITSD Impact has changed significantly from prior year’s fiscal response due to the changes occurring in SB 252, §302.065, RSMo, which prohibits the scanning of documents as part of license application. To meet the requirements of the changes in the proposed language the Department the Department would begin issuing a nondriver at no cost for voting purposes and if implemented would be required to meet the provisions of §115.427.9, RSMo, which requires an annual report to be submitted to the legislature of documents issued and those denied under these provisions.

ASSUMPTION (continued)

In past the denial tracking occurred manually by submission of the separate affidavit form. It is assumed based on the current language in §302.065, RSMo, these documents will not be scanned thus an automated collection processed must be developed to track number of denied applicants and reason for denial.

Revenue Impact

Officials at **DOR** assume the revenue impact of this proposal states "the total cost associated with nondriver's license photo identification under this subsection shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose". This money would have to be appropriated to DOR for distribution to the license offices as required.

For purposes of this fiscal note DOR assumes this includes only the nondriver license (NDL) cost under §302.181 and the office processing fee allowed under §136.055 for the license (fee) offices. Depending on the definition of "total cost", the revenue impact could be increased or decreased.

FY 2015	
244,456	Total Estimated NDL applicants FY 2015
x \$6.00	Nondriver License Fee
<b>\$1,466,736</b>	<b>Total estimated potential loss of revenue in FY 2015</b>

FY 2016	
149,644	Total estimated NDL applicants FY 2016
x \$6.00	Nondriver License Fee
<b>\$897,864</b>	<b>Total estimated potential loss of revenue in FY 2016</b>

Fee Office Processing Fees to be reimbursed to contracted license offices

FY 2015	
244,456	Total Estimated NDL applicants FY 2015
x \$5.00	Nondriver License Processing Fee
<b>\$1,222,280</b>	<b>Total estimated potential loss of revenue in FY 2015</b>

FY 2016	
149,644	Total estimated NDL applicants FY 2016
x \$5.00	Nondriver License Processing Fee
<b>\$748,220</b>	<b>Total estimated potential loss of revenue in FY 2016</b>

ASSUMPTION (continued)

Oversight notes that **DOR** did not include state license office processing fees as state revenues and did not include those costs in the last several years responses. DOR has changed their policy and they believe that the following statement: "The state of Missouri shall pay the legally required fees for any such applicant." means DOR would be required to reimburse contracted license offices their processing fees.

**Oversight** in previous years has not included the processing fees in the fiscal note per DOR response. For consistency Oversight will not show the processing fee in this fiscal note.

Officials at the Lawrence County and the **Lincoln County** each assume there is no fiscal impact to their respective counties from this proposal.

Officials at the **St. Louis County Board of Election Commission** assume any costs would be reimbursed by the State.

**Oversight** assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2014, at the next regularly scheduled general election and therefore the earliest elections affected by this proposal, if passed, are in FY 2015.

The proposal states that "the state shall provide at least one such form of the personal identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

**Oversight** assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then General Revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to General Revenue. The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

**Oversight** assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown".

**Oversight** assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.



ASSUMPTION (continued)

Officials at the **Office of the Secretary of State (SOS)** assume implementation of these new identification provisions could require the state's election authority (the Secretary of State) and/or local election authorities to provide advance notice of the personal identification documents required to vote. The advance notice provided by the election authorities would include at a "minimum the use of advertisements and public service announcements in print, broadcast television, radio, and cable television media."

For fiscal year 2015, advance notice advertisements will be provided upon approval by the voters of the constitutional amendment and enactment of implementing legislation and prior to the April 2015 election. For fiscal year 2016 advance notice advertisements will be provided to voters prior to the February and April 2016 elections. For fiscal year 2017 advance notice advertisements will be provided to voters prior to the August 2016 and November 2016 elections. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

Assumptions include:

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$203,284
Cable television ad to run twice everyday for eight weeks-	\$299,472
TV and Radio ad to run through broadcast media-	<u>\$497,311</u>
Total-	\$1,002,067

Upon enactment of implementing legislation, the SOS will send a mailer to all registered voters to notify them of the new identification requirements at a cost of \$1,985,578. A similar mailer will be sent before the 2016 Primary Election. For all other elections, SOS will send mailings to newly registered voters prior to each election. Based on the estimated 355,007 newly registered voters in 2012, this mailer could cost \$173,953.

