COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.:0528-05Bill No.:CCS for SCS#2 for SB 128Subject:Courts; Judges; Kansas CityType:OriginalDate:May 12, 2017

Bill Summary: This proposal modifies judicial proceedings.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND						
FUND AFFECTED	FY 2018	FY 2019	FY 2020			
General Revenue	(Could exceed \$296,431)	(Could exceed \$286,052)	(Could exceed \$332,999)			
Total Estimated Net Effect on General Revenue	(Could exceed \$296,431)	(Could exceed \$286,052)	(Could exceed \$332,999)			

ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND AFFECTED	FY 2018	FY 2019	FY 2020			
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0			

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 20 pages. L.R. No. 0528-05 Bill No. CCS for SCS#2 for SB 128 Page 2 of 20 May 12, 2017

ESTIMATED NET EFFECT ON FEDERAL FUNDS							
FUND AFFECTED	FY 2018	FY 2019	FY 2020				
Total Estimated Net Effect on <u>All</u>							
Federal Funds	\$0	\$0	\$0				

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)						
FUND AFFECTED	FY 2018	FY 2019	FY 2020			
General Revenue	2 FTE	2 FTE	2 FTE			
Total Estimated Net Effect on FTE	2 FTE	2 FTE	2 FTE			

 \boxtimes Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS							
FUND AFFECTED FY 2018 FY 2019 FY 2020							
Local Government	Less than \$847,680 to (Unknown)	Less than \$847,680 to (Unknown)	Less than \$847,680 to (Unknown)				

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FISCAL ANALYSIS

ASSUMPTION

§29.225, §105.478, §595.219 Official Misconduct

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation filed this year, SB 176, officials at the **Office of the Attorney General** assumed any potential costs arising from this proposal can be absorbed with existing resources.

In response to similar legislation filed this year, SB 176, officials at the **Office of the Secretary of State** and the **Department of Corrections** each assumed no fiscal impact to their respective agencies from this proposal.

In response to similar legislation filed this year, SB 176, officials at the **Boone County Sheriff's Department**, the **Springfield Police Department**, the **St. Louis County Police Department** and the **St. Louis County Justice Services** each assumed no fiscal impact to their respective entities from this proposal.

§105.713

In response to similar legislation from this year, HCB 7, officials from the **Missouri Senate**, the **Department of Corrections** and **Missouri House of Representatives** each assumed the proposal will have no fiscal impact on their respective organizations.

In response to a similar proposal from 2017 (HB 858, LR # 1782-01), officials from the **Attorney General's Office** assumed that any potential costs arising from the proposal could be absorbed with existing resources.

Oversight notes the proposal adds certain details that should be provided in the report submitted by the Attorney General and the Commissioner of Administration to the General Assembly regarding activity concerning the State Legal Expense Fund. Oversight assumes the added details of the report and the added duties of the Commissioner of Administration will not have any material impact on the affected agencies.

<u>§144.026</u>

Officials at the **City of Kansas City** assume a small negative fiscal impact of an indeterminate amount from this proposal.

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ASSUMPTION (continued)

§§210.845, 452.370, 452.747 and 454.500 Responsive Pleadings

In response to similar legislation from this year, HCB 1, Officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation this year, HCS for HB 285, officials at the **Office of the Attorney General** assumed no fiscal impact from this proposal.

§§210.1109, 475.600, 475.602, 475.604

In response to similar legislation from this year, HCS for SB 195, officials from the **Department** of Public Safety (DPS), Missouri State Highway Patrol (MHP) stated subsection 6 of section 475.602 requires a community service program that offers support services for families in crisis under this section to ensure that a fingerprint-based background check, a sex offender registry check (included with a fingerprint-based background check) and a child abuse and neglect registry check is completed for the attorney-in-fact and any adult members of his or her household prior to the placement of the child. It does not, however, specify if the fingerprint-based background check. Therefore, the Criminal Justice Information Services (CJIS) Division is unable to determine the exact cost of the fingerprint-based background checks to be completed on attorney-in-facts or any adult members of the household prior to the placement of the child.

