

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1233-01
Bill No.: HB 540
Subject: Elderly; Health and Senior Services Department; Insurance - Health
Type: Original
Date: February 15, 2017

Bill Summary: This proposal establishes the Senior Services Growth and Development Program to provide additional funding for senior services.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
General Revenue	(\$9,857,473)	(\$11,828,967)	(\$11,828,967)
Total Estimated Net Effect on General Revenue	(\$9,857,473)	(\$11,828,967)	(\$11,828,967)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Senior Services Growth & Development Program*	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

* Transfers-in and expenses exceeding \$11.8 million annually net to \$0.

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Total Estimated Net Effect on FTE	0	0	0

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2018	FY 2019	FY 2020
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§192.385 - Senior Services Growth and Development Program

Officials from the **Department of Health and Senior Services (DHSS)** state for sections 192.385.2, and 192.385.3, the Department of Insurance, Financial Institutions and Professional Registration (DIFP) will transfer ten percent of certain premium taxes collected by the state into the Senior Services Growth and Development Program Fund. For fiscal note estimation purposes, DIFP states the premium taxes subject to the transfer under the provisions of this bill in FY16 were \$239,521,096. The bill excludes from the 10 percent transfer any premium tax transferred to the state schools moneys fund. The amount distributed to school districts that would be excluded from transfer to the Program Fund in FY16 was \$120,036,569.

It is assumed that the 10 percent would be collected annually with the first collection occurring on January 1, 2018, which would be (based upon the FY16 collections data used for the estimates in this fiscal note) around \$11,948,452 (less one percent for the cost of collection). The 2019 transfer and the transfers in all subsequent years would be based upon the amounts collected in the fiscal year ending June 30 of the previous year. The transfer to the Senior Services Growth and Development Program Fund would be from General Revenue.

The proposed legislation creates the Senior Services Growth and Development Program within DHSS. DHSS will distribute the funding, collected and deposited by DIFP into the Senior Services Growth and Development Program Fund, to the Area Agencies on Aging (AAAs) utilizing the current funding formula. DHSS will receive annual reports from the AAAs on the use of the monies received and will incorporate the information into current reports.

Oversight notes that one percent for the cost of collection of the premium taxes subject to transfer to the Senior Services Growth and Development Program Fund is estimated to be \$119,485 (\$11,948,452 X 0.01). Therefore, the total transferred from General Revenue is estimated at \$11,828,967 (\$11,948,452 - \$119,485); the collection fee will remain in the General Revenue Fund. Oversight assumes the funds distributed by DHSS to AAAs will equal the additional program services provided by the AAAs.

Officials from the **Department of Insurance, Financial Institutions and Professional Registration (DIFP)** state this legislation creates the Senior Services Growth and Development Program and the Senior Services Growth and Development Program Fund. The Program and funding will be implemented and used by the state Area Agencies on Aging. Funding of the Program will come from a 10% transfer of certain premium taxes collected by the state and

ASSUMPTION (continued)

deposited in the Program Fund. For fiscal note estimation purposes, the premium taxes subject to the transfer under the provisions of this bill in FY16 were \$239,521,096. The bill excludes from the 10% transfer any premium tax transferred to the state schools moneys fund. The amount distributed to school districts that would be excluded from transfer to the Program Fund in FY16 was \$120,036,569. It is assumed that the 10% would be collected annually with the first collection occurring on January 1, 2018, which would be, based upon the FY16 collections data used for the estimates in this fiscal note, around \$11,948,452 (less one percent for the cost of collection). The 2019 transfer and the transfers in all subsequent years would be based upon the amounts collected in the fiscal year ending June 30 of the previous year. The transfer to the Senior Services Growth and Development Program Fund would be from General Revenue.

The DIFP believes it can absorb any additional workload that would result from the provisions of this legislation within existing appropriations.

Officials from the **Office of Administration (OA), Division of Budget & Planning (B&P)** state the bill will establish the Senior Services Growth and Development Program within the Department of Health and Senior Services (DHSS). The purpose of this program is to provide additional funding for senior services provided through the Area Agencies on Aging in Missouri.

Beginning January 1st, 2018, Section 192.385.2 will divert ten percent of the insurance premium tax collected under Sections 148.320 and 148.370, excluding any moneys to be transferred to the state school moneys fund, from general revenue to the newly created Senior Services Growth and Development Program Fund. B&P defers to DIFP for an estimate of the amount that will be diverted to the Senior Services Growth and Development Program Fund. Diverting general revenue to the new fund could reduce money available for other state priorities.

Section 192.385.3(1) specifies that the Senior Services Growth and Development Program Fund will be solely used by DHSS for enhancing senior services provided by area agencies on aging in this state. Section 192.385.5 specifies that DHSS shall disburse money from the newly created fund to the area agencies on aging utilizing the existing funding formula used to disburse other state and federal funding. DHSS will be providing additional information on this provision.

Officials from the **Joint Committee on Administrative Rules (JCAR)** state the legislation is not anticipated to cause a fiscal impact to JCAR beyond its current appropriation.

Officials from the **Department of Revenue, Division of Taxation** and the **Office of State Treasurer** each assume the proposal would not fiscally impact their respective agencies.

ASSUMPTION (continued)

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

<u>FISCAL IMPACT - State Government</u>	FY 2018 (10 Mo.)	FY 2019	FY 2020
GENERAL REVENUE FUND			
<u>Transfer-Out</u> - transfer of certain premium taxes to the Senior Services Growth and Development Program Fund	<u>(\$9,857,473)</u>	<u>(\$11,828,967)</u>	<u>(\$11,828,967)</u>
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>(\$9,857,473)</u>	<u>(\$11,828,967)</u>	<u>(\$11,828,967)</u>
SENIOR SERVICES GROWTH AND DEVELOPMENT PROGRAM FUND			
<u>Transfer-in</u> - General Revenue Premium taxes	\$9,857,473	\$11,828,967	\$11,828,967
<u>Costs</u> - DHSS Allocation of funds to AAAs	<u>(\$9,857,473)</u>	<u>(\$11,828,967)</u>	<u>(\$11,828,967)</u>
ESTIMATED NET EFFECT ON THE SENIOR SERVICES GROWTH AND DEVELOPMENT FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Local Government

FY 2018
(10 Mo.)

FY 2019

FY 2020

\$0

\$0

\$0

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

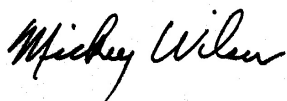
FISCAL DESCRIPTION

This bill establishes the "Senior Services Growth and Development Program" within the Department of Health and Senior Services to provide additional funding for senior services through area agencies on aging. Beginning January 1, 2018, the Director of the Department of Revenue must deposit 10% of the premium tax collected from certain insurance companies and associations, excluding any moneys statutorily-mandated to be transferred to the State School Moneys Fund and excluding the cost of collection, in the "Senior Services Growth and Development Program Fund." The moneys collected must be placed in a special fund in the State Treasury and the Department of Health and Senior Services must disburse the funds to the area agencies on aging. The bill requires all area agencies to report annually to the Department of Health and Senior Services, the Department of Insurance, Financial Institutions, and Professional Registration, and the General Assembly on the distribution and use of the funds.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
Department of Insurance, Financial Institutions and Professional Registration
Department of Revenue -
 Division of Taxation
Joint Committee on Administrative Rules
Office of Administration -
 Division of Budget & Planning
Office of Secretary of State
Office of State Treasurer



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Director
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