

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6173-01  
Bill No.: HB 2354  
Subject: Mental Health; Department of Higher Education; Boards, Commissions, Committees, and Councils  
Type: Original  
Date: March 20, 2018

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Bill Summary: This proposal requires the department of higher education to promulgate rules establishing the Coordinating Board for Mental Health Issues in Higher Education.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
General Revenue	(\$55,629)	(\$66,253)	(\$66,908)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$55,629)</b>	<b>(\$66,253)</b>	<b>(\$66,908)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Colleges and Universities	\$0	\$0	\$0 to (Unknown)
<b>Total Estimated Net Effect on Other State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0 to (Unknown)</b>

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
General Revenue	1	1	1
<b>Total Estimated Net Effect on FTE</b>	<b>1</b>	<b>1</b>	<b>1</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Higher Education (DHE)** state the proposal requires the creation of the Coordinating Board for Mental Health Issues in Higher Education (CBMHI) within the DHE. DHE would promulgate rules and set standards and regulations for student counseling facilities at public institutions of higher education. Furthermore, the proposal requires the new coordinating board to develop a process for measuring/assessing institutions' ability to meet these requirements and objectively evaluate the programs for effectiveness.

**DHE** assumes the department will need one full time position (Research Associate II, \$37,176 annually) to coordinate the CBMHI and conduct research and develop the rules, train institutions on the standards and regulations and then to evaluate and report on the institutions ability to meet the standards, etc.

Officials from the **University of Central Missouri (UCM)** state the cost of participation on the coordinating board for mental health issues in higher education and that of modifying campus services to comply with possible rules is estimated at:

- \$417,080 per year; and
- \$51,200 one-time or initial costs

UCM states the estimate includes:

1. The time and expense of participation by one administrator or the counseling center director on the CBMHI:
  - One in-person and monthly phone meetings = \$880 per year
  - Research and creation of rules and procedures = \$1,600
2. The time and expense for initial and yearly evaluation of services to comply with rules and prepare reports is estimated at \$1,600 per year.
3. The cost of increasing capacity for counseling services and programs is estimated at \$414,600 per year and \$48,000 in initial cost. The estimate assumes an addition of four 9-month clinical, one administrative and one support staff, an increase in operating budget and the cost of conducting searches.

Officials from **Missouri State University (MSU)** state this proposal will have a potential negative fiscal impact of an undetermined amount to MSU.

ASSUMPTION (continued)

**Oversight** assumes there could be some costs associated with meeting the standards developed by the coordinating board. Oversight notes the proposal provides that each public four-year institution of higher education, in the 2020-2021 school year, shall report on compliance with the new standards and what plan the institution has to meet the standards. Therefore, Oversight will reflect the potential unknown costs to public colleges and universities beginning in FY 2021.

Officials from the **Department of Mental Health, University of Missouri System** and the **State Technical College of Missouri** each assume the proposal would not fiscally impact their respective agencies.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the following **colleges and universities**: Crowder, East Central, Harris-Stowe, Jefferson College, Kansas City Metropolitan Community College, Lincoln University, Moberly Area Community College, Missouri Southern State College, Missouri Western State University, Northwest Missouri State University, Southeast Missouri State University, State Fair Community College, St. Charles Community College, St. Louis Community College, Three Rivers Community College and Truman State University did not respond to **Oversight's** request for a statement of fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
<b>GENERAL REVENUE FUND</b>			
<u>Costs - DHE (\$173.2530)</u>			
Personal service	(\$30,980)	(\$37,548)	(\$37,923)
Fringe benefits	(\$18,191)	(\$21,940)	(\$22,051)
Equipment and expense	<u>(\$6,458)</u>	<u>(\$6,765)</u>	<u>(\$6,934)</u>
Total <u>Costs - DHE</u>	<u>(\$55,629)</u>	<u>(\$66,253)</u>	<u>(\$66,908)</u>
FTE Change - DHE	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b><u>(\$55,629)</u></b>	<b><u>(\$66,253)</u></b>	<b><u>(\$66,908)</u></b>
Estimated Net FTE Change on the General Revenue Fund	1 FTE	1 FTE	1 FTE
<b>COLLEGES AND UNIVERSITIES</b>			
<u>Costs - Colleges and Universities</u> (§§173.2528 and 173.2530)			
CBMHI board-related meeting costs and changes to counseling program policies & procedures	<u>\$0</u>	<u>\$0</u>	<u>\$0 to (Unknown)</u>
<b>ESTIMATED NET EFFECT ON COLLEGES AND UNIVERSITIES</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0 to (Unknown)</u></b>
<u>FISCAL IMPACT - Local Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

### FISCAL DESCRIPTION

Prior to January 1, 2019, the Department of Higher Education must promulgate rules establishing the Coordinating Board for Mental Health Issues in Higher Education (CBMHI). The CBMHI will consist of designated administrators and counseling directors from each public four-year institution of higher education in the state.

Prior to January 1, 2020, CBMHI shall set forth reasonable standards and regulations for student counseling facilities at public four-year institutions of higher education relating to mental health problems within the academic community. The CBMHI must develop a process for evaluating an institution's effectiveness in addressing student mental health needs.

Beginning in the 2020-21 school year, each public four-year institution must publish a report measuring compliance with the standards set forth by the CBMHI and a measure of the institution's effectiveness in meeting student mental health needs.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Department of Higher Education  
Department of Mental Health  
Joint Committee on Administrative Rules  
Office of Secretary of State  
Missouri State University  
State Technical College of Missouri  
University of Central Missouri  
University of Missouri

Ross Strobe



Acting Director  
March 20, 2018

L.R. No. 6173-01  
Bill No. HB 2354  
Page 7 of 7  
March 20, 2018

HWC:LR:OD