However, the cost for a fingerprint-based background check, to include state and federal open and closed records, is as follows:

State fee:	\$20
Federal Bureau of Investigations (FBI) fee:	\$12
Applicant fingerprinting vendor fee:	\$ 8.30
TOTAL fee per applicant:	<u>\$40.30</u>

Of these amounts, the state retains the \$20 state fee and \$2 of the federal charge of \$12 for a pass-thru fee. The \$8.30 charge is paid directly to the vendor at the time of application.

Once the anticipated number and types of background checks to be completed under this legislation has been determined, CJIS will be able to estimate the amount of funds to be deposited in the Criminal Records Fund under this proposal.

In response to similar legislation from this year, HCS for SB 195, officials from the **Kirksville R-III School District** state they are unable to determine the fiscal impact of this proposal on their school district.

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ASSUMPTION (continued)

Oversight assumes the costs of additional background checks would not be significant and could be absorbed by the school district.

In response to similar legislation from this year, HCS for SB 195, officials from the **Department** of Social Services, Divisions of: Family Support, Legal Services, and Children's, the Office of State Courts Administrator and the Kansas City Public Schools each assumed the proposal would not fiscally impact their respective agencies.

In response to similar legislation from this year, HCS for SB 195, officials from the **Everton R-III School District**, the **Kearney School District**, the **Pettis County R-XII School District**, the **West Plains Schools**, and the **Wright City R-II School District** each assumed the proposal would not fiscally impact their respective agencies.

§302.441 Ignition Interlock Device

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

§400.9-501 and §570.095 Offense of Filing False Documents

In response to similar legislation filed this year, HB 303, officials at the **Department of Corrections (DOC)** assumed this proposal removes a Class E felony for filing false documents in RSMo 400.9-501 and replaces it with a Class D/Class C felony in the newly created RSMo 570.095.

The language in the newly created section is more specific than that in the current statute, and allows for a Class D felony for first time offenders, with an enhancement to class C for repeat offenders or offenses against certain government officials, police, fire fighters, etc. While this change makes the legislation more clear, it does not appear that any new actions would be considered a crime under these changes.

The current legislation found in RSMo 400.9-501 was modified in 2014 to introduce the criminal penalty. No charge code was ever created for this statute, and the legislation is still quite new, meaning that good data for the current impact is unknown. Thus, this will be treated as a new offense; further, as this offense is expected to be quite rare, only the D felony version will be considered. The standard response for a new non-violent D felony is found below. Under this situation, 3 individuals will be sentenced to prison and 5 to probation in each fiscal year. For incarcerated individuals, the average sentence is 4.8 years, with a total of 2.9 years in prison and 1.9 years on parole; the probationers serve a 3.0 year term.

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ASSUMPTION (continued)

	FY 2018	FY 2019	FY2020	FY2021	FY 2022	FY2023	FY2024	FY 20 25	FY 2026	FY2027
New										
Admissions	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Probations	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Cumulative Populations										
Prison	3.0	6.0	8.7	8.7	8.7	8.7	8.7	8.7	8.7	8.7
Parole			0.3	3.3	5.7	5.7	5.7	5.7	5.7	5.7
Probation	5.0	10.0	15.0	15.0	15.0	15.0	15.0	15.0	15.0	15.0
Impact										
Prison Population	3.0	6.0	8.7	8.7	8.7	8.7	8.7	8.7	8.7	8.7
Field Population	5.0	10.0	15.3	18.3	20.7	20.7	20.7	20.7	20.7	20.7
Population Change	8.0	16.0	24.0	27.0	29.4	29.4	29.4	29.4	29.4	29.4

Thus, this legislation is estimated to increase the prison population by 8.7 individuals by FY2020, and increase the field population to 20.7 by FY2022.

