

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0035-01  
Bill No.: HB 81  
Subject: St. Louis County; Law Enforcement Officers and Agencies; Political Subdivisions  
Type: Original  
Date: February 8, 2019

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Bill Summary: This proposal requires certain municipal police departments in St. Louis County to consolidate with another municipal police department or the St. Louis County Police Department.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2020	FY 2021	FY 2022
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 5 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>Unknown to (Unknown)</b>

**FISCAL ANALYSIS**

**ASSUMPTION**

Officials at the **St. Louis County Police Department (Department)** assume this would have a small cost for the Department involved with the preparing and finalizing of the contracts. The Department's Contract Services Unit would be responsible for making contacts at each municipality, developing the contract, and finalizing the contract with both municipal and county officials. St. Louis County Government would also incur a cost for the legal review of all prepared contracts. St. Louis County has the possibility of adding 25 contracting municipalities and impacting 50,000 residents with this legislation. Additionally, depending on the contracts, the Department could incur costs to equip vehicles and officers with appropriate items. It is anticipated that most of the cost would be recuperated through the contracts.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other cities within St. Louis County were requested to respond to this proposed legislation but did not. For a general listing of political subdivisions included in our database, please refer to [www.legislativeoversight.mo.gov](http://www.legislativeoversight.mo.gov).

**Oversight** notes that according to an article in the St. Louis Post Dispatch dated December 18, 2018, the town of Kinloch's Board of Aldermen voted unanimously to pay the county (St. Louis County) \$85,700 annually for police service. Oversight assumes should this proposal be enacted, other cities within St. Louis County would have to disband their municipal police departments and contract for law enforcement services from either another municipal police department or the St. Louis County Police Department. Oversight assumes there will be fiscal impact to these municipalities and to the St. Louis County Police Department.

Simply based upon the population criteria (no more than 5,000 inhabitants) Oversight counted 25 municipal police departments that could be impacted. Some of these may be classified as villages instead of cities and some may have territory in excess of two square miles. Oversight notes this change must happen no later than five years from the effective date of this bill; therefore, Oversight will not show an impact in Fiscal Years 2020 or 2021.

<u>FISCAL IMPACT - State Government</u>	FY 2020 (10 Mo.)	FY 2021	FY 2022
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2020 (10 Mo.)	FY 2021	FY 2022
<b>POLITICAL SUBDIVISIONS</b>			
<u>Savings</u> - affected cities - potential savings of not having a municipal police department	\$0	\$0	Unknown
<u>Income</u> - neighboring cities or St. Louis County - payment from affected cities for law enforcement services	\$0	\$0	Unknown
<u>Costs</u> - affected cities - payment for contracting out law enforcement services with either an adjoining city or with St. Louis County	\$0	\$0	(Unknown)
<u>Costs</u> - neighboring cities or St. Louis County - of providing law enforcement to affected cities under contract	<u>\$0</u>	<u>\$0</u>	<u>(Unknown)</u>
<b>ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b>Unknown to <u>(Unknown)</u></b>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill requires, within five years of the effective date of the bill, that any city with a population of 5000 or less inhabitants, with an area of less than two square miles, with a municipal police department, and located in St. Louis County, to disband its police department and to contract for law enforcement services with either the county police department, or, under certain restrictions, another city.

FISCAL DESCRIPTION (continued)

A city meeting the requirements above can contract with another city if:

1. The two cities share a border and the combined population of the two cities is at least 15,000 inhabitants; or
2. The pertinent city shares a border with another city that contracts with the same (third) city and the combined population of all the cities is at least 15,000 inhabitants.

A city that originally contracts with another city may discontinue that contract and then contract with the county police department, but it cannot discontinue a contract with one city and then contract with another city.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

St. Louis County Police Department



Kyle Rieman  
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February 8, 2019

Ross Strope  
Assistant Director  
February 8, 2019