

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6164-01  
Bill No.: HB 2358  
Subject: Elections, Education, Elementary and Secondary  
Type: Original  
Date: March 2, 2018

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Bill Summary: This proposal modifies provisions for the election authority's right to designate polling places.

**FISCAL SUMMARY**

| <b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>  |                |                |                |
|--|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>                                 | <b>FY 2019</b> | <b>FY 2020</b> | <b>FY 2021</b> |
|  |                |                |                |
| <b>Total Estimated Net Effect on General Revenue</b> | <b>\$0</b>     | <b>\$0</b>     | <b>\$0</b>     |

| <b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>              |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>  | <b>FY 2019</b> | <b>FY 2020</b> | <b>FY 2021</b> |
|   |                |                |                |
| <b>Total Estimated Net Effect on <u>Other</u> State Funds</b> | <b>\$0</b>     | <b>\$0</b>     | <b>\$0</b>     |

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

| <b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>                  |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>  | <b>FY 2019</b> | <b>FY 2020</b> | <b>FY 2021</b> |
|   |                |                |                |
|   |                |                |                |
| <b>Total Estimated Net Effect on <u>All</u> Federal Funds</b> | <b>\$0</b>     | <b>\$0</b>     | <b>\$0</b>     |

| <b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b> |                |                |                |
|---|----------------|----------------|----------------|
| <b>FUND AFFECTED</b>                                      | <b>FY 2019</b> | <b>FY 2020</b> | <b>FY 2021</b> |
|   |                |                |                |
|   |                |                |                |
| <b>Total Estimated Net Effect on FTE</b>                  | <b>0</b>       | <b>0</b>       | <b>0</b>       |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

| <b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b> |                         |                         |                         |
|--|-------------------------|-------------------------|-------------------------|
| <b>FUND AFFECTED</b>                       | <b>FY 2019</b>          | <b>FY 2020</b>          | <b>FY 2021</b>          |
| <b>Local Government</b>                    | <b>\$0 or (Unknown)</b> | <b>\$0 or (Unknown)</b> | <b>\$0 or (Unknown)</b> |

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Office of the Secretary of State** assume the proposal will have no fiscal impact on their organization.

Officials from the **St. Louis County Board of Elections** assume the Election Board currently contracts with about 200 public schools who have agreed to be used as polling places. Because of their public status, they do not pay the \$150 they do for private facilities who sign a contract agreeing to be used as a polling place.

Thus, St. Louis County Election Board believes that the total cost of this legislation will be \$48,000 plus unknown legal fees from the inevitable public outcry of switching 200 polling locations.

The cost breakdown is as follows:

- Employee overtime identifying and negotiating with 200 new private facilities - \$8,000
- Paying \$150 for potentially 200 new private facilities - \$30,000
- Employee overtime conducting site surveys to ensure polling place quality - \$10,000

Officials from the **Lincoln County Clerk's Office** assume the cost of the proposed legislation is estimated to be \$20,485 for the first election and \$2,000 to \$3,000 per election in recurring costs.

The initial cost is due to the fact that the Lincoln County Clerk's Office only utilizes school buildings in areas of the county that are absent any other buildings, private or public, suitable for use as a polling place. The smaller polling place, consisting of just under 500 registered voters, could be absorbed by a neighboring poll with little more inconvenience to the voters than having to drive a few extra miles to vote and wait in slightly longer lines to cast a ballot.

The largest polling place located in a school building is more difficult situation to remedy. The only privately-owned building in the entire township that is remotely suited to serve as a polling place is a church that previously served as a polling place and has declined to continue to serve as such. If the school district was allowed to decline the use of the only publicly owned building in the township, the clerk's office would be forced to divide the second largest precinct in the county into two smaller precincts requiring the purchase of additional equipment, additional coding and printing costs, additional polling place rental, and additional staffing for Election Day. This proposal may also force polling places into buildings with less adequate parking, access, lighting, and safety.

ASSUMPTION (continued)

**Oversight** notes that Local Election Authorities' expenditures could increase in election years to bear the costs of establishing and operating new polling places other than at public schools which have refused the use of the school as a polling location as a result of this proposal. Therefore, Oversight will reflect a potential cost to the Local Election Authorities.

Officials from the **Shell Knob School District #78** assume the proposal would save the school district the cost of extra security and cleaning up after the elections.

Officials from the **Kansas City Election Board** assume the proposal would have little to no impact on their jurisdiction.

Officials from the **Platte County Board of Elections, St. Louis County, Callaway County, and City of Kansas City** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **University of Central Missouri, Missouri State University, and Missouri Western State University** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **Kirksville R-III School District, West Plains Schools, and Summersville R2 School District** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the following **cities**: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Columbia, Dardenne Prairie, Excelsior Springs, Florissant, Frontenac, Fulton, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark City, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, O'Fallon, Peculiar, Pineville, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles City Administrator, St. Louis City Budget Division, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

Officials from the following **counties**: Andrew, Atchison, Audrain, Barry, Benton, Bollinger, Boone, Buchanan, Camden, Cape Girardeau, Carroll, Cass, Christian, Clay, Clinton, Cole, Cooper, Davies, Dekalb, Dent, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Maries, Marion, McDonald, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Pulaski, Scott, St. Charles, St. Francois, Taney, Warren, Wayne, and Worth did not respond to **Oversight's** request for fiscal impact.

ASSUMPTION (continued)

Officials from the following **colleges and universities**: Crowder, East Central, Harris-Stowe, Jefferson College, Kansas City Metropolitan Community College, Lincoln University, Moberly Area Community College, Missouri Southern State University, Northwest Missouri State University, Southeast Missouri State University, State Fair Community College, St. Charles Community College, State Technical College of Missouri, St. Louis Community College, Three Rivers Community College, Truman State University, and the University of Missouri did not respond to **Oversight's** request for a statement of fiscal impact.