The FY 2016 average cost of supervision is \$6.12 per offender per day or an annual cost of \$2,234 per offender. The DOC cost of incarceration is \$16.67 per day or an annual cost of \$6,085 per offender.

The DOC would assume this legislation will result in long term costs as indicated in the chart below.

				# to			
	# to	Cost per	Total Cost	Probation	Cost per	Total	Grand Total
	Prison	year	Prison	& Parole	year	Cost P&P	P&P
Year 1	3	(\$6,085)	(\$18,255)	5	(\$2,234)	(\$11,170)	(\$24,521)
Year 2*	6	(\$6,085)	(\$36,510)	10	(\$2,234)	(\$22,340)	(\$60,027)
Year 3*	8.7	(\$6,085)	(\$52,940)	15.3	(\$2,234)	(\$34,180)	(\$90,639)
Year 4*	8.7	(\$6,085)	(\$52,940)	18.3	(\$2,234)	(\$40,882)	(\$99,564)
Year 5*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$107,359)
Year 6*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$109,506)
Year 7*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$111,697)
Year 8*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$113,930)
Year 9*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$116,209)
Year 10*	8.7	(\$6,085)	(\$52,940)	20.7	(\$2,234)	(\$46,244)	(\$118,533)

* Includes 2% inflation

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ASSUMPTION (continued)

In response to similar legislation filed this year, HB 303, officials from the **Attorney General's Office** assumed that any potential costs arising from this proposal can be absorbed with existing resources.

In response to similar legislation from this year, HCB 1, officials at the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide competent, effective representation for any new cases arising where indigent persons are charged with the proposed new crime of intentionally filing a fraudulent financing statement or any financing statement with the Secretary of State with the intent to harass or defraud any other person. This offense would be a new Class D Felony, unless the offense meets other circumstances, then it becomes a Class C Felony.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation in all cases where the right to counsel attaches.

Oversight assumes the State Public Defender's Office can absorb the additional caseload that may result from this proposal.

In response to similar legislation from this year, HCB 1, officials from the **Office of the Secretary of State (SOS)** stated they file more than 155,000 UCC filings per year, so additional staff would be needed to conduct the additional review this proposal requires. It is anticipated that two new FTEs would need to be created with salaries at \$29,000 per year. Missouri law requires the SOS to file UCC filing within three business days of receipt; therefore, these filings would have to be prioritized for this additional review to comply with these guidelines. RSMo § 400.9-519(h).

The estimate for one-time IT costs (\$80,000) is based on previous experiences contracting with vendors to make changes to existing software. The estimate that two additional full-time employees would be needed is based upon the estimate of how many UCC filings would be reviewed per year (155,000).

In response to similar legislation filed this year, HB 303, officials at **St. Charles County** assumed there would be a minimal fiscal impact for maintaining a spreadsheet of suspect documents and emailing them to law enforcement.

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

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ASSUMPTION (continued)

In response to similar legislation filed this year, HB 303, officials from the **Boone County Sheriff's Department** and **Cole County Sheriff** each assumed the proposal would have no fiscal impact on their respective organizations.

<u>§252.069, §479.170, §488.029, §488.5050, §557.035, §565.076, §565.091, §566.010, §575.280,</u> §577.001, §577.010, §595.045

In response to similar legislation from this year, HCS for HB 1133, officials from the **Department of Public Safety - Office of the Director** and the **Office of the State Courts Administrator** each assumed the proposal would not fiscally impact their respective agencies.

In response to similar legislation from this year, HCS for HB 1133, and for the purpose of this proposed legislation, officials from the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any new cases arising where indigent persons faced with the enhanced penalties for second and subsequent harassment offenses, a new class E felony. The legislation also provides for increased penalties for acceding to corruption.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation in all cases where the right to counsel attaches.

Oversight assumes the SPD can absorb the additional caseload that may result from this proposal.