Mailing to all registered voters:

4,052,199 registered voters x \$0.49 postage, printing and processing= \$1,985,578

Mailing to newly registered voters prior to each election:

355,007 new registered voters x \$0.49 postage, printing and processing = \$173,953

Implementation of this measure's provisions imposes new requirements on election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. Whether the notice requirements fall on the SOS or local election authorities, due to language in this proposal mandating reimbursement of these new costs, it will be necessary for the SOS to request appropriation for these costs. \$115.430 requires SOS to provide provisional ballot envelopes to local election authorities. This proposal will

ASSUMPTION (continued)

increase the number of elections in which provisional ballots are available and the number of provisional ballots that will be cast. Based on previous history, the SOS will require additional funding for printing provisional ballot envelopes in the amount of \$9,800 per election.

The new photo identification requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February and in August and November of odd numbered years, which are used only as needed.

**Oversight** assumes that SOS is required to pay for the provisional ballots and therefore the local election authorities would have no additional costs from this provision of this proposal.

**SOS** states many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

In addition, **SOS** assumes that for any joint resolution intended to be paired with this proposal, the SOS is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, §2(b) of the Missouri Constitution and §§116.230-116.290, RSMo. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. Funding for this item is adjusted each year depending upon the election cycle with \$1.3 million historically appropriated in odd numbered fiscal years and \$100,000 appropriated in even numbered fiscal years to meet these requirements. The appropriation has historically been an estimated appropriation because the final cost is dependent upon the number of ballot measures approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2013, at the August and

ASSUMPTION (continued)

November elections, there were 5 statewide Constitutional Amendments or ballot propositions that cost \$2.17 million to publish (an average of \$434,000 per issue). Therefore, the Secretary of State's office assumes, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. However, because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly change the amount or eliminate the estimated nature of our appropriation.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, subsection 115.063.2 RSMo requires the state to pay the costs. The cost of the special election has been estimated to be \$7.1 million based on the cost of the 2012 Presidential Preference Primary and a cost determined by Legislative Oversight.

**Oversight** assumes that SOS's response includes election costs that would have to be reimbursed to the local election authorities if a special election were called. Those costs are not included in this fiscal note but would be included in the fiscal note for the constitutional amendment asking citizens to require photo identification for voting.

**Oversight** assumes this enabling legislation would only become effective if a joint resolution is adopted by a statewide vote of the people.

Officials at the **Platte County Board of Election Commission** assume provisional ballot costs in 2015 of \$250 and in 2016 \$1,200.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission, Clay County Board of Election Commission and the Jackson County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Audrain, Barry, Bates, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, Cole, Cooper, DeKalb, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Marion, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, St. Charles, St. Louis, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2015 (10 Mo.)	FY 2016	FY 2017
<b>GENERAL REVENUE</b>			
<u>Revenue</u> - Dept. of Health - Birth certificate fees	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Cost</u> - Dept of Revenue/OA-ITSD computer programming changes	\$0 or (\$22,923)	\$0	\$0
<u>Cost</u> - Dept of Revenue - licensing materials	\$0 or (\$542,715)	\$0 or (\$322,210)	\$0 or (\$332,210)
<u>Cost</u> - Dept of Revenue - reimbursement of the NDL fee paid to the Highway fund, Cities & counties that the State must pay	\$0 or (\$1,466,736)	\$0 or (\$897,864)	\$0 or (\$897,864)
<u>Cost</u> - Dept of Revenue - revenue office processing fee reimbursement	\$0 or (\$1,222,280)	\$0 or (\$748,220)	\$0 or (\$748,220)
<u>Cost</u> - Dept of Revenue			
Personal Service	\$0 or (\$107,850)	\$0 or (\$130,714)	\$0 or (\$132,021)
Fringe Benefits	\$0 or (\$55,009)	\$0 or (\$66,671)	\$0 or (\$67,337)
Expense and Equipment	<u>\$0 or (\$33,713)</u>	<u>\$0 or (\$2,998)</u>	<u>\$0 or (\$3,073)</u>
<u>Total Cost</u> - Dept of Revenue	\$0 or (\$196,572)	\$0 or (\$200,383)	\$0 or (\$202,431)
FTE Change - DOR	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
<u>Cost</u> - Secretary of State - advertising			
Provisional Ballots	\$0 or (\$9,800)	\$0 or (\$19,600)	\$0 or (\$39,200)
Public Service Announcements	\$0 to (\$1,002,067)	\$0 to (\$2,004,134)	\$0 to (\$4,008,268)
Mailings to Voters	\$0 to (\$1,985,578)	<u>\$0 to (\$173,953)</u>	<u>\$0 to (\$173,953)</u>
<u>Total Costs</u> - SOS	\$0 to (\$2,997,445)	\$0 to (\$2,197,687)	\$0 to (\$4,221,421)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>\$0 or Unknown to (\$6,448,671)</u></b>	<b><u>\$0 or Unknown to (\$4,366,364)</u></b>	<b><u>\$0 or Unknown to (\$6,402,146)</u></b>

