

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5268-01
Bill No.: HB 2363
Subject: Elections; Prisons and Jails
Type: Original
Date: March 2, 2020

Bill Summary: This proposal establishes voting procedures for persons confined in jails who are otherwise eligible to vote.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
General Revenue	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)
Total Estimated Net Effect on General Revenue	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 5 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Local Government	(Unknown)	(Unknown)	(Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of the Secretary of State (SOS)** and **Department of Corrections (DOC)** both assume the proposal will have no fiscal impact on their organization.

Oversight notes there could be a potential increase in absentee ballots if this proposal were to be enacted. There may be additional mailing expense for returned voted ballot postage that will be charged to the State of Missouri. Oversight assumes the cost will not be material, and will reflect a zero to a (Less than \$100,000) annual fiscal impact to the State of Missouri.

Officials from the **City of Kansas City** assume the proposal would have a negative fiscal impact on Kansas City in an indeterminate amount because the additional administrative costs in complying with this legislation and the mailing costs would be passed on to the City by the counties it contracts with for incarcerating its prisoners.

Officials from the **Kansas City Election Board** assume if the proposal were to become law there would be a fiscal impact of \$5,000-\$10,000 per election for postage, printing, and staff overtime.

Officials from the **Jackson County Election Board, Platte County Board of Elections, City of O'Fallon, and St. Louis County Board of Elections** each assume the proposal will have no fiscal impact on their organization.

Oversight notes there could be a potential increase in absentee ballots if this proposal were to be enacted. We are unable to determine how many additional individuals confined in jails will cast an absentee ballot; however, Oversight will reflect an unknown fiscal impact for the additional cost to local election authorities and local political subdivisions.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other cities, counties, and local election authorities were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT - State Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
GENERAL REVENUE			
<u>Cost - SOS</u>	\$0 to (Less than	\$0 to (Less than	\$0 to (Less than
Returned ballot postage	<u>\$100,000)</u>	<u>\$100,000)</u>	<u>\$100,000)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	\$0 to (Less than <u>\$100,000)</u>	\$0 to (Less than <u>\$100,000)</u>	\$0 to (Less than <u>\$100,000)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
LOCAL POLITICAL SUBDIVISIONS			
<u>Cost - Postage and mailing application</u>	(Unknown)	(Unknown)	(Unknown)
<u>Cost - Local Election Authorities</u> Processing additional absentee ballots	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill allows an individual who is otherwise eligible to vote and is confined in jail to vote by absentee ballot and requires jails that house such individuals to provide the application for absentee ballots, pay for postage and timely mail to the correct local election authority, provide a safe location with necessary materials, provide a notary, and if requested, provide articles from a neutral news source that identifies the candidates and issues.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Department of Corrections
City of Kansas City
Kansas City Election Board
Jackson County Election Board
Platte County Board of Elections
St. Louis County Board of Elections
City of O'Fallon



Julie Morff
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March 2, 2020



Ross Strobe
Assistant Director
March 2, 2020