In response to similar legislation from this year, HCS for HB 1133, officials from the **Department of Corrections (DOC)** stated this legislation proposes a number of changes to the Missouri criminal code.

Section 565.076 changes the language regarding domestic assault to include "any violation of any county or municipal ordinance in any state, any state law, any federal law, or any military law which, if committed in this state, two or more times, would be a violation of this section in which case it is a Class E Felony." This would allow for violations from other states to be included as a determinant for someone being charged as a "prior or persistent" offender under an E Felony. This is expected to create a new violent offense.

There are many other sections with minor changes, none of which creates an impact to the DOC.

If this impact statement has changed from statements submitted in previous years, it is because the department's Budget and Research Section reviewed the way responses had been submitted and has developed a more precise way to calculate the impact. In previous year's responses, the full impact of recidivism for parole releases was not adequately calculated. Now we have been L.R. No. 0528-05 Bill No. CCS for SCS#2 for SB 128 Page 9 of 20 May 12, 2017

ASSUMPTION (continued)

able to quantify the fact that some parolees are returned to prison after release and that has been added into the calculation of the impact. The total number of offenders has not changed but there is an assumption that they will spend more time back in prison rather than being on community supervision, which will increase the amount of the impacts.

The FY16 average cost of supervision is \$6.12 per offender per day or an annual cost of \$2,234 per offender. The DOC cost of incarceration is \$16.67 per day or an annual cost of \$6,085 per offender.

The DOC would assume this legislation will result in long term costs as indicated in the chart below.

	# to prison	Cost per year	Total Costs for prison	# to probation	Cost per year	Total cost for probation and parole	Grand Total - Prison and Probation (includes and 2% inflation
Year 1	2	(\$6,085)	(\$12,170)	1	(\$2,234)	(\$2,234)	(\$12,003)
Year 2	4	(\$6,085)	(\$24,340)	2	(\$2,234)	(\$4,468)	(\$29,384)
Year 3	6	(\$6,085)	(\$36,510)	3	(\$2,234)	(\$6,702)	(\$44,958)
Year 4	6	(\$6,085)	(\$36,510)	6	(\$2,234)	(\$13,404)	(\$52,969)
Year 5	6	(\$6,085)	(\$36,510)	6	(\$2,234)	(\$13,404)	(\$54,029)

In response to similar legislation from this year, HCS for HB 1133, officials from the **Department of Revenue (DOR)** stated the following changes are made in the bill:

- §577.001 The proposed language adds federal and military offenses to the definition of "intoxication-related traffic offense". It's also removing certain felony DWI-Fatality offenses from this section and adds them to §577.010; and
- §577.010 The proposed language was removed from §577.001 and placed in this section with all other driving while intoxicated offenses. This will require three new charge codes to be created by State Judicial Records Committee (SJRC). This would require the Department to map the newly created charge codes to our existing MODL codes.

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ASSUMPTION (continued)

DOR assumes the proposal would require the following changes:

- Updates to Forms and Internal procedures;
- Updates to Website;
- Training of Staff; and
- Review of new charges codes to map to existing MODL codes.

These updates would require the following staff time:	
Management Analyst I - 80 hours @ \$20.94 per hour =	\$1,675
Revenue Band Manager I - 40 hours @\$25.93 per hour=	\$1,037
Total	\$2,712

Update web pages-	
Administrative Analyst III - 40 hrs. @ \$22.59 per hour =	\$904

DOR assumes it will be able to absorb the above listed costs. If multiple bills pass which require Department resources and updates, the Department could request additional FTE's and related equipment and expenses through the appropriation process.

§456.4-414 and §456.4-420 Trust Instruments

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation filed this year, HB 427, officials at the **Office of the State Public Defender** assumed no fiscal impact from this proposal.