<u>FISCAL IMPACT - State Government</u> (continued)	FY 2015 (10 Mo.)	FY 2016	FY 2017
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Estimated Net FTE Effect on General Revenue	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
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**CHILDREN’S TRUST FUND**

<u>Revenue - Dept. of Health</u> Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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<b>ESTIMATED NET EFFECT ON CHILDREN’S TRUST FUND</b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>
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**ENDOWED CARE CEMETERY AUDIT FUND**

<u>Revenue - Dept. of Health</u> Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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<b>ESTIMATED NET EFFECT ON ENDOWED CARE CEMETERY AUDIT FUND</b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>
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**MISSOURI PUBLIC HEALTH SERVICE FUND**

<u>Revenue - Dept. of Health</u> Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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<b>ESTIMATED NET EFFECT ON MISSOURI PUBLIC HEALTH SERVICE FUND</b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>	<b><u>\$0 or Unknown</u></b>
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FISCAL IMPACT - Local Government                      FY 2015                      FY 2016                      FY 2017  
(10 Mo.)

**LOCAL PUBLIC HEALTH  
DEPARTMENT FUNDS**

Revenue - Dept of Health

Birth certificate fees                      \$0 or Unknown    \$0 or Unknown    \$0 or Unknown

**ESTIMATED NET EFFECT ON  
LOCAL PUBLIC HEALTH  
DEPARTMENT FUND**

**\$0 or Unknown    \$0 or Unknown    \$0 or Unknown**

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill requires a person to submit a specified form of photo identification in order to vote in a public election. In its main provisions, the bill:

- (1) Specifies that a person seeking to vote in a public election must establish his or her identity and eligibility to vote as a United States citizen lawfully residing in this state by presenting to election officials one of the specified forms of personal identification that contains his or her photograph. All costs incurred by an election authority to implement the photo identification requirement must be reimbursed by the state. If there is no state appropriation and distribution of state funds, the election authority must not enforce the photo identification requirement;
- (2) Allows an individual to vote by casting a provisional ballot after signing an affidavit if he or she does not possess a required form of personal identification because of a physical or mental disability or handicap, the inability to pay for a birth certificate or other supporting documentation necessary to obtain the identification required to vote, or a sincere religious belief against these forms of personal identification or the person was born on or before January 1, 1949;
- (3) Allows an individual to vote by casting a provisional ballot if he or she lacks photographic identification and then return to the election authority within three days after the election with a valid form of identification so that the provisional ballot may be counted;

FISCAL DESCRIPTION (continued)

(4) Requires the state and all fee offices to provide at no cost at least one form of personal identification required to vote to a qualified individual who does not already possess the required identification and desires the identification in order to vote; and

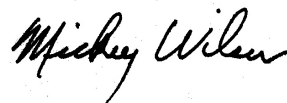
(5) Removes the provision allowing a disabled or elderly person to obtain a nondriver's license photo identification through a mobile processing system operated by the Department of Revenue.

The bill will become effective only upon voter approval of a constitutional amendment that authorizes the General Assembly to enact laws regarding photo identification requirements for elections.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services  
Department of Revenue  
Lawrence County  
Lincoln County  
Office of Administration  
    Division of Budget and Planning  
Office of the Secretary of State  
Platte County Board of Election Commission  
St. Louis County Board of Election Commission



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