Officials from the following **school districts**: Alton R-IV, Arcadia Valley R-2, Ash Grove R-IV, Ava R-1, Avilla R-13, Bakersfield R-4, Belton School District #124, Benton County R-2, Bismark R-5, Bloomfield R-14, Blue Springs, Bolivar R-I, Bowling Green R-1, Bradleyville R-1, Branson, Brentwood, Bronaugh R-7, Campbell R-2, Carrollton R-7, Caruthersville, Central R-III, Chilhowee R-4, Chillicothe R-II, Clarkton C-4, Cole R-I, Columbia, Concordia R-2, Couch R-1, Crawford County R-1, Crawford County R-2, Crocker R-II, Delta C-7, East Carter R-2, East Lynne 40, East Newton R-6, Eldon R-I, Fair Play, Fayette R-3, Forsyth R-3, Fox C-6, Fredericktown R-I, Fulton, Gasconade County R-1, Glenwood R-8, Grain Valley, Green City R-1, Green Ridge R-8, Hallsville R-IV, Hancock Place, Hannibal School District #60, Harrisonburg R-8, Harrisonville, Hartville R-11, Hazelwood, Henry County R-1, Hillsboro R-3, Holcomb R-III, Hollister R-5, Humansville R-4, Hurley R-1, Independence, Jasper R-5, Jefferson City, Kansas City, Kennett #39, King City R-1, Kirbyville R-VI, Lathrop R-2, Lee Summit, Leeton R-10, Lewis County C-1, Liberty, Lincoln R-2, Lindbergh, Lonedell R-14, Macon County R-1, Macon County R-IV, Madison C-3, Malta Bend, Maplewood Richmond Heights, Marshfield R-1, Maryville R-II, Maysville R-1, Meadville R-IV, Mehville School District R-9, Meramec Valley R-3, Mexico, Middle Grove C-1, Midway R-1, Milan C-2, Miller R-11, Moberly, Montgomery County R-11, Morgan County R-2, Mountain Grove R-III, Mt. Vernon R-V, New Bloomfield R-III, New Haven, Niangua R-5, Nixa, North Harrison R-3, North Kansas City, North St. Francois Co. R-1, Northeast Nodaway R-5, Northwest R-1, Oak Ridge R-6, Odessa R-VII, Oregon-Howell R-III, Orrick R-11, Osage County, Osage R-2, Osborn R-O, Parkway, Pattonville, Pettis County R-12, Pierce City R-6, Plato R-5, Polo R-VII, Prairie Home R-5, Princeton R-5, Purdy R-II, Raymore-Peculiar R-III, Raytown, Reeds Springs R-IV, Renick R-5, Republic R-III, Rich Hill R-IV, Richards R-5, Richland R-1, Richmond R-XVI, Riverview Gardens, Rockwood School District, Salisbury R-4, Sarcoxie R-2, Scotland County R-I, Scott City R-1, Sedalia, Seymour R-2, Sherwood Cass R-5, Sikeston, Silex, Smithville R-2, South Harrison R-11, Southland C-9, Sparta R-III, Special School District of St. Louis County, Spickard R-II, Spokane R-VII, Springfield, St Joseph, St Louis, St. Charles, St. Elizabeth R-4, Stanberry R-III, Stewartsville C-2, Sullivan, Sweet Springs, Trenton R-1x, Valley Park, Valley R-6, Verona R-7, Warren County R-3, Warrensburg R-6, Warsaw R-IX, Waynesville, Webster

ASSUMPTION (continued)

Groves, Wellsville Middletown R-1, Wentzville R-IV, Westran R-1, Westview C-6, Willard R-2 and the Wright City R-2 School District did not respond to **Oversight's** request for fiscal impact.

| <u>FISCAL IMPACT - State Government</u> | FY 2019<br>(10 Mo.) | FY 2020    | FY 2021    |
|---|---------------------|------------|------------|
|   | <u>\$0</u>          | <u>\$0</u> | <u>\$0</u> |

| <u>FISCAL IMPACT - Local Government</u> | FY 2019<br>(10 Mo.) | FY 2020 | FY 2021 |
|---|---------------------|---------|---------|
|---|---------------------|---------|---------|

**LOCAL ELECTION AUTHORITIES**

|  |                            |                            |                            |
|--|----------------------------|----------------------------|----------------------------|
| <u>Cost</u> - if required to move polling places if schools refuse to serve that purpose | \$0 or<br><u>(Unknown)</u> | \$0 or<br><u>(Unknown)</u> | \$0 or<br><u>(Unknown)</u> |
|--|----------------------------|----------------------------|----------------------------|

|   |                                    |                                    |                                    |
|---|------------------------------------|------------------------------------|------------------------------------|
| <b>NET EFFECT ON LOCAL ELECTION AUTHORITIES</b> | <b>\$0 or<br/><u>(Unknown)</u></b> | <b>\$0 or<br/><u>(Unknown)</u></b> | <b>\$0 or<br/><u>(Unknown)</u></b> |
|---|------------------------------------|------------------------------------|------------------------------------|

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal exempts public schools from the mandate on public building use for polling places upon request of an election authority if the school board refuses use of the school building during school hours.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State  
St. Louis County Election Board  
Lincoln County Clerk's Office  
Shell Knob School District #78  
Kansas City Election Board  
Platte County Board of Elections  
St. Louis County  
Callaway County  
City of Kansas City  
University of Central Missouri  
Missouri State University  
Missouri Western State University  
Kirksville R-III School District  
West Plains Schools  
Summersville R2 School District

Ross Strope



Acting Director  
March 2, 2018