<u>472.400, 472.405, 472.410, 472.415, 472.420, 472.425, 472.430, 472.435, 472.440, 472.445, 472.450, 472.455, 472.460, 472.465, 472.470, 472.475, 472.480, 472.485, 472.490</u>

In response to similar legislation from this year, HCS for HB 379, officials at the **Office of Administration (OA)** assumed ITSD would need to make coding changes in the Employee Self Service System to remove the Single Sign On links to benefit providers. This would occur when the user would be someone other than the actual employee. These changes would take 162 hours of work at \$75 per hour for a total cost of \$12,150.

Oversight assumes the OA is provided with core funding to handle a certain amount of computer activity from each year's legislative session. Oversight assumes OA could absorb the coding changes related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, OA could request funding through the appropriation process. Therefore, Oversight will reflect a \$0 fiscal impact to this proposal.

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ASSUMPTION (continued)

In response to similar legislation from this year, HCS for HB 379, officials at the **Office of the State Courts Administrator**, the **Department of Insurance**, **Financial Institutions and Professional Registration** and the **Office of the State Public Defender** each assumed no fiscal impact to their respective agencies from this proposal.

§475.084 Visitation Rights

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

§478.463 Division 12 of the 16th Judicial Circuit

In response to a previous version, officials at the **Office of the State Courts Administrator** assumed the proposed legislation may have some impact on the state as well as the county, but there is no way to quantify that currently. Any significant changes will be reflected in future budget requests.

§479.020 Municipal Courts

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation from this year, HCS for HB 380, officials at the **Office of the Attorney General** and the **Office of the State Public Defender** each assumed no fiscal impact to their respective agencies from this proposal.

§§479.353, 479.354

Officials at the **City of Kansas City** assume a small negative fiscal impact of an indeterminate amount from this proposal.

Oversight assumes this proposal changes and creates provisions relating to minor traffic violations in municipal court. Oversight assumes the court may order a credit for time served for individuals who were previously assessed a fine if the individual was held in custody for a minor traffic violation. Oversight assumes this will be at the discretion of the court and will have minimal fiscal impact. Therefore Oversight will reflect a \$0 impact for this proposal.

In response to similar legislation from this year, HCS for HB 380, officials at the **Office of the State Courts Administrator** and the **Office of the State Public Defender** each assumed no fiscal impact to their respective agencies from this proposal.

Officials at the Office of the Attorney General did not respond to **Oversight's** request for fiscal impact.

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ASSUMPTION (continued)

§488.2206 Court Surcharge

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator (OSCA)** assumed the proposed legislation modifies provisions relating to judicial proceedings. The 6th Circuit (Platte County), 7th Circuit (Clay County), 19th Circuit (Cole County), 29th Circuit (Jasper County), 31st Circuit (Greene County), 38th Circuit (Christian County), and 46th Circuit (Taney County) qualify. Based on FY 2015 data, there were 40,890 filed civil cases and 43,878 filed criminal cases. OSCA anticipates the surcharge could be up to approximately \$47,680 (40,890 + 43,878 = \$4,768 (\$10) = \$847,680).

Oversight assumes OSCA's response includes Greene County. This proposal adds single noncharter county judicial circuits, however, Greene County's surcharge was authorized in Truly Agreed To and Finally Passed CCS for SS for SCS for HCS for HB 1231 from 2014 session. Oversight can not back into Greene County's number from OSCA's response, therefore, Oversight assumes the revenue collected from this surcharge on non-charter county judicial circuits will be less than \$847,680.

§488.2250 Court Reporter Fees

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Public Defender (MSPD)** assumed this proposal relates to fees paid to court reporters. The current law, §488.2250, sets the rate for appeal transcripts or proceedings in any circuit court. This would be \$3.50 per page, except for in forma pauperis appeal transcripts which are \$2.60 per page. The proposed change would set the rate only for appeal transcripts or no change in rate.

