

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0578-01
Bill No.: HB 577
Subject: Education, Elementary and Secondary; Libraries and Archives
Type: Original
Date: February 24, 2017

Bill Summary: This proposal specifies requirements for a school library media services program.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Local Government	(Could exceed \$1,229,805)	(Could exceed \$1,229,805)	(Could exceed \$1,229,805)

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Department of Elementary and Secondary Education (DESE)** assume there is no fiscal impact from this proposal to the Department. DESE defers to the school districts for impact.

Officials at the **Kansas City Public Schools** assume they operate some 25 separate school buildings, each of which has a functioning library/media center. Text within the proposed legislation would require the district to hire multiple FTE to meet the full scope of services mandated within the bill. We cannot estimate the exact number of FTE we would need to employ, therefore we cannot say with surety the impact. We do, however, believe it would cost us between \$1,000,000 to \$2,000,000 annually in payroll and benefits costs to implement the law if passed.

Officials at the **Bakersfield R-IV School District** assume additional costs of \$24,000 annually.

Officials at the **Brentwood School District** assume \$2,000 annually in additional costs for training.

Officials at the **Kirksville R-III School District** assume a negative unknown amount. All contracts have other duties as assigned and this would create a hardship.

Officials at the **Orrick School District** and **Everton School District** each assume \$50,000 in additional costs.

Officials at the **Concordia School District** assume they previously cut the position through attrition. To restore a LMC Specialist position with a fully certified person (master's degree with experience as a teacher) would be approximately \$47,645.

Officials at the **Parkway School District** assume \$1,080 per week for additional staffing at each building or \$56,160 annually.

Officials at the **Renick R-V School District** responded to Oversight's request but did not indicate a fiscal impact.

Officials at the **Pettis County R-XII School District** assume there is no fiscal impact from this proposal. (They are a K-8 only district.)

ASSUMPTION (continued)

Officials at the **West Plains School District** assume there is no fiscal impact from this proposal.

Oversight notes this proposal in §170.212.3 requires any school district that has a library shall have a library media specialist. The library media specialist is required to perform the duties of an information specialist, an instructional consultant and a teacher of information and technology skills. To obtain a library media specialist certification from DESE a person must hold a valid teaching certificate and have a Master of Science in Library Science and Information Services. The Master of Science in Library Science and Information Services is a graduate level program that include 30 graduate credit hours.

Oversight is unable to determine how many school districts currently have a staff person qualified to serve as the library media specialist and how many would need to have someone get certified. Oversight contacted the University of Central Missouri (UCM) who offers the Master of Science in Library Science and Information Services and received the following information:

“The challenge in estimating the pool is that very few of the certified school librarians in Missouri complete their required coursework in a stand-alone library/media specialist Masters program. The most recent public Title II report (2015, based on 2013-14 data) only shows a total of 10 new librarians prepared in Missouri, seven of whom were from UCM. Most school librarians are certified as teachers first, work for a few years, and then add on the library certificate later. Those who are seeking library as their first certification area will complete a larger program, since they may need to take undergraduate professional education courses and classroom field experiences in addition to those required specifically for library.”

From the information provided by the schools that responded to Oversight, many would need to hire a person certified with the library media specialist certification. Since this is a graduate level work it could take a couple years for a current teacher to complete the required coursework.

Oversight is unable to determine how many school districts would need to shut down their library until a teacher could be certified.

Oversight assumes this proposal would not impact the State but would have an impact on the school districts. Oversight will show an impact of Could exceed \$1,229,805 estimate provided by the school districts that responded to get or train a certified library media specialist.

ASSUMPTION (continued)

Officials at the following school districts: Arcadia Valley R-2, Avilla R-13, Belton, Benton County R-2, Bismark R-5, Bloomfield R-14, Blue Springs, Bolivar R-I, Bowling Green R-1, Branson, Bronaugh R-7, Campbell R-2, Carrollton R-7, Caruthersville, Central R-III, Chilhowee R-4, Chillicothe R-II, Clarkton C-4, Cole R-I, Columbia, Crawford County R-1, Crocker R-II, Delta C-7, East Carter R-2, Eldon R-I, Fair Play, Fayette R-3, Forsyth R-3, Fox C-6, Fredericktown R-I, Fulton, Grain Valley, Hancock Place, Hannibal, Harrisonburg R-8, Harrisonville, Hillsboro R-3, Hollister R-5, Humansville R-4, Hurley R-1, Independence, Jefferson City, Kearney R-1, Kennett #39, King City R-1, Kingston 42, Kirbyville R-VI, Lee Summit, Leeton R-10, Lewis County C-1, Lincoln R-II, Lindbergh, Lonedell R-14, Macon County R-1, Malta Bend, Mehville, Meramec Valley R-3, Mexico, Middle Grove C-1, Midway R-1, Milan C-2, Moberly, Monroe City R-I, Morgan County R-2, New Haven, Nixa, North Kansas City, North St. Francois Co. R-1, Northeast Nodaway R-5, Odessa R-VII, Oregon-Howell R-III, Osborn R-0, Pattonville, Pierce City, Plato R-5, Princeton R-5, Raymore-Peculiar R-III, Raytown, Reeds Springs R-IV, Republic R-III, Richards R-V, Richland R-1, Richmond R-XVI, Riverview Gardens, Salisbury R-4, Sarcoxie R-2, Scotland County R-I, Sedalia, Seymour R-2, Shell Knob #78, Sikeston, Silex, Smithville R-2, Special School District of St. Louis County, Spickard R-II, Springfield, St Joseph, St Louis, St. Charles, St. Elizabeth R-4, Sullivan, Valley R-6, Verona R-7, Warren County R-3, Warrensburg R-6, Waynesville, Webster Groves, Wentzville, Westview C-6 and the Wright City R-2 school districts did not respond to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2018 (10 Mo.)	FY 2019	FY 2020
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<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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<u>FISCAL IMPACT - Local Government</u>	FY 2018 (10 Mo.)	FY 2019	FY 2020
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SCHOOL DISTRICT FUNDS

Cost - meeting requirements of library media services program	(Could exceed <u>\$1,229,805</u>)	(Could exceed <u>\$1,229,805</u>)	(Could exceed <u>\$1,229,805</u>)
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ESTIMATED NET EFFECT ON SCHOOL DISTRICT FUNDS	(Could exceed <u>\$1,229,805</u>)	(Could exceed <u>\$1,229,805</u>)	(Could exceed <u>\$1,229,805</u>)
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

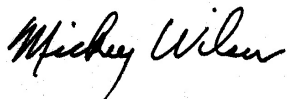
FISCAL DESCRIPTION

This bill creates the Public School Library Media and Technology Act and requires any school or school district that has a library to have a library media services program. The program is defined as a program of information and media services in schools delivered by a library media specialist, as defined in the bill. The bill specifies the amount of time the library media specialist shall spend on his or her duties and the program shall provide resources that contribute to lifelong learning and accommodate differences in instructional methods, interests, and capabilities.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Bakersfield R-IV School District
Brentwood School District
Concordia School District
Everton School District
Kansas City Public Schools
Kirksville R-III School District
Orrick School District
Parkway School District
Pettis County R-XII School District
Renick R-V School District
West Plains School District



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February 24, 2017

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February 24, 2017