

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5290-01
Bill No.: HB 1835
Subject: Elections
Type: Original
Date: January 20, 2016

Bill Summary: Changes the law on verification of voter eligibility.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
General Revenue	(\$3,005,695)	(\$173,953)	(\$173,953)
Total Estimated Net Effect on General Revenue	(\$3,005,695)	(\$173,953)	(\$173,953)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of the Secretary of State (SOS)** assume this proposal removes the provision from §115.427, RSMo, that "a copy of a current utility bill, bank statement, government check, paycheck, or other government document that contains the name and address of the voter" may be used as identification in order to receive a ballot. While the language of this bill no longer requires the Secretary of State and/or local election authorities to provide advance notice of the personal identification documents required to vote, the Secretary of State will provide advance notice of the personal identification documents required.

For fiscal year 2017 advance notice advertisements will be provided prior to the November 2016 election. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

Assumptions include:

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$203,284
Cable television ad to run twice every day for eight weeks-	\$299,472
TV and Radio ad to run through broadcast media-	<u>\$497,311</u>
Total-	\$1,002,067

Upon enactment of this legislation, the Secretary of State will send a mailer to all registered voters to notify them of the new identification requirements before the November 2016 election at a cost of \$2,003,628.62. For all other elections, the Secretary of State's office will send mailings to newly registered voters prior to each election. Based on the estimated 355,007 newly registered voters in 2014, these mailings could cost \$173,953.43.

Mailing to all registered voters:

4,089,038 registered voters x \$0.49 postage, printing and processing= \$2,003,628.62

Mailing to newly registered voters prior to each election:

355,007 new registered voters x \$0.49 postage, printing and processing = \$173,953.43

Implementation of this measure's provisions imposes new requirements on election authorities in notifications, trainings, affidavits and processes with regard to notifying and processing voters. Whether the notice requirements fall on the Secretary of State or local election authorities, it will be necessary for the Secretary of State's office to request appropriation for these costs.

ASSUMPTION (continued)

The new identification requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February, March and in August and November of odd numbered years, which are used only as needed.

Please note that in the event the effective date of this legislation changes to make it apply to the August 2016 primary election, the Secretary of State would advertise the new identification requirements before the August primary at a cost of \$1,002,067. The Secretary of State would also send a mailing to all registered voters regarding the new identification requirements before the August 2016 primary election, instead of the November 2016 general election. The cost of this mailing would be \$2,003,628.

In summary, SOS assumes a cost of:

- FY 2017 - A total of \$3,005,695 - \$1,002,067 for public service announcements and \$2,003,628.62 for mailings to all registered voters
- FY 2018 - \$173,953.43 for mailings to newly registered voters
- FY 2019 - \$173,953.43 for mailings to newly registered voters

Officials at the **Jackson County Board of Election Commission** assume the fiscal impact from this proposal to their organization would be nominal.

Officials at the **Joint Committee on Administrative Rules, Department of Revenue, and Department of Health and Senior Services** each assume no fiscal impact from this proposal to their respective organizations.

Officials at **Callaway County, St. Louis County Board of Election Commission, Lincoln County, and Platte County Board of Election Commission** each assume no fiscal impact from this proposal to their respective organizations.

<u>FISCAL IMPACT - State Government</u>	FY 2017 (10 Mo.)	FY 2018	FY 2019
GENERAL REVENUE			
<u>Costs - SOS</u>			
Public Service Announcements	(\$1,002,067)	\$0	\$0
Mailings to Voters	<u>(\$2,003,628)</u>	<u>(\$173,953)</u>	<u>(\$173,953)</u>
<u>Total Costs - SOS</u>	<u>(\$3,005,695)</u>	<u>(\$173,953)</u>	<u>(\$173,953)</u>
ESTIMATED NET EFFECT TO GENERAL REVENUE	<u>(\$3,005,695)</u>	<u>(\$173,953)</u>	<u>(\$173,953)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2017 (10 Mo.)	FY 2018	FY 2019
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

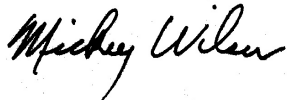
FISCAL DESCRIPTION

This bill revises the list of acceptable forms of personal identification that a voter must present in order to receive a ballot and repeals the provisions allowing a person to cast a provisional ballot.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Joint Committee on Administrative rules
Department of Revenue
Department of Health and Senior Services
Jackson County Board of Election Commission
St. Louis County Board of Election Commission
Platte County Board of Election Commission
Callaway County
Lincoln County



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January 20, 2016

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January 20, 2016