Court reporters would not be regulated in what they charge for transcripts of hearings, daily transcripts of trials, etc. The proposal would allow court reporters to charge whatever the market will bear except for appeal transcripts. Presumably, costs would go up to MSPD and other litigants. There would be a significant fiscal impact as MSPD frequently orders court transcripts of proceedings other than appeal. For trial preparation, MSPD frequently orders transcripts of proceedings such as:

- preliminary hearings
- suppression hearings
- 491 hearings on admissibility of hearsay statements of alleged child sex victims
- trial transcripts when a first trial ended in a hung jury
- transcripts of a co-defendant's trial, etc

As the amount a court reporter will charge for these items will no longer be set by statute, and it is unknown what the court reporter will charge, it is impossible to place a firm fixed cost on this proposed legislation. Historically speaking, this proposal could cost MSPD more than \$100,000. The increase in costs of this proposal would limit the MSPD's ability to meet its other core responsibilities.

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ASSUMPTION (continued)

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator (OSCA)** assumed the proposed legislation modifies provisions relating to judicial proceedings. There may be some impact but there is no way to quantify that currently. Any significant changes will be reflected in future budget requests.

In response to similar legislation filed this year, HB 597, officials at the **Office of the Attorney General** assume no fiscal impact from this proposal.

Oversight notes FY 2013, Truly Agreed To and Finally Passed CCS for HCS for SB 100, was the last time the court fee rate was changed for transcripts from court reporters. Officials from OSCA stated the rate changed from \$2.00 per page to \$3.50 per page and \$2.60 for indigents. OSCA responded with a fiscal impact of less than \$100,000. Because this proposal does not set the rate in statute for hearings, daily transcripts of trial, etc., the fiscal impact could be significant for both state and local political subdivisions. Therefore, Oversight will reflect a negative fiscal impact that could exceed \$100,000 for MSPD and a negative unknown fiscal impact to local political subdivisions.

§513.430 and §513.440 Property

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

§514.040 Guardian ad litem fees

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation filed this year, HB 765, officials at the **Office of the State Public Defender** assumed no fiscal impact from this proposal.

<u>§§515.575, 515.635 - General Receiver and Noncontingent liquidated claims rate</u> In response to similar legislation from 2016, SCS for HB 2590, officials from the **Office of Administration - Division of Purchasing** and the **Office of Administration - Division of Accounting** each assumed the current proposal would not fiscally impact their respective agencies.

In response to similar legislation from 2016, SCS for HB 2590, officials from the **County of St. Louis**, and the **Cole County Sheriff's Department** each assumed the current proposal would not fiscally impact their respective organizations.

In response to similar legislation from 2016, SCS for HB 2590, officials from the **Attorney General's Office (AGO)** assumed that any potential costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in cases. L.R. No. 0528-05 Bill No. CCS for SCS#2 for SB 128 Page 14 of 20 May 12, 2017

ASSUMPTION (continued)

In response to similar legislation from this year, HCS for HCB 8, officials at the **Office of the State Courts Administrator**, the **Department of Insurance**, **Financial Institutions and Professional Registration**, the **Department of Corrections**, the **Department of Natural Resources**, the **Department of Agriculture** and the **Office of Administration's Administrative Hearing Commission** each assumed no fiscal impact to their respective agencies from this proposal.

§552.020 Department of Mental Health's Standing in Trials

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation filed this year, SB 221, officials at the **Office of the State Public Defender** assumed no fiscal impact from this proposal.

§577.011 Victim Impact Program

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

<u>§577.037</u>

In response to similar legislation from this year, HB 35, officials at the **Office of the Attorney General** assumed that any potential costs arising from this proposal can be absorbed with existing resources.

In response to similar legislation from this year, HB 35, and for the purpose of this proposed legislation, officials at the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any indigent client faced with the DWI that could be prosecuted arising from that approximate 15-month period listed in the statute.

While the number of new cases may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation.

Oversight assumes the SPD can absorb the additional caseload that may result from this proposal.

In response to similar legislation from this year, HB 35, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

In response to similar legislation from this year, HB 35, officials at the **Callaway County Commission** and the **City of Excelsior Springs** each assumed no fiscal impact to their respective entities from this proposal.

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ASSUMPTION (continued)

§577.060 Penalty for Leaving the Scene of an Accident

In response to similar legislation from this year, HCB 1, officials from the **Department of Corrections (DOC)** stated this legislation modifies §577.060 by creating an enhanced penalty for persons who leave the scene of an accident when a death has occurred. By current statute, leaving the scene of an accident where physical injury was caused by another party is a class D felony (class E, 2017). This bill adds a penalty specifically for the instance of death which would be a class C felony (class D, 2017). As the current statute does not specifically address a resulting death in sentencing, an offense could incur a second charge of 1st or 2nd degree involuntary manslaughter. Through 2016, 1st degree manslaughter for recklessly causing death is also a class C felony, and as of January 2017 will be a more serious offense taking precedence over the bill's enhanced class D felony. These offenses would carry similar or greater sentencing to the enhanced class C felony proposed in this bill, thereby affecting no change.

Leaving the scene of an accident where a death has occurred remains no more serious that the corresponding charge of 1st degree manslaughter. Therefore, this legislation will have no fiscal impact on the DOC.

In response to similar legislation from this year, HCB 1, officials from the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any new cases arising where indigent persons are charged with the proposed new crime of leaving the scene of an accident when a death has occurred - a new class D felony.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation in all cases where the right to counsel attaches.

Oversight assumes the SPD can absorb the additional caseload that may result from this proposal.

In response to similar legislation from this year, HCB 1, officials at the **Office of the State Courts Administrator** assumed no fiscal impact from this proposal.

§589.664 - Participant address confidentiality program

In response to similar legislation from this year, SCS for HCS for HB 260, officials from the **Office of State Courts Administrator** assumed the proposal would not fiscally impact their agency.

In response to similar legislation from this year, SCS for HCS for HB 260, officials from the **Office of the Secretary of State (SOS)** stated many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity

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ASSUMPTION (continued)

resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Bill as a whole

In response to a previous version, officials at the Missouri Department of Transportation, the Department of Economic Development, the Department of Conservation, the Department of Health and Senior Services, the Department of Social Services, the Office of State Auditor, the Department of Public Safety's Missouri Highway Patrol, the Missouri Ethics Commission, the Department of Mental Health, the Office of the State Treasurer, the Office of Prosecution Services and the State Tax Commission each assumed no fiscal impact to their respective agencies from this proposal.

In response to a previous version, officials at the **Department of Revenue** assumed no fiscal impact from this proposal, except for the section noted above.

In response to a previous version, officials at the **City of Kansas City** assumed no fiscal impact from this proposal, except for the sections noted above.

In response to a previous version, officials at the **City of Columbia** assumed no fiscal impact from this proposal.

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FISCAL IMPACT - State Government GENERAL REVENUE FUND	FY 2018 (10 Mo.)	FY 2019	FY 2020
<u>Cost</u> - DOC - new class E felony requires additional incarceration and supervision of offenders (§252.069, §479.170, §488.029, §488.5050, §557.035, §565.076, §565.091, §566.010, §575.280, §577.001, §577.010, §595.045)	(\$12,003)	(\$29,384)	(\$44,958)
<u>Cost</u> - DOC - incarceration and/or supervision of offenders §400.9-501	(\$24,521)	(\$60,027)	(\$90,639)
<u>Cost</u> - SOS Personal Services Fringe Benefits One time IT cost <u>Total Costs</u> - SOS FTE Change §400.9-501	(\$48,333) (\$31,574) <u>(\$80,000)</u> <u>(\$159,907)</u> 2 FTE	(\$58,580) (\$38,061) <u>\$0</u> (\$96,641) 2 FTE	(\$59,166) (\$38,236) <u>\$0</u> (\$97,402) 2 FTE
<u>Costs</u> - SPD - Potential increase in court reporter fees §488.2250* *Depending on fee change, if any	(Could exceed <u>\$100,000)</u>	(Could exceed <u>\$100,000)</u>	(Could exceed <u>\$100,000)</u>
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	(Could exceed <u>\$296,431)</u>	(Could exceed <u>\$286,052)</u>	(Could exceed <u>\$332,999)</u>
Estimated Net FTE Change to the General Revenue Fund	2 FTE	2 FTE	2 FTE

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FISCAL IMPACT - Local Government	FY 2018 (10 Mo.)	FY 2019	FY 2020
LOCAL POLITICAL SUBDIVISIONS			
<u>Revenue</u> - \$10 surcharge on cases in the single noncharter county judicial circuits \$488.2206	Less than \$847,680	Less than \$847,680	Less than \$847,680
<u>Cost</u> increase in court reporter fees from municipal courts §488.2250*	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS *Depending on fee change (if any)	Less than \$847,680 to <u>(Unknown)</u>	Less than \$847,680 to <u>(Unknown)</u>	Less than \$847,680 to <u>(Unknown)</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

<u>§252.069, §479.170, §488.029, §488.5050, §557.035, §565.076, §565.091, §566.010, §575.280,</u> §577.001, §577.010, §595.045

This proposal modifies various provisions relating to criminal offenses.

<u>§400.9-501</u>

This bill creates the offense of filing a false document, which is committed if a person files, causes to be filed, or attempts to file, creates, uses as genuine, transfers or has transferred, presents, or prepares with knowledge or belief that it will be filed, presented, or transferred to the Secretary of State or his or her designee, any county recorder of deeds or his or her designee, any municipal, county, district, or state government entity or office, or any credit bureau or financial institution specified documents. For the first offense, filing a false document is a class D felony. Filing false documents is a class C felony in certain specified instances.

Any person who is found guilty of committing such offense will be ordered to make full restitution to any person or entity that has sustained any actual losses as a result of the commission of such offense.

The bill specifies that a system must be created, by January 1, 2018, in which suspicious filings are logged, and outlines the process for petitioning the court when a person has probable cause to believe a filing is fraudulent.

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FISCAL DESCRIPTION (continued)

§488.2206

This act provides that any single noncharter county judicial circuit, rather than just the Thirty-First Judicial Circuit, shall collect a surcharge of up to ten dollars in all cases to be deposited in an account known as the "Justice Center Fund." In addition to costs associated with the construction, maintenance, and operation of a judicial facility, the act states that the funds from the surcharge may be used for the planning, including architectural and engineering plans, of a judicial facility or justice center. The county or municipality shall maintain records identifying all funds received and expenditures made from the fund.

<u>§488.22</u>50

This bill repeals provisions of law that specify that court reporters shall receive \$3.50 per page in proceedings in any circuit court. The bill also repeals the requirement that court reporters be reimbursed at \$3.50 per page.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Prosecution Services Office of the State Public Defender Department of Corrections Office of the State Courts Administrator Missouri Department of Conservation Department of Transportation Department of Revenue Office of Administration **Division of Purchasing Division of Accounting** Administrative Hearing Commission Department of Health and Senior Services Department of Mental Health Department of Insurance, Financial Institutions and Professional Registration Department of Social Services Office of State Auditor Department of Public Safety Missouri Highway Patrol Office of the Director **Missouri Ethics Commission**

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SOURCES OF INFORMATION (continued)

Office of the State Treasurer State Tax Commission Office of the Attorney General Office of the Secretary of State Department of Natural Resources Department of Agriculture Department of Economic Development Boone County Sheriff's Office Springfield Police Department St. Louis County Police Department St. Louis County Department of Justice Services St. Charles County Cole County Sheriff's Department St. Louis County Callaway County Commission City of Excelsior Springs City of Columbia City of Kansas City

Mickey Wilen

Mickey Wilson, CPA Director May 12, 2017

Ross Strope Assistant Director May 12, 2017